

# **University of Colorado**

## Financial and Compliance Report

For the Years Ended June 30, 2022 and 2021



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REPORT NUMBER 2205F

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The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

We have completed the financial statement audit of University of Colorado System as of and for the year ended June 30, 2022. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions and agencies of state government. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

## FORVIS,LLP

Denver, Colorado  
December 9, 2022

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# TABLE OF CONTENTS

CONTENTS	PAGE
<b>Abbreviations and Acronyms</b> .....	<b>3</b>
<b>Report Summary</b> .....	<b>5</b>
<b>Recommendation Locator</b> .....	<b>9</b>
<b>Description of the University of Colorado</b> .....	<b>10</b>
<b>Findings and Recommendations</b> .....	<b>12</b>
<b>Disposition of Prior Audit Findings and Recommendations</b> .....	<b>24</b>
<b>Independent Auditor’s Report</b> .....	<b>25</b>
<b>Management’s Discussion and Analysis (Unaudited)</b> .....	<b>29</b>
<b>Basic Financial Statements</b>	
Business-Type Activities – Statements of Net Position .....	44
Discretely Presented Component Units – Statements of Net Position.....	46
Business-Type Activities – Statements of Revenues, Expenses, and Changes in Net Position.....	48
Discretely Presented Component Units – Statements of Revenues, Expenses, and Changes in Net Position.....	50
Business-Type Activities – Statements of Cash Flows .....	52
Fiduciary Activities – Statements of Fiduciary Net Position.....	54
Fiduciary Activities – Statements of Changes in Fiduciary Net Position.....	55
<b>Notes to Financial Statements</b>	
Note 1 – Basis of Presentation and Summary of Significant Accounting Policies.....	56
Note 2 – Cash and Cash Equivalents .....	69
Note 3 – Investments .....	70
Note 4 – Accounts, Leases, and Loans Receivable .....	78
Note 5 – Capital and Right-to-Use Assets .....	80
Note 6 – Accrued Expenses, Compensated Absences, and Unpaid Claims Liability.....	83
Note 7 – Unearned Revenue .....	84
Note 8 – Bonds, Leases, and Notes Payable.....	85
Note 9 – Other Postemployment Benefits (OPEB) .....	94
Note 10 – Retirement Plans and Insurance Programs.....	105
Note 11 – Other Liabilities .....	118
Note 12 – Net Position .....	120
Note 13 – Spending Limitations.....	121
Note 14 – Scholarship Allowances.....	122
Note 15 – Health Services Revenue and Expense .....	122
Note 16 – Blended and Fiduciary Component Unit Information .....	122
Note 17 – Discretely Presented Component Units .....	126
Note 18 – Related Organizations and Jointly Governed Organizations .....	127
Note 19 – Commitments and Contingencies .....	128
Note 20 – Subsequent Events .....	129

# TABLE OF CONTENTS

CONTENTS	PAGE
<b>Required Supplementary Information (Unaudited)</b>	
Schedule of Changes in University OPEB's Total OPEB Liability and Related Ratios .....	130
Schedule of University's Proportionate Share of PERA OPEB Liability .....	130
Schedule of University's Contributions to PERA OPEB Plan .....	130
Schedule of University's Proportionate Share of PERA Pension Liability .....	131
Schedule of University's Contributions to PERA Pension Plan.....	131
Schedule of Changes in Alternate Medicare Payment's Total Pension Liability and Related Ratios .....	131
<b>Notes to Required Supplementary Information (Unaudited) .....</b>	<b>132</b>
<b>Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> – Independent Auditor's Report.....</b>	<b>137</b>
<b>Required Communications to the Legislative Audit Committee.....</b>	<b>139</b>
<b>State-Funded Student Financial Assistance Programs.....</b>	<b>147</b>
<b>Introduction .....</b>	<b>147</b>
<b>Independent Auditor's Report on the Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs .....</b>	<b>149</b>
Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs – Consolidated.....	153
Notes to Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs.....	154
Schedule of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs – By Campus .....	155
<b>Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Statement of Allocations, Expenditures and Reversions of the State of Colorado State-Funded Student Assistance Programs Performed in Accordance with <i>Government Auditing Standards</i> .....</b>	<b>157</b>



# ABBREVIATIONS AND ACRONYMS

18 <sup>th</sup> Avenue	18 <sup>th</sup> Avenue, LLC
457	PERA Deferred Compensation Plan
AAP	Automatic Adjustment Provision
ACFR	Annual Comprehensive Financial Report
AED	Amortization Equalization Disbursement
AHEC	Auraria Higher Education Center
AHSB	Anschutz Health Science Building
AI	Annual Increase
AIR	Annual Increase Reserve
Altitude West	Altitude West, LLC
AMP	Alternate Medicare Payment
CARES	Coronavirus Aid, Relief, and Economic Security
CDHE	Colorado Department of Higher Education
Children’s Colorado	Children’s Hospital Colorado
CMS	Centers for Medicare and Medicaid Services
COF	College Opportunity Fund
C.R.S.	Colorado Revised Statutes
CRF	Coronavirus Relief Fund
CU Anschutz	University of Colorado Anschutz Medical Campus
CU Boulder	University of Colorado Boulder
CU Denver	University of Colorado Denver
CU Denver   Anschutz	University of Colorado Denver   Anschutz Medical Campus
CU Foundation	University of Colorado Foundation
CU Medicine	University of Colorado Medicine
CUBEC	University of Colorado Boulder Enterprise Corporation
CUPCO	University of Colorado Property Corporation, Inc.
CVA	Campus Village Apartments, LLC
DPCU	Discretely Presented Component Units
ERIP	Early Retirement Incentive Program
FASB	Financial Accounting Standards Board
FDIC	Federal Deposit Insurance Corporation
FEMA	Federal Emergency Management Agency
FNP	Fiduciary Net Position
Fund	CU Healthcare Innovation Fund, L.P.
GAAP	Generally Accepted Accounting Principles
GASB	Governmental Accounting Standards Board
HB	House Bill
HCPF	Colorado Department of Health Care Policy and Financing
HCTF	Health Care Trust Fund
HEERF	Higher Education Emergency Relief Fund
HHS	Department of Health and Human Services
IRC	Internal Revenue Code
IRS	Internal Revenue Service
LASP	Laboratory for Atmospheric and Space Physics
MD&A	Management’s Discussion and Analysis
NACUBO	National Association of College and University Business Officers
NASA	National Aeronautics and Space Administration
NAV	Net Asset Value
NIST	National Institute of Standards and Technology
NSF	National Science Foundation
NOAA	National Oceanic and Atmospheric Administration

# ABBREVIATIONS AND ACRONYMS

OPEB	Other Postemployment Benefits
ORP	Optional Retirement Plan
PDPA	Public Deposit Protection Act
PERA	Public Employees' Retirement Association of Colorado
PRF	Provider Relief Fund
Regents	Board of Regents
RSI	Required Supplementary Information
S&P	Standard and Poor's
SAED	Supplemental Amortization Equalization Disbursement
SB	Senate Bill
SDTF	State Division Trust Fund
SEC	Securities and Exchange Commission
SEEL	Sustainability, Electrical, Environmental Labs
SOM	School of Medicine
State	State of Colorado
Statement No. 68	Accounting & Financial Reporting for Pensions (as amended)
Statement No. 75	Accounting & Financial Reporting for Postemployment Benefits Other than Pensions
Statement No. 84	Fiduciary Activities
Statement No. 87	Leases
Statement No. 96	Subscription-Based Information Technology Arrangements (SBITA)
TABOR	Taxpayer's Bill of Rights
TOL	Total OPEB Liability
TPL	Total Pension Liability
Trust	University of Colorado Health and Welfare Trust
UCCS	University of Colorado Colorado Springs
UCHealth	University of Colorado Hospital
ULEHI	University License Equity Holding, Inc.
University	University of Colorado
US Bank	US Bank National Association
VEBA	Voluntary Employees' Beneficiary Association
VRDBs	Variable Rate Demand Bonds

# University of Colorado

## Report Summary

### Year Ended June 30, 2022

#### Purpose and Scope of Audit

##### *Authority, Purpose and Scope*

The Office of the State Auditor, State of Colorado, engaged FORVIS, LLP (FORVIS) to conduct a financial and compliance audit of the University of Colorado (the University) for the fiscal year ended June 30, 2022. FORVIS performed the audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States of America. FORVIS was not engaged to audit the University's aggregate discretely presented component units both of which were audited by other auditors. FORVIS was also not engaged to audit the financial statements of the University of Colorado Medicine, Altitude West, LLC, and the University License Equity Holding Inc., all blended component units of the University, and audited by other auditors.

The purpose and scope of the audit were to:

- Express an opinion on the basic financial statements of the University as of and for the year ended June 30, 2022
- Issue a report on the University's internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters based on our audit of the financial statements performed in accordance with *Government Auditing Standards* for the year ended June 30, 2022
- Evaluate compliance with laws, regulations, contracts, and grants governing the expenditure of federal and state funds
- Express an opinion on the statement of allocations, expenditures, and reversions of the state-funded student financial assistance programs of the University for the year ended June 30, 2022
- Issue a report on the University's internal control over financial reporting and on compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters based on our audit of the statement of allocations, expenditures and reversions performed in accordance with *Government Auditing Standards*
- Evaluate progress in implementing prior year audit recommendations

The System's schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, are included in the Statewide Single Audit Report issued under separate cover.

# University of Colorado

## Report Summary

Year Ended June 30, 2022

### Audit Opinions and Reports

The independent auditor's reports included herein expressed an unmodified opinion on the University's financial statements as of and for the year ended June 30, 2022. Our report included a reference to other auditors who audited the financial statements of the aggregate discretely presented component units, and the financial statements of the University of Colorado Medicine, Altitude West, LLC, and the University License Equity Holding Inc. – all blended component units.

We issued a report on the University's compliance and internal control over financial reporting based on an audit of the basic financial statements performed in accordance with *Government Auditing Standards*. A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

No material weaknesses in internal control over financial reporting were identified.

No instances of noncompliance considered material to the financial statements were disclosed by the audit.

We identified one deficiency in internal control related to the information technology system that we consider to be a significant deficiency.

In addition to issuing a report on the University's compliance and internal control over financial reporting, we also performed procedures in accordance with Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), over major federal programs as determined by the Office of the State Auditor. The purpose of our procedures was not to issue an opinion over the University's compliance with the federal programs tested, but rather to provide the results of testing on those major programs at the University to the Office of the State Auditor to support an opinion on those programs for the State of Colorado, which is included in the Statewide Single Audit report. The major programs audited were the Higher Education Emergency Relief Fund (HEERF), Student Financial Assistance Cluster (SFA), and Research and Development (R&D) Cluster.

No material weaknesses in internal control over compliance were identified.

No material instances of noncompliance were identified.

We identified one deficiency in internal control related to the HEERF program and two deficiencies in internal control related to the R&D Cluster that we consider to be significant deficiencies.

### Significant Audit Adjustments

There was one proposed audit adjustment as a result of the audit relating to a reclassification between grants receivable and unearned revenue in the amount of approximately \$10 million.

# University of Colorado

## Report Summary

### Year Ended June 30, 2022

#### Summary of Audit Findings and Recommendations

There was one finding and recommendation relating to the information technology system reported for the year ended June 30, 2022. In addition, there is one finding and recommendation related to our audit of compliance over the HEERF program and two findings and recommendations related to our audit of compliance over the R&D Cluster for the year ended June 30, 2022.

#### Summary of Progress in Implementing Prior Audit Recommendations

For the fiscal year 2022 audit, we performed test work to determine the disposition of the prior year findings and whether the prior year recommendations were implemented. We found that the recommendation for the finding related to internal controls over the information technology environment was fully implemented. See the Disposition of Prior Audit Findings and Recommendations section of this report for further information.

#### Summary of Audit Findings

##### *Internal Controls Over Financial Reporting*

We identified one finding related to our testing of internal controls over the University's information technology environment. The findings related to incident response.

##### *Recommendation and Response*

A summary of our recommendation and response from the University can be found in the Recommendation Locator Section of this report. Due to the potential sensitive nature of the finding, the detailed finding is not included in the publicly available report. The detailed finding, recommendation and University's response was provided to the University in a separate, confidential memorandum. The University's response to the finding has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

##### *Major Federal Programs*

There was one finding identified in our testing of the Higher Education Emergency Relief Fund (HEERF) in accordance with Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The finding relates to compliance with the reporting requirements under this program.

There were two findings identified in our testing of the Research and Development Cluster in accordance with Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). One finding relates to compliance with the equipment management requirements under this program, while the other relates to the subrecipient monitoring requirement under this program.

# University of Colorado

## Report Summary

### Year Ended June 30, 2022

#### *Recommendations and Responses*

A summary of our recommendation and the response from the University can be found in the Recommendation Locator Section of this report. The University's response to the finding has not been subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on them.

#### **Auditor's Communication to Legislative Audit Committee**

The auditor's communication to the Legislative Audit Committee describes the auditor's responsibility under auditing standards generally accepted in the United States of America and significant management judgments and estimates. This communication is located on page 135.

**University of Colorado**  
**Recommendation Locator**  
**Year Ended June 30, 2022**

Recommendation Number	Page Number	Recommendation Summary	University Response	Implementation Date
1	12	The University of Colorado's University Information Services unit should improve internal controls over incident management by implementing the recommendation as noted in the confidential finding.	Agree	January 30, 2023
2	14	The University of Colorado's Colorado Springs campus should strengthen internal controls over, and ensure that it complies, with the Higher Education Emergency Relief Fund (HEERF) reporting requirements by establishing policies and procedures for identifying and researching changes in HEERF reporting requirements and posting reports to the campus website as required by federal regulations	Agree	Implemented
3	17	The University of Colorado's Boulder campus should strengthen internal controls over equipment management and ensure compliance with the Research and Development Cluster equipment management by: a) Ensuring the equipment listing is properly reconciled to physical equipment is accurate b) Enforcing its current policies and procedures relating to equipment tagging.	Agree	March 1, 2023
4	21	The University of Colorado's Boulder campus should strengthen internal controls and ensure compliance with federal subrecipient monitoring requirements of the Research and Development Cluster.	Agree	November 2022

# **University of Colorado**

## **Description of the University of Colorado**

### **Year Ended June 30, 2022**

#### **Organization and Administration**

The University of Colorado (the University) was established on November 7, 1861 by an Act of the Territorial Government. Upon the admission of Colorado into the Union in 1876, the University was declared an institution of the State of Colorado (the State) and the Board of Regents was established under the State Constitution as its governing authority.

The University consists of the system office and the following three accredited campuses:

- University of Colorado Boulder
- University of Colorado Denver | Anschutz Medical Campus
- University of Colorado Colorado Springs

The three campuses comprise 26 schools and colleges, which offer 186 programs of study at the undergraduate level and 295 at the graduate level, offering 392 bachelor and master's degrees, along with 110 doctorates.

The Board of Regents is charged constitutionally with the general supervision of the University and the exclusive control and direction of all funds of and appropriations to the University, unless otherwise provided by law. The Board of Regents consists of nine members serving staggered six-year terms, one elected from each of the State's seven congressional districts and two elected from the State at large.

The Board of Regents appoints the President of the University. The President is the chief executive officer of the University. The President is responsible for the administration of the University and for compliance of all University matters with applicable regent laws and policies and state and federal constitutions, laws, and regulations. The President is the chief academic officer of the University, responsible for providing academic leadership for the University in meeting the needs of the State, and shall maintain and advance the academic policies of the University. The President is also the chief spokesperson for the University and interpreter of University policy and represents and interprets the roles, goals, and needs of the University throughout the State and elsewhere, as appropriate. The Chancellors are the chief academic and administrative officers at the campus level, responsible to the President for the conduct of the affairs of their respective campuses in accordance with the policies of the Board of Regents.

Enrollment, tuition, and faculty and staff information is presented below. The information was obtained from the Budget Data Book for the respective fiscal years, prepared by the University for the Colorado Department of Higher Education (CDHE).



# University of Colorado

## Description of the University of Colorado

### Year Ended June 30, 2022

Full-time equivalent (FTE) student enrollment					
Fiscal years	Undergraduate		Graduate*		Total
	Resident	Nonresident	Resident	Nonresident	
2021 – 2022	30,308	14,451	9,725	4,264	58,747
2020 – 2021	31,816	13,755	10,297	3,784	59,652
2019 – 2020	32,272	14,317	9,573	3,587	59,748

\* The graduate enrollment columns reflect the State's new FTE calculation (24 credit hours, from 30 credit hours)

FTE Faculty and Staff			
Fiscal years	Instructional	Other Faculty	Total
	Faculty	and Staff **	
2021 – 2022	7,517	15,092	22,609
2020 – 2021	7,439	14,754	22,193
2019 – 2020	7,246	14,911	22,157

\*\* Medical residents were included in the FTE for Other Faculty and Staff.

# University of Colorado

## Findings and Recommendations

### Year Ended June 30, 2022

#### Incident Response

*Government Auditing Standards allow for information that is considered sensitive in nature, such as detailed information related to information technology system security, to be issued through a separate “classified or limited use” report because of the potential damage that could be caused by the misuse of this information. We consider the specific technical details of this finding, along with the response, to be sensitive in nature and not appropriate for public disclosure. Therefore, the details of the following finding and responses have been provided to the University in a separate, confidential memorandum.*

The University Information Services (UIS) unit, within the University of Colorado System, is responsible for timely resolution of identified incidents, which UIS has defined in its *Incident Management Process Guide v3.1*, as “any event which disrupts, or which could disrupt, a service.” For example, an incident could be a system crashing or unauthorized access to sensitive data.

UIS classifies incidents on their criticality, based on their urgency and impact, with urgency defined as how long the resolution of the incident can be delayed and the impact defined as the scale of the problem on the University’s environment. These two factors determine the prioritization of the incident. UIS has established expectations of response time and resolution status based on the criticality of the incident. UIS utilizes a ticketing system for submitting and tracking incidents.

#### **What was the purpose of our audit work and what work was performed?**

The purpose of our audit work was to determine whether UIS had IT general controls, related to incident response, that were designed, implemented, and operating effectively during Fiscal Year 2022. We selected a sample of incidents to review and determine whether UIS was in compliance with established timeframes.

#### **How were the results of the audit work measured?**

We measured the results of our audit work against requirements contained in the *UIS Incident Management Process Guide v3.1 (Guide)*.

#### **What problems did the audit work identify?**

We noted problems related to UIS’ incident response IT general controls.

#### **Why did these problems occur?**

UIS did not enforce and hold staff accountable for responding to incidents within the Guide’s required time frames and the Guide does not provide clear direction to staff for documentation and remediation of ongoing investigations.

# University of Colorado

## Findings and Recommendations

### Year Ended June 30, 2022

#### Why do these problems matter?

Failure to resolve an incident in a timely manner can result in prolonged service outages and without adequate documentation of accurate resolution times, management will be unable to provide assurance that the controls put in place are operating effectively, which could result in limitations on business operations or exposure to potential vulnerabilities.

#### Recommendation No. 1:

The University of Colorado should improve internal controls over incident management by:

- a. Implementing recommendation Part A as noted in the confidential finding.
- b. Implementing recommendation Part B as noted in the confidential finding.

#### University of Colorado Response

A. Agree.

Implementation Date: January 2023

Management Agrees – Needed steps to implement the recommendation will be complete by the end of January 2023.

B. Agree.

Implementation Date: January 2023

Management Agrees – Needed steps to implement the recommendation will be complete by the end of January 2023.

# University of Colorado

## Findings and Recommendations

### Year Ended June 30, 2022

#### Higher Education Emergency Relief Fund (HEERF) Reporting Compliance

The federal *Coronavirus Aid, Relief, and Economic Security Act* (CARES Act) was signed into law on March 27, 2020, and appropriated federal funds to provide emergency financial assistance to the American people negatively impacted by the COVID-19 pandemic. As part of the CARES Act, funds were given to the University under the Higher Education Emergency Relief Fund (HEERF I) Program. The federal Coronavirus Response and Relief Supplemental Appropriations Act, 2021 (CRRSAA), was signed into law on December 27, 2020, and authorized additional funding under the HEERF program (HEERF II). Finally, the federal American Rescue Plan Act of 2021 (ARP), enacted on March 11, 2021, authorized a third round of funding (HEERF III) in order for higher education institutions to serve students and ensure learning continues during the COVID-19 pandemic.

The HEERF Program is one of the subprograms of the federal COVID-19 –Education Stabilization Fund [ALN 84.425]. The HEERF program contains two portions: the Student Aid Portion [ALN 84.425E] and the Institutional Portion [ALN 84.425F].

Each of the University’s campuses separately signed an agreement titled the “Certification and Agreement” with the U.S. Department of Education (DOE) to indicate each campus’ acceptance of the HEERF funding and the applicable terms and requirements. Under the requirements of the HEERF program there are three components to reporting: (1) public reporting on the Student Aid Portion; (2) public reporting on the Institutional Portion, and (3) the annual report, which includes summarized information on the Student Aid and Institutional Portions for the reporting period. The DOE specified that the Student Aid Portion and Institutional Portion reports needed to be posted to an institution’s website at specified times. The University’s campuses are required to submit the annual report directly to the DOE. During Fiscal Year 2022, each University campus was required to complete and post 8 reports (four Student Aid and four Institutional) to their website.

During Fiscal Year 2022, the University’s three campuses in total expended approximately \$60 million in HEERF grant funds: \$27 million was expended by the Boulder campus, \$10.5 million was expended by the Colorado Springs campus, and \$22.5 million was expended by the Denver campus.

#### What was the purpose of our audit work and what work was performed?

The purpose of the audit work was to determine whether the University’s campuses had adequate internal controls in place over and complied with the HEERF grant reporting requirements for Fiscal Year 2022.

As part of our audit work, we tested the University’s campuses’ internal controls over the HEERF grant reporting requirements. In addition, we tested 11 of the 12 student reports and 3 of the 12 institutional reports posted by the University during Fiscal Year 2022 to determine whether the University campuses posted the required information on each campus’ website accurately, and by the federal due dates.

#### How were the results of the audit work measured?

We measured the results of our audit work against the following requirements:

- The DOE issued a notice on May 13, 2021, requiring institutions to publicly post their required HEERF reports on the institution’s website as soon as possible, but no later than 30 days after the publication of the notice, or 30 days after the date the DOE first obligated funds under HEERF I,

# University of Colorado

## Findings and Recommendations

### Year Ended June 30, 2022

II, or III to the institution for emergency financial assistance to students; whichever comes later. The institution is required to post the report no later than 10 days after the end of each calendar quarter, after the initial posting.

- Federal regulation [2 CFR 200.303] states that the System’s campuses, as federal grant recipients, must “establish and maintain effective internal controls over the Federal awards that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulation, and the terms and conditions of the Federal award.”

#### **What problem did the audit work identify?**

We identified 2 out of the 14 reports tested (14.3 percent) that did not meet the HEERF grant report posting requirements. Specifically, the University of Colorado, Colorado Springs Campus, did not post the required information for the HEERF Student Aid Portion on its website for two of four quarters of Fiscal Year 2022 timely. First, the University posted the quarter ending September 30, 2021, report to its website on December 23, 2021, or 74 days after the deadline of October 10. Second, the University did not post the quarter ending March 31, 2022, report, which was due April 10, 2022, until October 2022, after we notified them of the error; this was approximately six months late. We did not identify any issues with the accuracy of the reports, and we found that the other two campuses in the University of Colorado System posted the required information on their respective websites as required by federal regulations.

#### **Why did this problem occur?**

The University’s Colorado Springs campus did not have adequate internal controls in place to ensure it complied with the HEERF grant reporting requirements. Specifically, the Colorado Springs Campus did not have appropriate policies and procedures in place for identifying and researching changes in HEERF reporting requirements. The federal government updated and provided a new form for HEERF reporting in September 2021 that included a section for institutional information but inadvertently excluded student information from the form. Because the form no longer required the student information, the Colorado Springs campus staff inaccurately assumed that the student information was no longer required to be reported.

#### **Why does this problem matter?**

The University is obligated to adhere to specified requirements as outlined in the DOE Certification and Agreement that is signed and agreed to by the University. By failing to report required information in accordance with federal regulations, the University failed to comply with the requirements of the HEERF program and potentially risks repercussions from the DOE as specified in the Certification and Agreement.

**Classification of Finding:** Significant Deficiency

This finding does not apply to a prior audit recommendation

**University of Colorado**  
**Findings and Recommendations**  
**Year Ended June 30, 2022**

**Recommendation No. 2:**

The University of Colorado's Colorado Springs campus should strengthen its internal controls over and ensure that it complies with the Higher Education Emergency Relief Fund (HEERF) reporting requirements by establishing policies and procedures for identifying and researching changes in HEERF reporting requirements and posting reports to the campus website as required by federal regulations.

**University of Colorado Response**

Agree. Implementation Date: Implemented.

Management agrees. After the notification of the missing HEERF report in December 2021, the UCCS Controller proposed a "cross-check" process to ensure all future reporting is in compliance and reported in a timely manner. This process is used for both the quarterly and annual reporting process.

In the quarterly reporting process, the UCCS Controller completes the institutional report and emails the report to the UCCS Financial Aid office Senior Executive Director for verification of the amounts and the data submitted. The Senior Executive Director then enters the student aid portion's information and provides this to the UCCS Controller for verification of the data. Once verified, the report is uploaded to the UCCS website and a confirmation email is sent to the UCCS Controller as well as the [heerfreporting@ed.gov](mailto:heerfreporting@ed.gov) for verification of completion of the website posting.

This process has been duplicated with the annual reporting process. Before the annual report is submitted a review will be done to verify the report figures match the CU financials for the calendar year.

# **University of Colorado**

## **Findings and Recommendations**

### **Year Ended June 30, 2022**

#### **Research and Development Cluster Equipment Management Compliance**

The federal government sponsors Research and Development (R&D) activities under a variety of types of awards, most commonly grants, cooperative agreements, and contracts, to achieve objectives agreed upon between the federal awarding agency and the non-federal entity. The types of R&D activities conducted under these awards vary greatly. The objective of an individual project is explained in the federal award document. R&D activities at the University are subject to federal equipment management requirements.

In accordance with Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), Section 201.1 *Definitions*, equipment is defined as tangible personal property (including information technology systems) having a useful life of more than one year and a per-unit acquisition cost which equals or exceeds the lesser of the capitalization level established by the non-Federal entity for financial statement purposes, or \$5,000. The University uses equipment to meet the objective of its various research projects and this equipment may be common items such as a microscope or very complex scientific equipment,

Under federal regulations, the University is required, for any equipment purchased under a federal contract, to maintain and track the equipment as to its location. The University must have an internal control structure in place in order to protect and safeguard the equipment and the University should be able to provide evidence that the equipment is safeguarded and maintained and show the location of all equipment.

The Campus Controller's Property Accounting Office (PAO) within the Boulder campus is responsible for equipment and property management. The PAO sends its full equipment listing quarterly to a portion of its individual departments with equipment, in a frequency to cover all departments within a two-year period. The individual departments are required to review the equipment listing, add any new equipment to the listing, and remove any equipment from the listing that has been disposed of or is no longer in service. Once the departments return the listings to the PAO, the PAO selects a sample to verify the information provided by the departments. The PAO selects the sample and the PAO Property Accountant then verifies the equipment's existence by performing a site visit to the department and observing the equipment. The PAO selects a new sample each quarter.

During Fiscal Year 2022, the University's three campuses in total expended approximately \$916 million in R&D grant funds: \$504 million, \$406 million and \$6 million from the Boulder, Denver and UCCS campuses, respectively. Of that amount, the University's three campuses expended a total of approximately \$191 million for equipment purchases, with \$116 million, \$69.6 million, and \$5.4 million being spent by the Boulder, Denver, and UCCS campuses, respectively.

#### **What was the purpose of our audit work and what work was performed?**

The purpose of the audit work was to determine whether the University's campuses had adequate internal controls in place over, and complied with, the R&D Cluster's equipment management requirements for Fiscal Year 2022.

As part of our audit work, we tested the University's campuses' internal controls related to the R&D equipment management requirements. We tested 60 items of equipment with a total value of \$1.2 million to determine whether the University appropriately safeguarded and maintained equipment, as required by federal regulations. In addition, we tested 40 of the 60 items of equipment with a total value of \$840,000

# **University of Colorado**

## **Findings and Recommendations**

### **Year Ended June 30, 2022**

to determine whether the University's campuses appropriately placed property tags on the equipment as required by University policy.

#### **How were the results of the audit work measured?**

We measured the results of our audit work against the following requirements:

- Federal regulation 2 CFR 200.313(b) states that a State must use, manage and dispose of equipment acquired under a federal award to the State in accordance with the state laws and procedures. The University's Property Control Manual section 1.3 states that the University is responsible and accountable for all property acquired with federal funding in accordance with federal regulations and the provision of a sponsored award. While under the heading of "non-federal entities other than States," federal regulation 2 CFR 200.313(c) through (e) also requires that equipment records be maintained, a physical inventory of equipment be taken at least once every two years and reconciled to the equipment record, an appropriate control system be used to safeguard equipment and all equipment shall be adequately maintained.
- The University's Property Control Manual Section 3.3.1 states that "only items having an acquisition cost of \$5,000 or more are logged and tracked in the university property record." Furthermore, the University's Property Control Manual Section 3.3.3, states that equipment records should be updated for any changes discovered during the performance of an inventory over equipment. This would include equipment that should be removed from the listing because it was disposed of or is no longer in service.
- The University's Property Control Manual section 3.2 states that "All Government property at \$5,000 or above in the custody of the Boulder campus must be tagged."

#### **What problems did the audit work identify?**

We found that 2 of the 60 equipment items that we tested (3 percent,) with a total value of \$39,400, were inappropriately included on the equipment listing even though they had either been disposed of in a prior period or were not in service. Specifically, one equipment item with an approximate value of \$28,000 was no longer in service by the University, but still remained on the University's inventory listing. The second equipment item with an approximate value of \$8,400 was disposed of by the University on October 3, 2017, but was still on the list.

In addition, we determined that 2 of the 40 equipment items we tested for tagging (5 percent) did not contain the tag as required by the University's Property Control Manual. One of these items was valued at approximately \$28,000. The second item was valued at approximately \$31,000.

#### **Why did these problems occur?**

The University's Boulder campus did not have adequate internal controls in place to ensure it complied with the R&D equipment management requirements. Specifically, although the University does have policies over equipment, Boulder campus staff were not adequately performing the procedures intrinsic in the policy. Specifically, neither the PAO nor the individual University departments adequately reconciled the equipment listing to the physical equipment on hand, which resulted in the list including equipment that had been disposed of or was no longer in use.



# University of Colorado

## Findings and Recommendations

### Year Ended June 30, 2022

Additionally, the Boulder Campus did not follow its own policies and procedures requiring that equipment with a value of \$5,000 was appropriately tagged. One item's tag was missing and a replacement tag had been ordered and not received at the time of our procedures. We could not determine whether the University identified that the tag was missing before we requested the information for review. The second item was below ground and the University did not maintain evidence of the original tag.

#### **Why do these problems matter?**

The University is obligated to adhere to specified requirements as outlined by federal regulations and the respective award agreement. By failing to adhere to the requirements for maintenance of equipment, the University potentially risks repercussions from the awarding agency. Furthermore, failing to properly maintain the equipment in accordance with federal and University requirements could increase the risk of theft or loss and decrease the ability of the University to adequately identify theft or loss.

**Classification of Finding:** Significant Deficiency

This finding does not apply to a prior audit recommendation

#### **Recommendation No. 3:**

The University of Colorado's Boulder campus should strengthen its internal controls over equipment management and ensure that it complies with the Research and Development equipment management federal compliance requirements by:

- a. Ensuring the Campus Controller's Property Accounting Office and the individual departments adequately reconcile the equipment listing to the physical equipment on hand to ensure that the list is accurate, and remove equipment from the listing that has been disposed of or is no longer in use.
- b. Enforcing its current policies and procedures for ensuring all equipment is appropriately tagged and maintained.

#### **University of Colorado Response**

A. Agree. Implementation Date: March 2023.

Management agrees with the recommendation. Procedures have been initiated with cross campus partners and will be fully implemented by March 2023. The proposed corrective action plan is as follows:

- Escalation procedures will be implemented in collaboration with campus partners so that action items identified in inventory reviews are addressed timely.
- The Campus Controller's Office will work with campus partners to increase physical monitoring procedures to ensure tags are affixed and maintained on equipment.

**University of Colorado**  
**Findings and Recommendations**  
**Year Ended June 30, 2022**

B. Agree. Implementation Date: March 2023.

Management agrees with the recommendation. Procedures have been initiated with cross campus partners and will be fully implemented by March 2023. The proposed corrective action plan is as follows:

- Escalation procedures will be implemented in collaboration with campus partners so that action items identified in inventory reviews are addressed timely.
- The Campus Controller's Office will work with campus partners to increase physical monitoring procedures to ensure tags are affixed and maintained on equipment.

# **University of Colorado**

## **Findings and Recommendations**

### **Year Ended June 30, 2022**

#### **Research and Development Cluster Subrecipient Monitoring Compliance Requirement**

The federal government sponsors research and development (R&D) activities under a variety of types of awards, most commonly grants, cooperative agreements, and contracts, to achieve objectives agreed upon between the federal awarding agency and the non-federal entity. The types of R&D conducted under these awards vary greatly. The objective of an individual project is explained in the federal award letter. R&D activities at the University are subject to federal subrecipient monitoring requirements. Under these requirements, the University is required to monitor its subrecipients to ensure they use funds in accordance with applicable laws, regulations and terms of the award. A subrecipient is defined in federal regulations [2 CFR 200.1] as “an entity, usually but not limited to non-Federal entities, that receives a subaward from a pass-through entity to carry out part of a federal award; but does not include an individual that is a beneficiary of such award. A subrecipient may also be a recipient of other Federal awards directly from a federal awarding agency.” Federal regulations [2 CFR 200.1] define a subaward as an award provided by a pass-through entity, in this case the University, to an entity to carry out part of a Federal grant award received by the pass-through entity.

As part of its subrecipient monitoring process, the University uses a subrecipient monitoring checklist that includes a variety of checkpoints, including whether an approved budget is in place and reviewed; whether the subrecipient had an audit, if applicable, and whether that audit has been reviewed; and whether a risk assessment related to a subrecipient’s potential noncompliance has been performed.

During Fiscal Year 2022, the University’s three campuses in total expended approximately \$916 million in R&D grant funds: \$504 million, \$406 million, and \$6 million from the Boulder, Denver, and UCCS campuses, respectively. The University passed approximately \$120 million to 1,325 subrecipients including other universities and non-profit organizations, to assist in the performance of a wide-range of projects such as research into learning disabilities or the advancement of scientific discovery, or other research related projects.

#### **What was the purpose of our audit work and what work was performed?**

The purpose of the audit work was to determine whether the University’s campuses had adequate internal controls in place over, and complied with, the R&D’s subrecipient monitoring requirements for Fiscal Year 2022.

As part of our audit work, we tested 40 subrecipients to determine whether the University campuses’ performed the subrecipient risk assessments related to a subrecipient’s potential noncompliance as required by federal regulations.

#### **How were the results of the audit work measured?**

We measured the results of our audit work against the following requirements:

- Federal regulation 2 CFR 200.331(b) requires that the University’s campuses, as federal grant recipients, must “evaluate each subrecipient's risk of noncompliance with Federal statutes, regulations, and the terms and conditions of the subaward for purposes of determining the appropriate subrecipient monitoring.”

# University of Colorado

## Findings and Recommendations

### Year Ended June 30, 2022

- The Boulder campus’ policy states that monitoring the subaward is a “collaborative effort” made in both Central Administration as well as in the departments through the Principal Investigator and their supporting Department Administrator.” Completion of a risk analysis and the subrecipient monitoring checklist is listed among the responsibilities of the Central Office.

#### **What problem did the audit work identify?**

The Boulder campus did not perform a risk assessment for six out of the 40 subrecipients we tested (15 percent). However, the campus did perform other monitoring procedures over these subrecipients as the risk assessment process is one procedure in the overall subrecipient monitoring process.

#### **Why did this problem occur?**

The University did not have adequate internal controls in place for monitoring its subrecipients. Specifically, the University’s Boulder campus did not ensure that staff reviewed the subrecipient monitoring checklist in all instances to ensure all appropriate steps were completed, including risk assessments. University personnel indicated that proper staffing was not in place and specific monitoring of risk assessments was not being performed.

#### **Why does this problem matter?**

The University is obligated to adhere to specified requirements as outlined in federal regulations and the respective award agreement. By failing to adhere to the requirements for subrecipient monitoring, the University risks performing inadequate or inappropriate monitoring procedures and thereby increases the risk of subawards being used for unauthorized purposes.

**Classification of Finding:** Significant Deficiency, other instance of noncompliance

This finding does not apply to a prior audit recommendation

#### **Recommendation No. 4:**

The University of Colorado’s Boulder campus should strengthen its internal controls over, and ensure compliance with, federal subrecipient monitoring requirements for the Research and Development Cluster grant programs by enforcing required reviews of the subrecipient checklist for completeness to ensure all of the appropriate steps are completed, including risk assessments, and by ensuring that appropriate levels of staff are assigned responsibility for the reviews.

#### **University of Colorado Response**

Agree. Implementation Date: November 2022.

**University of Colorado**  
**Findings and Recommendations**  
**Year Ended June 30, 2022**

Management agrees with the recommendation. Due to hiring of new staff and an internal audit with similar findings, these actions were in process and implemented as of November 2022. These actions are part of the Sub Team's standard operating processes and will continue. The proposed corrective action plan is as follows:

- The hiring of new team members in 2022; all team members trained on subcontracting processes and documentation requirements with an emphasis on following standard baseline procedures.
- New Subcontract Administrator (SCA) position tasked with compiling final packets for each sub, which includes a quality check to ensure all documents and signatures required are included.
- Use of subcontract checklist and risk assessments required and consistently done by the team.

**University of Colorado**  
**Disposition of Prior Audit Findings and Recommendations**  
**Year Ended June 30, 2022**

<b>Recommendation Number</b>	<b>Recommendation Summary</b>	<b>Disposition</b>
1	The University of Colorado's University Information Services unit should improve PeopleSoft access management controls by implementing the recommendation as noted in the confidential finding.	All parts of recommendation implemented



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## Independent Auditor's Report

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the business-type activities, the aggregate discretely presented component units, and the fiduciary component unit of the University of Colorado (the University), a higher education institution of the State of Colorado, as of and for the years ended June 30, 2022 and 2021 and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, the aggregate discretely presented component units, and the fiduciary component unit of the University of Colorado, as of June 30, 2022 and 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the University of Colorado Medicine (CU Medicine), Altitude West, LLC, and the University License Equity Holding Inc., all blended component units of the University, which represent approximately 13 percent, 27 percent and 30 percent, and 12 percent, 25 percent and 31 percent for the years ended June 30, 2022 and 2021, respectively, of the assets, net position, and operating revenues of the business-type activities of the University. In addition, we did not audit the financial statements of the University of Colorado Foundation (CU Foundation), which represents 99 percent, 94 percent and 99 percent, and 100 percent, 100 percent, and 100 percent for the years ended June 30, 2022 and 2021, respectively, of the assets, net position and operating revenues of the discretely presented component units of the University. Those statements were audited by other auditors whose report has been furnished to us, and our opinions insofar as it relates to the amounts included for CU Medicine, Altitude West LLC, the University License Equity Holding Inc. and the CU Foundation, are based solely on the reports of the other auditors.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the University of Colorado, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of Altitude West, LLC, a blended component unit, the CU

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

Foundation, a discretely presented component unit, and the University of Colorado Health and Welfare Trust, a fiduciary component unit, were not audited in accordance with *Government Auditing Standards*.

### ***Emphasis of Matters***

As discussed in Note 1, the financial statements of the University, an institution of higher education of the State of Colorado, are intended to present the financial position, the changes in financial position and, where applicable, cash flows of the business-type activities, discretely presented component units, and fiduciary component unit of only the University. They do not purport to, and do not, present fairly the financial position of the State of Colorado as of June 30, 2022 and 2021 and the changes in its financial position and where applicable its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

As discussed in Note 1 to the financial statements, in fiscal year 2022, the University adopted new accounting guidance related to leases. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University of Colorado's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.



The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual financial and compliance report. The other information comprises the abbreviation and acronyms, report summary, and the description of the University of Colorado, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2022, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University of Colorado's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

**FORVIS,LLP**

Denver, Colorado  
December 9, 2022

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

Management is pleased to present this financial discussion and analysis of the University of Colorado (the University). It is intended to make the University's financial statements easier to understand and communicate our financial situation in an open, accountable, and transparent manner. It provides an analysis of the University's net position and results of operations for the years ended June 30, 2022 and 2021 (Fiscal Year 2022 and 2021, respectively), with comparative information for the year ended June 30, 2020 (Fiscal Year 2020). University management is responsible for the completeness and fairness of this discussion and analysis and the financial statements.

#### UNDERSTANDING THE FINANCIAL STATEMENTS

*Statements of Net Position* present the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the University at a point in time (June 30, 2022 and 2021). Their purpose is to present a financial snapshot of the University. They aid readers in determining the assets available to continue the University's operations; how much the University owes to employees, vendors, and lenders, and a picture of net position.

*Statements of Revenues, Expenses, and Changes in Net Position* present the total revenues and expenses of the University for operating, nonoperating, and other undertakings during the fiscal years ended June 30, 2022 and 2021. Their purpose is to assess the University's operating and nonoperating activities.

*Statements of Cash Flows* present cash receipts and payments of the University during the fiscal years ended June 30, 2022 and 2021. Their purpose is to present the sources of cash coming into the University, how that cash was expended, and the change in the cash balance during the year.

*Notes to the Financial Statements* present additional information to support the financial statements. Their purpose is to clarify and expand on the information in the financial statements.

*Required Supplementary Information (RSI)* presents additional information that differs from the basic financial statements in that the auditor applies certain limited procedures in reviewing the information. In this report, RSI includes schedules of the University's proportionate share of the Colorado Public Employees' Retirement Association (PERA) pension liability and other postemployment benefits (OPEB) liability, contributions to the PERA pension and OPEB plans, the changes in the Alternate Medicare Payment (AMP) liability and the OPEB liability and related ratios, and this management's discussion and analysis (MD&A).

Nonfinancial indicators are also available to assess the overall state of the University. Examples of nonfinancial indicators include trend and quality of applicants, freshman class size, student retention, building condition, and campus safety. Information about nonfinancial indicators is not included in this analysis but may be obtained from the University's Budget and Finance Office (see [www.cu.edu/budgetpolicy/accountability-data-center](http://www.cu.edu/budgetpolicy/accountability-data-center)).

#### FINANCIAL HIGHLIGHTS

Selected financial highlights for the fiscal year ended June 30, 2022 include:

- University assets total \$8,750,599,000, deferred outflows of resources (reflecting losses on bond refundings, certain changes in the pension and OPEB payments, and other items) total \$546,001,000, liabilities total \$5,132,826,000, and deferred inflows of resources total \$544,372,000 (related to the

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

pension and OPEB payments, leases, and other items) resulting in net position of \$3,619,402,000. Of this amount, \$2,015,892,000 is net investment in capital assets, \$48,589,000 is restricted for nonexpendable purposes, meaning only the earnings on the related investments may be used for purposes dictated by the resource provider, and \$791,915,000 is restricted for purposes for which the donor, grantor, or other external party intended. The remaining unrestricted balance is \$763,006,000.

- The decrease in the University's net pension liability of \$224,069,000 for Fiscal Year 2022 is a result of the changes in underlying actuarial assumptions made by PERA, along with legislative changes enacted in July 2018. See Note 10 for more information. The increase in the net other postemployment benefit (OPEB) liability of \$341,530,000 for Fiscal Year 2022 is primarily due to a change in the discount rate used to calculate the balance of the University's OPEB plan, along with updates in several underlying actuarial assumptions.
- In total, operating revenues increased 12.5 percent in Fiscal Year 2022 while operating expenses increased 14.9 percent. For comparative purposes, operating revenues decreased 2.4 percent in Fiscal Year 2021 while operating expenses increased 0.5 percent. The increase in operating revenues reflects the return to pre-pandemic levels of activity, and the changes in operating expenses are primarily due to changes in PERA and OPEB funding and assumptions and expenses returning to pre-pandemic levels.
- The University adopted the provisions of Statement No. 87, *Leases* (Statement No. 87) effective July 1, 2020 as prescribed by the Government Accounting Standards Board (GASB). Statement No. 87 establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under Statement No. 87, the University, as lessee, is required to recognize a lease liability and an intangible right-to-use lease asset, and the University, as lessor, is required to recognize a lease receivable and a deferred inflow of resources. As a result of the adoption of Statement No. 87, certain Fiscal Year 2021 financial statement balances were restated. Fiscal Year 2020 information in this MD&A has not been restated for the adoption of Statement No. 87. See Note 1 for more information.

## STATEMENT OF NET POSITION

Figure 1 illustrates the University's summary of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. The mix of assets, liabilities, and net position has remained consistent with the exception of the PERA pension and OPEB liabilities and related deferred outflows and inflows of resources experiencing changes from year to year. The deferred outflows of resources of \$546,001,000 in Fiscal Year 2022, \$386,671,000 in Fiscal Year 2021, and \$181,008,000 in Fiscal Year 2020 primarily represent the deferred loss on bond refundings and items related to the pension and OPEB liabilities. The pension and OPEB liabilities and the related deferred balances fluctuated due to changes in funding from pension reform, actuarial assumptions, and experience. Analysis of the University's capital assets and related debt is included in the section Capital Asset and Debt Management, whereas this section provides analysis of the University's noncapital assets and other liabilities.

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

**Figure 1. Summary of Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position**  
(in thousands)

	2022	2021*	2020
<b>Assets</b>			
Current assets	\$ 3,620,408	3,036,109	2,675,365
Noncurrent, noncapital assets	1,121,625	1,858,184	1,210,179
Net capital assets	4,008,566	4,083,247	3,883,572
<b>Total Assets</b>	<b>8,750,599</b>	<b>8,977,540</b>	<b>7,769,116</b>
<b>Deferred Outflows</b>			
Loss on bond refundings	51,856	43,744	44,993
Other postemployment benefits related	396,967	187,712	47,615
Alternate Medicare plan related	31,199	33,834	15,662
PERA pension related	65,583	120,946	71,947
Other	396	435	791
<b>Total Deferred Outflows</b>	<b>546,001</b>	<b>386,671</b>	<b>181,008</b>
<b>Total Assets and Deferred Outflows</b>	<b>9,296,600</b>	<b>9,364,211</b>	<b>7,950,124</b>
<b>Liabilities</b>			
Current liabilities	662,780	554,130	684,492
Noncurrent liabilities	4,470,046	4,417,744	3,882,836
<b>Total Liabilities</b>	<b>5,132,826</b>	<b>4,971,874</b>	<b>4,567,328</b>
<b>Deferred Inflows</b>			
Lease related	64,049	70,950	-
Other postemployment benefits related	182,812	229,151	271,011
Alternate Medicare plan related	10,504	6,626	7,779
PERA pension related	285,264	259,005	438,004
Other	1,743	2,050	1,684
<b>Total Deferred Inflows</b>	<b>544,372</b>	<b>567,782</b>	<b>718,478</b>
<b>Total Liabilities and Deferred Inflows</b>	<b>5,677,198</b>	<b>5,539,656</b>	<b>5,285,806</b>
<b>Net Position</b>			
Net investment in capital assets	2,015,892	2,088,094	2,188,403
Restricted for nonexpendable purposes	48,589	48,566	48,653
Restricted for expendable purposes	791,915	746,079	625,750
Unrestricted	763,006	941,816	(198,488)
<b>Total Net Position</b>	<b>3,619,402</b>	<b>3,824,555</b>	<b>2,664,318</b>
<b>Total Liabilities, Deferred Inflows and Net Position</b>	<b>\$ 9,296,600</b>	<b>9,364,211</b>	<b>7,950,124</b>

\* restated due to adoption of GASB Statement No. 87

## ASSETS

From Fiscal Year 2021 to 2022, the decrease in total assets was primarily due to decreases in the investment balance. From Fiscal Year 2020 to 2021, the increase in total assets was primarily due to increases in the investment balance.

The University's investments were \$3,762,582,000 and \$3,899,474,000 at June 30, 2022 and 2021, respectively, representing a decrease of \$136,892,000. The decrease in investments is mainly due to negative overall market performance versus the prior year's high market returns. The University's investments were \$3,118,998,000 at June 30, 2020, representing an increase of \$780,476,000 at June 30, 2021. This increase in investments was primarily due to positive market performance, and the temporary investment of unspent bond proceeds for capital construction projects at CU Boulder, and increases at CU

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

Anschutz related to the funding of the Health Sciences Building construction project.

Net accounts, leases, and loans receivable increased \$36,709,000 and \$99,124,000 in Fiscal Years 2022 and 2021, respectively. In Fiscal Year 2022, the increase was primarily due to an increase in the receivable for securities in Treasury's investment pool. In Fiscal Year 2021, the increase was primarily due to recognizing lease receivables from the adoption of Statement No. 87, in addition to growth in federal government and other accounts receivable, as well as the University of Colorado Medicine's (CU Medicine) growth in patient billing due to reduced COVID-19 restrictions.

## LIABILITIES

The University's nondebt-related liabilities were \$3,050,370,000, \$2,851,730,000, and \$2,725,917,000, at June 30, 2022, 2021, and 2020, respectively. These liabilities are comprised of amounts categorized in Figure 2.

**Figure 2. Composition of Nondebt-related Liabilities (in thousands)**

	2022	2021*	2020
Accounts payable	\$ 148,268	126,162	112,648
Accrued expenses	135,625	115,053	82,388
Compensated absences	336,932	320,814	292,458
Unearned revenue	182,040	157,979	274,218
Other postemployment benefits	1,313,962	972,432	751,503
Alternate Medicare payment	124,662	119,804	90,199
Net pension liability	731,020	955,089	1,039,533
Risk financing	31,232	32,638	30,568
Construction contract retainage	4,677	8,401	11,202
Funds held for others	18,440	17,496	18,571
Federal Perkins loan	10,372	13,051	15,883
Early retirement incentive program	7,190	7,462	2,393
Asset retirement obligation	1,415	1,373	1,312
Miscellaneous liabilities	4,535	3,976	3,041
<b>Total Nondebt-related Liabilities</b>	<b>\$ 3,050,370</b>	<b>2,851,730</b>	<b>2,725,917</b>

\* restated due to adoption of GASB Statement No. 87

The four largest categories of nondebt-related liabilities are OPEB liabilities, the net pension liability, compensated absences, and unearned revenue.

The University is required to account for and report on OPEB (Note 9). Such benefits include health insurance benefits for University retirees and their dependents. The University has chosen to fund this liability on a pay-as-you-go basis; therefore, there are no assets held in trust to pay future benefits which have been earned by employees. Statement No. 75, *Accounting & Financial Reporting for Postemployment Benefits Other than Pensions* (Statement No. 75), was effective for Fiscal Year 2018 and required the full recognition of the liability to employees for OPEB. In addition, University employees in the Public Employees' Retirement Association of Colorado (PERA) can elect to participate in the PERACare program for other postretirement benefits so the University is required to record its proportionate share of PERA's net OPEB liability. As noted in Figure 2, the liability required to be reported in the financial statements totaled \$1,313,962,000, \$972,432,000, and \$751,503,000 in Fiscal Year 2022, 2021, and 2020, respectively, which equates to \$1,287,203,000, \$941,595,000, and \$712,892,000, respectively, from the

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

University's OPEB plan and \$26,759,000, \$30,837,000, and \$38,611,000, respectively, from PERA's OPEB plan. The increase in the University OPEB liability is primarily due to actuarial assumption changes regarding the interest rate, mortality tables, termination rates, and salary scale.

As discussed in Note 10, the University participates in the statewide PERA cost-sharing defined benefit pension plan. Statement No. 68 *Accounting and Financial Reporting for Pensions* (Statement No. 68) requires the University to record its "proportionate share" of PERA's net pension liability. The University has no legal requirement to pay this liability in the event of PERA's insolvency nor does it have the ability to determine the employer or employee annual contributions. The liability cannot be prepaid. From PERA's 2021 Annual Comprehensive Financial Report (ACFR), PERA's net pension liability for the state division in which the University participates was \$7,375,039,000 and the University's Fiscal Year 2022 proportionate share of the liability based on calendar 2021 contributions was \$731,020,000. From PERA's Fiscal Year 2020 ACFR, PERA's net pension liability for the state division was \$9,484,793,000, and the University's Fiscal Year 2021 proportionate share of the liability based on calendar 2020 contributions was \$955,089,000. While the change in the net pension liability impacted total liabilities, unrestricted net position, and pension expense, the associated cash flow out of the University remained fixed by the contribution levels set in State statute (see Figure 6). The majority of the \$224,069,000 and \$84,444,000 decrease in Fiscal Year 2022 and Fiscal Year 2021, respectively, can be attributed to changes in actuarial assumptions and ongoing adjustments from the enactment of pension reform in Senate Bill (SB) 18-200 in Fiscal Year 2019.

Compensated absences estimate the amount payable to employees in the future for their vested rights under the University's various leave programs. This estimate is based on personnel policies that define the amount of vacation and sick leave to which each employee may be entitled. Compensated absences typically increase year-over-year as employees accrue additional vacation days and salaries change. See Table 1.2 and Table 6.2 for more information.

Unearned revenue represents amounts paid by students, auxiliary enterprise customers, grantors, and contractors for which the University has not met all of its requirements for revenue recognition. These amounts will be recognized as revenue in future periods after all conditions have been satisfied. The unearned revenue balance fluctuates from year to year depending on factors such as the timing of the first day of classes and the rate of spending on grants and contracts for which payment has been received in advance. In Fiscal Year 2022, the increase in the unearned revenue balance was primarily related to the advance payment of expenses for large sponsored projects. In Fiscal Year 2021, the decrease in the unearned revenue balance was primarily related to the current year spending of Fiscal Year 2020 funding received from the *Coronavirus Aid, Relief, and Economic Security Act* (CARES Act) by each campus. See Note 7 for more information.

## NET POSITION

The University's net position may have restrictions imposed by external parties, such as donors, or include items that, by their nature are invested in capital assets (property, plant, and equipment) and are therefore not available for expenditure or debt repayment. To help understand these restrictions, the University's net position is shown in four categories, as displayed in Figure 1.

A portion of net position is restricted for either expendable or nonexpendable purposes. This portion is then more specifically delineated by programmatic restrictions. The programmatic category of the restriction is shown on the statement of net position. The majority of the endowment assets benefiting the University are

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

held by the University of Colorado Foundation (CU Foundation), which is a discretely presented component unit (Note 17) and not included in the above amounts. An expendable restriction allows the University to spend the full amount, but only for the purposes identified by the entity providing the money. Unrestricted net position, as defined by GAAP, is available for spending for any lawful purpose under the full discretion of management. However, the University has placed internal limitations on future use by designating unrestricted net position for certain purposes in keeping with management's plans to manage resources (Note 12).

In Fiscal Year 2022, total restricted for nonexpendable net position increased by \$23,000 due to additions to existing permanent endowments. In Fiscal Year 2021, total restricted for nonexpendable net position experienced a net decrease of \$87,000 due to \$46,000 of additions to existing permanent endowments offset by \$133,000 of transfers of existing permanent endowments to the CU Foundation.

In Fiscal Year 2022 and 2021, unrestricted net position was positive due in part to the decreases in the PERA pension liabilities discussed earlier and return on investments. In Fiscal Year 2020, the University's unrestricted net position was negative due to the PERA pension and OPEB liabilities. This means the University's total liabilities and deferred inflows of resources were greater than its assets and deferred outflows of resources.

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

Figure 3 illustrates the University's summary of revenues, expenses, and changes in net position. A key component of this summary is the differentiation of operating and nonoperating activities. Operating revenues are received for providing goods and services to the various customers and constituencies of the University. Operating expenses are paid to acquire or produce goods and services provided in return for operating revenues and to carry out the mission of the University. Nonoperating revenues/expenses include items determined not to fall in the operating category.

**Figure 3. Summary of Revenues, Expenses, and Changes in Net Position** (in thousands)

	2022	2021*	2020
Operating revenues	\$ 4,658,866	4,139,499	4,239,623
Operating expenses	4,854,044	4,223,675	4,203,349
<b>Operating Income (Loss)</b>	<b>(195,178)</b>	<b>(84,176)</b>	<b>36,274</b>
Net nonoperating revenues (expenses)	(38,376)	1,205,163	475,124
<b>Income (Loss) Before Other Revenues</b>	<b>(233,554)</b>	<b>1,120,987</b>	<b>511,398</b>
Other revenues	28,401	49,576	73,511
<b>Change in Net Position</b>	<b>(205,153)</b>	<b>1,170,563</b>	<b>584,909</b>
Net Position, beginning of year	3,824,555	2,664,318	2,079,409
Cumulative effect of adoption of new accounting standard	-	(10,326)	-
Net Position, beginning of year, as restated	3,824,555	2,653,992	2,079,409
<b>Net Position, End of Year</b>	<b>\$ 3,619,402</b>	<b>3,824,555</b>	<b>2,664,318</b>

\* restated due to adoption of GASB Statement No. 87

## REVENUES

Figure 4 provides an illustration of operating and nonoperating revenues by major sources excluding capital-related revenues. These sources include both State-appropriated and nonappropriated funds (see Note 13 for more information). Appropriated funds are those controlled by legislation through the general



# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

or special appropriation process and are designated for specific purposes. For the last three fiscal years, appropriated funds primarily included student tuition and fees, State of Colorado (State) stipends, fee-for-service contract revenues, and tobacco litigation settlement monies. Student tuition and fees are included only as an informational item in the State's budget as the revenue is not received from the State, but rather from outside entities. The College Opportunity Fund (COF) provides stipends to qualified undergraduate students; the receiving students then use the stipends to pay a portion of their tuition. In November 1992, Colorado voters passed Section 20, Article X of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations that apply to all the local governments and the State, including the University. In Fiscal Year 2005, the Colorado State Legislature determined in Section 23-5-101.7 of the Colorado Revised Statutes that an institution of higher education may be designated as an "enterprise" for the purposes of TABOR so long as the institution's governing board retains authority to issue revenue bonds on its behalf and the institution receives less than 10 percent of its total annual revenue in grants as defined by TABOR. Further, so long as it is so designated as an enterprise, the institution shall not be subject to any provisions of TABOR. In July 2005, the University's Board of Regents (the Regents) designated the University as a TABOR enterprise pursuant to the statute. During the Fiscal Years June 30, 2022, 2021, and 2020, the University believes it has met all requirements of TABOR enterprise status (Note 13). The amount of State grants received by the University was 0.94 percent, 1.05 percent, and 1.32 percent of total annual revenues during the Fiscal Years June 30, 2022, 2021, and 2020, respectively. The ability of the Regents to increase tuition rates is limited by the State, although the University's operations no longer impact the State's TABOR spending limits due to the University's enterprise status.

**Figure 4. Operating and Nonoperating Revenues (Excluding Capital)**

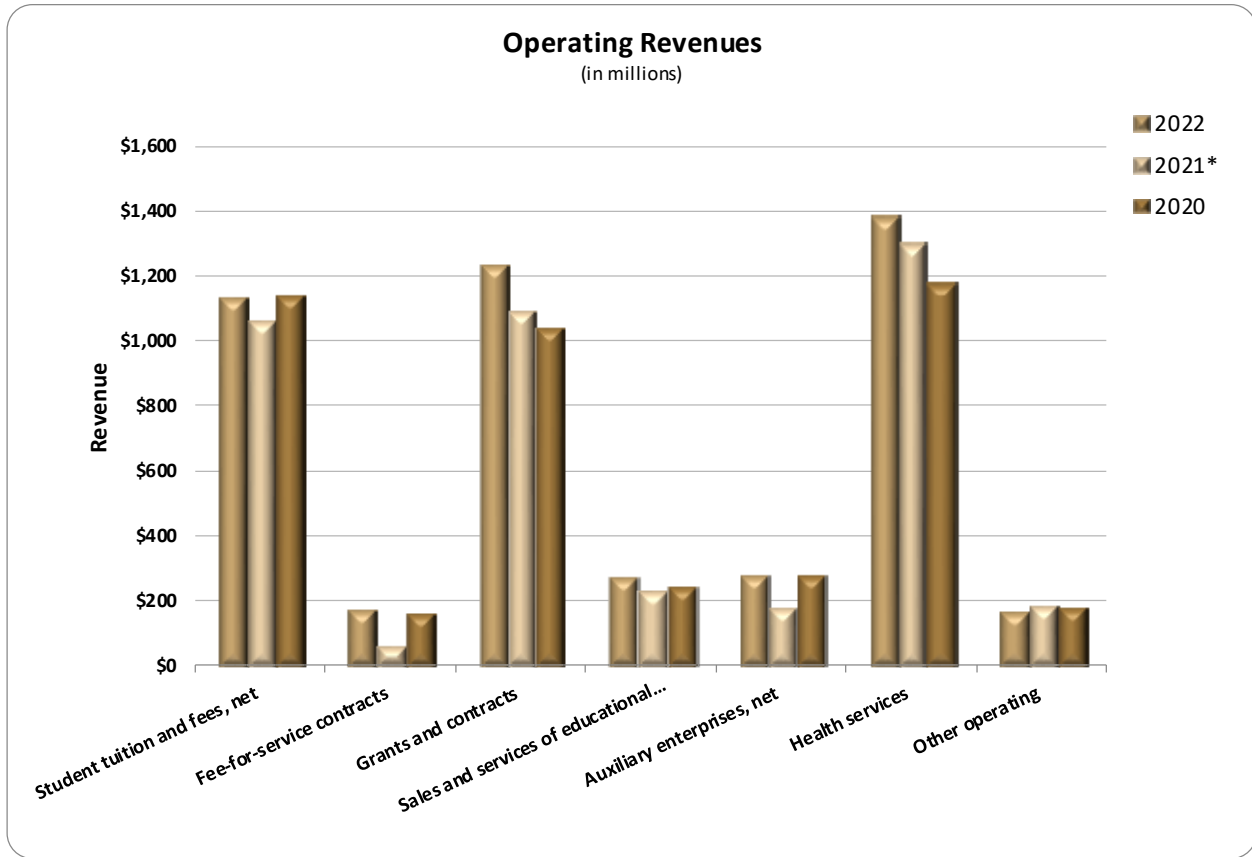
<i>(in thousands)</i>	<b>2022</b>	<b>2021*</b>	<b>2020</b>
<b>Operating Revenues</b>			
Student tuition and fees, net	\$ 1,135,953	1,066,344	1,146,847
Fee-for-service contracts	176,265	66,396	160,466
Grants and contracts	1,236,401	1,095,802	1,045,269
Sales and services of educational departments	273,866	233,037	245,067
Auxiliary enterprises, net	277,453	179,667	276,945
Health services	1,392,075	1,309,227	1,185,649
Other operating	166,853	189,026	179,380
<b>Total Operating Revenues</b>	<b>4,658,866</b>	<b>4,139,499</b>	<b>4,239,623</b>
<b>Nonoperating Revenues</b>			
Federal Pell Grant	\$ 54,032	54,470	57,627
State appropriations	23,476	17,113	17,915
State support for PERA pension	7,603	-	8,258
COVID-19 aid	126,449	248,174	29,419
Gifts	243,195	251,109	211,207
Investment income (loss)	(397,382)	692,400	174,833
Other nonoperating, net	(16,367)	7,156	38,024
<b>Total Nonoperating Revenues</b>	<b>41,006</b>	<b>1,270,422</b>	<b>537,283</b>
<b>Total Noncapital Revenues</b>	<b>\$ 4,699,872</b>	<b>5,409,921</b>	<b>4,776,906</b>

\* restated due to adoption of GASB Statement No. 87

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)



The University experienced increases in most operating revenue sources in Fiscal Year 2022 and decreases in most operating revenue sources in Fiscal Year 2021.

The increase in tuition and fee revenue for Fiscal Year 2022 reflects a combination of increases in College Opportunity Fund (COF) received and tuition rate increases. For Fiscal Year 2022, the approved increase in tuition rates was 2.9 percent at CU Boulder, 3.0 percent at UCCS and CU Denver, and 1.8 percent at CU Anschutz for resident undergraduate nursing. In accordance with the resident tuition guarantee at CU Boulder, each incoming freshman undergraduate resident student with in-state classification will have no increase in tuition for their next three years. The decrease in student tuition and fee revenue for Fiscal Year 2021 is due to an overall decrease in Fall and Spring enrollments as a result of the COVID-19 pandemic. Additionally, CU Boulder used CARES Act funding to offset tuition fees for students attending classes remotely, and CU Denver partially waived student fees due to the impact of COVID-19. The decrease in fee revenue was offset by COVID-19 aid in nonoperating revenues. In Fiscal Year 2021, there were no increases in tuition rates for resident undergraduates at any campus.

In Fiscal Years 2022, 2021, and 2020, the University applied \$76,293,000, \$34,762,000, and \$83,808,000, respectively, of COF stipends against student tuition bills (these amounts are included in tuition revenues), with a per credit hour stipend rate of \$94, \$40, and \$94, respectively. Fee-for-service revenue from the State increased \$109,869,000 between Fiscal Year 2021 and 2022, and decreased \$94,070,000 between Fiscal Year 2020 and 2021, due to the State budget.

Consistent with the University's goal to increase its focus and national role as a comprehensive research

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

institution, one of the three largest sources of revenue for the University continues to be grants and contracts revenue, which includes funding from federal, state, and local governments, and private sources. Grants and contracts revenue from the federal government represents 79 percent, 78 percent, and 77 percent of total grants and contract revenue for Fiscal Year 2022, 2021, and 2020, respectively. Each grant or contract is restricted in use to the purpose given and limited to the cost principles specified by each sponsor. The increase in Fiscal Year 2022 was due to increased federal funding for projects at CU Boulder from the National Aeronautics and Space Administration (NASA), the National Science Foundation (NSF), Johns Hopkins University, and National Oceanic and Atmospheric Administration (NOAA), and at CU Anschutz from the U.S. Department of Health and Human Services (HHS), clinical trial projects, and Colorado Department of Higher Education (CDHE) Colorado Graduate Grant and Colorado Student Grant. The increase in Fiscal Year 2021 was due to increased spending on several sponsored project awards from federal sponsors such as NASA, National Institute of Standards and Technology (NIST) and HHS, as well as additional awards from state and private sponsors. These grants also provide necessary funding for the administrative functions and facilities that support the grants through the facilities and administrative reimbursement. In Fiscal Years 2022, 2021, and 2020, the University received \$263,918,000, \$234,983,000, and \$217,289,000, respectively, of such administrative and facility overhead cost reimbursements. The University pledges portions of this reimbursement revenue and other auxiliary revenues to satisfy its bond obligations, which are commonly referred to as pledged revenues, thus creating a reliance on continued federal research funding.

The increase in auxiliary enterprise revenues is mainly due to an increase in Athletics at CU Boulder and an increase in Student Services, which is consistent with pre-pandemic levels of activity. The decrease in auxiliary enterprise revenues in Fiscal Year 2021 is the result of the ongoing impacts of the pandemic.

The majority of health services revenue includes medical practice plan revenues earned through CU Medicine (Notes 1 and 16), which has experienced growth in operating revenue of 6.3 percent and 10.4 percent in Fiscal Year 2022 and Fiscal Year 2021, respectively. In Fiscal Year 2022, the increase was primarily due to growth in operations, which was driven by an increase in clinical volumes and contract income, primarily from CU Medicine's affiliate hospitals. In Fiscal Year 2021, net patient services revenue increased due to recovery from the prior year impacts of the COVID-19 outbreak.

As a result of the COVID-19 pandemic, the University received funding under the CARES Act and other federal sources. The amount recorded as revenue reflects the portion of the funds received which had been expended through June 30, 2022, 2021, and 2020. During Fiscal Year 2022, the University earned \$128,000 from the Coronavirus Relief Fund (CRF), \$119,538,000 from the Higher Education Emergency Relief Fund (HEERF), \$5,902,000 from the Provider Relief Fund (PRF), and \$881,000 from other programs. During Fiscal Year 2021, the University earned \$121,540,000 from CRF, \$71,339,000 from HEERF, and \$55,295,000 from PRF. In Fiscal Year 2020, the University earned \$6,577,000 from CRF, \$17,812,000 from HEERF, and \$5,030,000 from PRF. As of June 30, 2022, the University had \$3,906,000 of HEERF unspent.

Gifts decreased \$7,914,000 in Fiscal Year 2022, and increased \$39,902,000 in Fiscal Year 2021. The decrease in Fiscal Year 2022 was due to some one-time donations that were received in the prior fiscal year from the CU Foundation and a reduced valuation of a gift-in-kind received at CU Boulder. The increase in Fiscal Year 2021 was mainly due to a distribution of funds from the CU Foundation to support campus needs with student financial and mental health and Diversity, Equity, and Inclusion efforts, in addition to increased gifts to CU Boulder for the Leeds School of Business expansion and a gift-in-kind of the Trimble Technology Lab at CU Denver.

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

Investment income net of investment expense was an overall loss of \$397,382,000 in Fiscal Year 2022, \$692,400,000 gain in Fiscal Year 2021, and \$174,833,000 gain in Fiscal Year 2020. Investment income is subject to inherent variability due to the requirement to record the majority of investments at fair value. The University's unrealized gains on investments (the difference between the investment's fair value and cost basis) decreased by \$754,599,000 in Fiscal Year 2022, and increased by \$544,284,000 in Fiscal Year 2021.

In addition to operating and nonoperating revenues, the University had capital revenues in the amounts depicted in Figure 5.

**Figure 5. Capital Revenues** *(in thousands)*

	<b>2022</b>	<b>2021</b>	<b>2020</b>
Capital student fee, net	\$ 13,032	12,936	16,147
Capital appropriations	6,149	31,845	31,130
Capital grants and gifts	9,197	4,882	26,214
Loss on disposal of capital assets	(19,888)	(2,708)	(1,839)
<b>Total Capital Revenues</b>	<b>\$ 8,490</b>	<b>46,955</b>	<b>71,652</b>

The capital student fee is used to fund construction or renovation projects on student facility buildings at CU Boulder, to fund the Student Wellness Center at CU Denver, and to fund the Recreation and Wellness Center, the Family Development Center, and the University Center at UCCS.

The University received capital appropriations from the State of \$6,149,000 in Fiscal Year 2022, compared to \$31,845,000 in Fiscal Year 2021 and \$31,130,000 in Fiscal Year 2020. These monies are used for various controlled maintenance and other capital construction activity and fluctuate year to year based on the State budget. The decrease in Fiscal Year 2022 is primarily due to the completed construction of the Anschutz Health Sciences Building. The increase in Fiscal Year 2021 is primarily due to capital expansion funding appropriated to CU Anschutz for its Health Sciences Building.

Capital grants and gifts increased by \$4,315,000 in Fiscal Year 2022 due to gifts received at CU Boulder for Aerospace Engineering, School of Education, and Athletics. Capital grants and gifts decreased \$21,332,000 in Fiscal Year 2021 primarily due to a \$20,000,000 one-time gift made in Fiscal Year 2020 for the new Health Sciences Building and renovations of the Fitzsimons Building at CU Anschutz.

The loss on disposal of capital assets in Fiscal Year 2022 was primarily due to the sale of CU South Denver. The sale was approved in December 2021 for \$10,000,000 net of closing costs; however the net book value was \$35,773,000 resulting in a loss on sale of \$26,033,000. This was partially offset by gains on the disposal of various assets at CU Boulder.

## **EXPENSES**

The programmatic uses of resources are displayed in Figure 7 and include PERA pension expense. Figure 6 demonstrates the impact of pension reform from SB 18-200 and other factors to the University's Fiscal Year 2022, 2021, and 2020 financial statements. Pension expense increased by \$180,980,000 in Fiscal Year 2022, and decreased by \$21,975,000 and \$152,027,000 in Fiscal Year 2021 and Fiscal Year 2020, respectively. These changes (and corresponding change in net pension liability) should be compared to the required cash contributions for each of the Fiscal Years 2022, 2021, and 2020, of \$67,191,000, \$63,808,000, and \$65,557,000, respectively, which are determined by statute.

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

**Figure 6. PERA Pension Expense Compared to Required Contributions** *(in thousands)*

	2022	2021	2020
Pension expense (per financial statements)	\$ (67,654)	(248,634)	(226,659)
Expense increase (decrease) from prior year	180,980	(21,975)	(152,027)
Required contributions	67,191	63,808	65,557

Total operating expenses increased 14.9 percent for Fiscal Year 2022, and increased 0.5 percent for Fiscal Year 2021. Of this increase, 4.3 percent is due to the change in pension expense.

In Fiscal Year 2022, the increase in instruction expense is primarily due to salary and benefits returning to pre-COVID-19 levels at all campuses. A portion of the instruction expenses were covered by CRF or HEERF funding, which is reported as nonoperating revenue. CU Anschutz also increased spending for academic support due to gifts from UHealth and CU Medicine. The increase in research expense is consistent with funding received for research and clinical projects at CU Anschutz as well as research and other projects at CU Boulder. The increase in public service expense is due to growth in the Gates Biomanufacturing Facility and Hemophilia Pharmacy at CU Anschutz. The increase in academic support expense is due to spending for digital education service at CU Denver and educational technology in the School of Medicine at CU Anschutz. The increase in operation and maintenance of plant expense is due to the newly completed City Heights Residence Hall at CU Denver and the Anschutz Health Sciences Building. Student aid expense increased due to the receipt of CARES Act funding, a portion of which was dedicated to assisting students with COVID-19 related financial needs.

The magnitude of the overall increase in operating expense was lower in Fiscal Year 2021 due to the COVID-19 pandemic, which caused decreases in several operating expense categories. The decreases in instruction expense and academic, institutional, and plant support expense were due to furloughs, hiring freezes, lack of merit raise, and travel freezes across all campuses as a result of COVID-19. These decreases were offset by increases in other categories. The increase in research expenditures was mainly due to sponsored research expenditures, focused in the College of Engineering at CU Boulder and HHS at CU Anschutz. The increase in public service expense was mainly due to growth in cell-based therapies and protein biologics of the Gates Biomanufacturing Facility at CU Anschutz. The increase in student aid was primarily due to the student portion of CARES Act expenditures, an increase in student emergency aid grants, and an offset to scholarship allowances.

**Figure 7. Expense Program Categories** *(in thousands)*

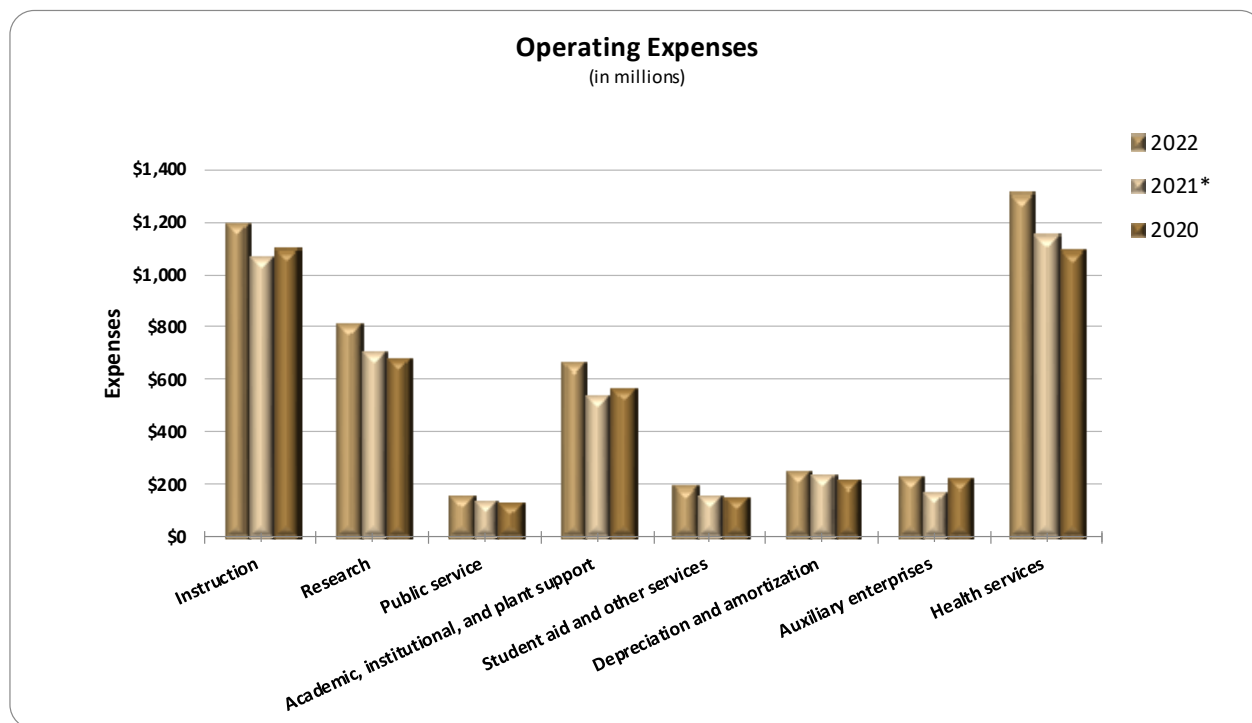
	2022	2021*	2020
Instruction	\$ 1,198,488	1,076,077	1,106,172
Research	823,147	711,190	682,789
Public service	163,798	142,859	138,901
Academic, institutional, and plant support	665,736	546,520	575,395
Student aid and other services	197,459	166,766	155,361
<b>Total Education and General</b>	<b>3,048,628</b>	<b>2,643,412</b>	<b>2,658,618</b>
Depreciation and amortization	254,452	242,392	221,096
Auxiliary enterprises	234,108	179,400	228,565
Health services	1,316,856	1,158,471	1,095,070
<b>Total Operating Expenses</b>	<b>\$ 4,854,044</b>	<b>4,223,675</b>	<b>4,203,349</b>

\* restated due to adoption of GASB Statement No. 87

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)



The amounts shown for student aid do not reflect the actual resources dedicated to student aid. The majority of the University's student aid resources are netted against tuition, fee, and auxiliary revenue as a scholarship allowance (Note 14). The University's scholarship allowance was \$309,507,000, \$278,123,000, and \$261,869,000 in Fiscal Years 2022, 2021, and 2020, respectively.

The increase in auxiliary enterprises expense in Fiscal Year 2022 is primarily due to the operations of Athletics, Student Affairs, and Housing and Dining at CU Boulder returning to pre-pandemic levels. The decrease in auxiliary enterprise expense in Fiscal Year 2021 was mainly due to decreased activity at each campus for services such as Housing and Dining, Athletics, Bookstore, and Parking due to COVID-19.

Increases in expenses related to health services, which are primarily related to CU Medicine, are consistent with the associated increases in health services revenue discussed earlier in this section.

The University, like many public higher education entities, reports its operating expenses by functional classification on the Statement of Revenues, Expenses, and Changes in Net Position. As defined by the National Association of College and University Business Officers (NACUBO), a functional expense classification is a method of grouping expenses according to the purpose for which the costs are incurred. The classifications tell *why* an expense was incurred rather than *what* was purchased. Reporting expenses by functional classification helps donors, granting agencies, creditors, and other readers of the financial statements to understand the various mission-related activities of the institution and their relative importance.

A different method of reporting operating expenses is by natural classification. Per NACUBO, a natural expense classification is a method of grouping expenses according to the type of costs that are incurred. The classifications tell *what* was purchased rather than *why* an expense was incurred.

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

Figure 8 below provides detail on the University's expenses by natural classification to provide users additional insight into how the University expends its resources. As is common in higher education, the largest portion of expenses relate to salaries and benefits. The information below also highlights the impact of PERA pension changes on total operating expenses.

**Figure 8. Natural Classification of Operating Expenses (in thousands)**

	2022	2021*	2020
Salaries	\$ 2,698,746	2,471,391	2,425,445
Benefits (nonpension)	865,246	783,427	757,581
Pension expense**	(67,654)	(248,634)	(226,659)
Depreciation/amortization	254,452	242,392	221,096
IT licenses/software/equipment	112,341	128,531	111,959
Plant operation/repairs	43,838	34,288	37,291
Scholarships/fellowships	68,569	71,285	62,057
Research	172,842	140,591	129,028
Supplies	569,880	504,492	545,329
Travel	27,050	7,250	39,302
Utilities	64,638	61,317	60,560
Other	44,096	27,345	40,360
<b>Total Operating Expenses</b>	<b>\$ 4,854,044</b>	<b>4,223,675</b>	<b>4,203,349</b>

\* restated due to adoption of GASB Statement No. 87

\*\* does not include AMP

## CAPITAL AND RIGHT-TO-USE ASSETS AND DEBT MANAGEMENT

The University had \$7,083,746,000, \$6,954,418,000, and \$6,638,664,000 of plant, property, and equipment at June 30, 2022, 2021, and 2020, respectively, offset by accumulated depreciation of \$3,168,339,000, \$2,968,468,000, and \$2,755,092,000, respectively, and right-to-use assets of \$116,681,000, \$107,725,000, and \$0, respectively, offset by accumulated amortization of \$23,522,000, \$10,428,000, and \$0, respectively. The major categories of capital and right-to-use assets at June 30, 2022, 2021, and 2020, are displayed in Figure 9. Related depreciation and amortization charges of \$254,452,000, \$242,392,000, and \$221,096,000, were recognized in the Fiscal Years 2022, 2021, and 2020, respectively. Detailed financial activity related to the changes in capital assets is presented in Note 5. Figure 10 details the University's current construction commitments.

**Figure 9. Capital and Right-to-Use Asset Categories (before depreciation and amortization)**  
(in thousands)

	2022	2021*	2020
Land	\$ 101,602	101,768	102,448
Construction in progress	202,707	514,042	567,044
Buildings and improvements	5,482,578	5,086,596	4,771,321
Equipment	695,269	673,236	637,513
Software and other intangibles	102,113	100,062	98,451
Library and other collections	499,477	478,714	461,887
Right-to-use buildings	111,105	103,133	-
Right-to-use equipment	5,576	4,592	-
<b>Total Capital and Right-to-Use Assets (gross)</b>	<b>\$ 7,200,427</b>	<b>7,062,143</b>	<b>6,638,664</b>

\* restated due to adoption of GASB Statement No. 87

# University of Colorado

## Management's Discussion and Analysis

### June 30, 2022 and 2021 (Unaudited)

**Figure 10. Current Construction Projects as of June 30, 2022** *(in thousands)*

Campus/Project Description	Financing Sources	Value*
<b>CU Boulder:</b>		
Sustainability, Electrical, Environmental Labs (SEEL), Room 356A	Campus cash resources	\$ 7,500
1135 Broadway renovation	Campus cash resources	6,000
Engineering Center Aerospace Wing and North Tower	Campus cash resources and debt	30,876
Hellems & Rippon renovation	Campus cash resources, Federal, and State funding	105,157
Fleming Tower renovation and system upgrades	Campus cash resources and debt	13,719
<b>CU Denver   Anschutz:</b>		
Campus Safety and Emergency Preparedness Building	Campus cash resources	15,395
Fitzsimmons Building 1 West, 2 West, Ground West, and Ground North renovation	Campus cash resources	9,979
Engineering Building	Campus cash resources	80,912
<b>UCCS:</b>		
Engineering Annex	Campus cash resources	16,704
Engineering remodel	Campus cash resources	47,097

\* Value represents budgeted costs for project in thousands

During Fiscal Year 2022, the University issued \$499,640,000 face value in revenue bonds, of which \$227,605,000 were direct placement bonds, with proceeds used to refund portions of prior obligations, and to pay certain costs related to the issuance of the Series 2015A, 2016B-1, and 2017A-2 Bonds.

During Fiscal Year 2021, the University also issued \$437,000,000 face value in revenue bonds with proceeds used to refund portions of prior obligations, and to pay certain costs related to the issuance of the Series 2020A-1, 2020A-2, 2020B-1, 2020B-2, 2021A, and 2021B Taxable and Tax-exempt Bonds.

During Fiscal Year 2020, the University issued \$544,285,000 face value in revenue bonds with proceeds used to refund portions of prior obligations, and to pay certain costs related to the issuance of the Series 2019A, 2019A-2, 2019B, and 2019C Taxable and Tax-exempt Bonds.

At June 30, 2022, 2021, and 2020, the University had debt (or similar long-term obligations) of \$2,082,456,000, \$2,120,144,000, and \$1,791,411,000, respectively, in the categories illustrated in Figure 11. More detailed information about the University's debt is included in Note 8.

**Figure 11. Debt Categories** *(in thousands)*

	2022	2021*	2020
Revenue bonds	\$ 1,959,138	2,004,561	1,769,286
Lease liability	89,309	94,375	11,980
Notes payable	34,009	21,208	10,145
<b>Total Long-term Debt</b>	<b>\$ 2,082,456</b>	<b>2,120,144</b>	<b>1,791,411</b>

\* restated due to adoption of GASB Statement No. 87

The Regents have adopted a debt management policy that includes limitations on the use of external debt. The University Treasurer will report to the Regents, prior to the issuance of new debt, the effect that the new debt will have on the University's debt capacity ratio to ensure the seven percent debt ratio limit currently established by the Regents is not exceeded. The ratio is calculated as maximum annual debt



**University of Colorado**  
**Management's Discussion and Analysis**  
**June 30, 2022 and 2021 (Unaudited)**

service as a percentage of the University's unrestricted current fund expenditures plus mandatory transfers. State statute sets the maximum for this ratio at 10 percent in Colorado Revised Statutes (C.R.S.) 23-20-129.5. A component of this policy is debt capacity, which is the calculated ratio of the University's debt service requirement as compared to certain unrestricted revenues. The University maintained its debt capacity limits in all three fiscal years ended June 30, 2022, 2021, and 2020.

The University minimizes financing costs by monitoring current market conditions and by maintaining a bond rating of Aa1 and AA+ and commercial paper ratings of P-1 and F1+ (Moody's and Fitch, respectively).

**ECONOMIC FACTORS THAT WILL AFFECT THE FUTURE**

Overall, total budgeted revenues for the University have increased for Fiscal Year 2023 compared to the prior year. After navigating challenges associated with the COVID-19 pandemic over the past couple of years, the Fiscal Year 2023 budget approved by the State Legislature included a \$105,290,000 statewide increase for higher education operations, over an 11 percent increase, which includes \$26,458,000 additional funding for the University through the higher education allocation model. Education and General Fund budgeted revenue increased \$89,300,000, or 5.1 percent, compared to the Fiscal Year 2022 estimate, through a combination of both state funding increases and additional revenue from tuition rates increases combined with estimated changes in student enrollment in Fiscal Year 2023. Budgeted revenues for auxiliary and self-funded activities combined with restricted activities increased \$81,884,000, or 2.3 percent, compared to the Fiscal Year 2022 estimate. The University's overall revenue budget for Fiscal Year 2023 increased 3.2 percent over the prior year.

**University of Colorado**  
**Business-Type Activities**  
**Statements of Net Position**  
**June 30, 2022 and 2021 (in thousands)**

	<i>2022</i>	<i>2021</i> <i>(Restated)</i>
<b>Assets</b>		
<b>Current Assets</b>		
Cash and cash equivalents (Note 2)	\$ 293,582	351,247
Investments (Note 3)	2,758,719	2,165,456
Accounts, leases, and loans receivable, net (Note 4)	535,621	490,047
Inventories	23,856	20,359
Other assets	8,630	9,000
<b>Total Current Assets</b>	<b>3,620,408</b>	<b>3,036,109</b>
<b>Noncurrent Assets</b>		
Investments (Note 3)	1,003,863	1,734,018
Accounts, leases, and loans receivable, net (Note 4)	109,306	118,171
Other assets	8,456	5,995
Capital and right-to-use assets, net (Note 5)	4,008,566	4,083,247
<b>Total Noncurrent Assets</b>	<b>5,130,191</b>	<b>5,941,431</b>
<b>Total Assets</b>	<b>\$ 8,750,599</b>	<b>8,977,540</b>
<b>Deferred Outflows</b>		
Loss on bond refundings	\$ 51,856	43,744
Other postemployment benefits related (Note 9)	396,967	187,712
Alternate Medicare payment related (Note 10)	31,199	33,834
PERA pension related (Note 10)	65,583	120,946
Other	396	435
<b>Total Deferred Outflows</b>	<b>546,001</b>	<b>386,671</b>
<b>Total Assets and Deferred Outflows</b>	<b>\$ 9,296,600</b>	<b>9,364,211</b>
<b>Liabilities</b>		
<b>Current Liabilities</b>		
Accounts payable	\$ 148,268	126,162
Accrued expenses (Note 6)	135,625	115,053
Compensated absences (Note 6)	24,198	19,775
Unearned revenue (Note 7)	180,888	156,629
Bonds, leases, and notes payable (Note 8)	113,581	75,587
Other postemployment benefits (Note 9)	16,560	14,753
Other liabilities (Note 11)	43,660	46,171
<b>Total Current Liabilities</b>	<b>\$ 662,780</b>	<b>554,130</b>
<b>Noncurrent Liabilities</b>		
Compensated absences (Note 6)	\$ 312,734	301,039
Unearned revenue (Note 7)	1,152	1,350
Bonds, leases, and notes payable (Note 8)	1,968,875	2,044,557
Other postemployment benefits (Note 9)	1,297,402	957,679
Alternate medicare payment (Note 10)	124,662	119,804
Net pension liability (Note 10)	731,020	955,089
Other liabilities (Note 11)	34,201	38,226
<b>Total Noncurrent Liabilities</b>	<b>4,470,046</b>	<b>4,417,744</b>
<b>Total Liabilities</b>	<b>\$ 5,132,826</b>	<b>4,971,874</b>

**University of Colorado**  
**Business-Type Activities**  
**Statements of Net Position**  
**June 30, 2022 and 2021 (in thousands)**

	2022	2021 (Restated)
<b>Deferred Inflows</b>		
Lease related (Note 8)	\$ 64,049	70,950
Other postemployment benefits related (Note 9)	182,812	229,151
Alternate medicare payment related (Note 10)	10,504	6,626
PERA pension related (Note 10)	285,264	259,005
Other	1,743	2,050
<b>Total Deferred Inflows</b>	<b>544,372</b>	<b>567,782</b>
<b>Total Liabilities and Deferred Inflows</b>	<b>\$ 5,677,198</b>	<b>5,539,656</b>
<b>Net Position</b>		
Net investment in capital assets	\$ 2,015,892	2,088,094
Restricted for nonexpendable purposes (endowments)		
Research	21,708	21,708
Academic support	14,404	14,404
Scholarships and fellowships	11,119	11,096
Capital and other	1,358	1,358
<b>Total restricted for nonexpendable purposes (Note 12)</b>	<b>48,589</b>	<b>48,566</b>
Restricted for expendable purposes		
Instruction	223,078	191,609
Research	50,715	60,283
Academic support	47,996	55,499
Student loans and services	21,143	25,679
Scholarships and fellowships	54,073	61,778
Auxiliary enterprises	283,975	220,535
Capital	26,419	37,366
Other	84,516	93,330
<b>Total restricted for expendable purposes</b>	<b>791,915</b>	<b>746,079</b>
Unrestricted (Note 12)	763,006	941,816
<b>Total Net Position</b>	<b>\$ 3,619,402</b>	<b>3,824,555</b>

**University of Colorado**  
**Discretely Presented Component Units**  
**Statements of Net Position**  
**June 30, 2022 and 2021 (in thousands)**

	2022			2021		
	CU Foundation	CUBEC	Total	CU Foundation	CUBEC	Total
<b>Assets</b>						
Current assets						
Cash and cash equivalents	\$ 48,617	22,247	70,864	40,785	503	41,288
Contributions receivable, net	16,272	-	16,272	31,514	-	31,514
Other current assets	372	-	372	177	-	177
<b>Total current assets</b>	<b>65,261</b>	<b>22,247</b>	<b>87,508</b>	<b>72,476</b>	<b>503</b>	<b>72,979</b>
Noncurrent assets						
Investments (Note 3)	2,642,035	389	2,642,424	2,848,786	9,500	2,858,286
Contributions receivable, net	64,822	-	64,822	108,767	-	108,767
Capital assets, net	1,178	-	1,178	1,252	-	1,252
Assets held under split-interest agreements (Note 3)	35,356	-	35,356	45,089	-	45,089
Beneficial interest in charitable trusts held by others	14,967	-	14,967	15,458	-	15,458
<b>Total noncurrent assets</b>	<b>2,758,358</b>	<b>389</b>	<b>2,758,747</b>	<b>3,019,352</b>	<b>9,500</b>	<b>3,028,852</b>
<b>Total Assets</b>	<b>\$ 2,823,619</b>	<b>22,636</b>	<b>2,846,255</b>	<b>3,091,828</b>	<b>10,003</b>	<b>3,101,831</b>
<b>Liabilities</b>						
Current liabilities						
Accounts payable and accrued liabilities	\$ 347	72	419	981	-	981
Payable to the University (Note 4)	7,034	-	7,034	12,708	-	12,708
Liabilities under split-interest agreements	2,269	-	2,269	2,853	-	2,853
Custodial funds	21,406	-	21,406	19,738	-	19,738
<b>Total current liabilities</b>	<b>31,056</b>	<b>72</b>	<b>31,128</b>	<b>36,280</b>	<b>-</b>	<b>36,280</b>
Noncurrent liabilities						
Payable to the University (Notes 4, 17)	-	10,000	10,000	-	10,000	10,000
Funds held in trust for others	2,896	-	2,896	3,337	-	3,337
Liabilities under split-interest agreements	18,312	-	18,312	21,928	-	21,928
Custodial funds	554,088	-	554,088	605,172	-	605,172
<b>Total noncurrent liabilities</b>	<b>575,296</b>	<b>10,000</b>	<b>585,296</b>	<b>630,437</b>	<b>10,000</b>	<b>640,437</b>
<b>Total Liabilities</b>	<b>\$ 606,352</b>	<b>10,072</b>	<b>616,424</b>	<b>666,717</b>	<b>10,000</b>	<b>676,717</b>
<b>Net Position</b>						
Net investment in capital assets	\$ 1,178	-	1,178	1,252	-	1,252
Restricted for nonexpendable purposes	1,242,129	-	1,242,129	1,303,836	-	1,303,836
Restricted for expendable purposes	922,833	11,000	933,833	1,010,346	-	1,010,346
Unrestricted	51,127	1,564	52,691	109,677	3	109,680
<b>Total Net Position</b>	<b>\$ 2,217,267</b>	<b>12,564</b>	<b>2,229,831</b>	<b>2,425,111</b>	<b>3</b>	<b>2,425,114</b>

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**University of Colorado**  
**Business-Type Activities**  
**Statements of Revenues, Expenses, and Changes in Net Position**  
**Years Ended June 30, 2022 and 2021 (in thousands)**

	2022	2021 (Restated)
<b>Operating Revenues</b>		
Student tuition (net of scholarship allowances of \$268,591 in 2022 and \$244,520 in 2021; net of bad debt of \$1,347 in 2022 and \$2,679 in 2021; pledged revenues of \$1,044,849 in 2022 and \$981,877 in 2021) (Notes 8, 13 and 14)	\$ 1,044,849	981,877
Student fees (net of scholarship allowances of \$25,669 in 2022 and \$23,012 in 2021; net of bad debt of \$133 in 2022 and \$167 in 2021; pledged revenues of \$5,189 in 2022 and \$3,957 in 2021) (Notes 8, 13 and 14)	91,104	84,467
Fee-for-service contracts (Note 13)	176,265	66,396
Federal grants and contracts (pledged revenues of \$236,657 in 2022 and \$207,199 in 2021) (Note 8)	981,978	859,909
State and local grants and contracts (pledged revenues of \$18,920 in 2022 and \$17,552 in 2021) (Note 8)	87,789	80,955
Nongovernmental grants and contracts (net of bad debt of \$0 in 2022 and \$0 in 2021)	166,634	154,938
Sales and services of educational departments (net of bad debt of \$55 in 2022 and \$331 in 2021)	273,866	233,037
Auxiliary enterprises (net of scholarship allowances of \$11,223 in 2022 and \$6,694 in 2021; net of bad debt of \$223 in 2022 and \$1,145 in 2021; pledged revenues of \$62,734 in 2022 and \$4,366 in 2021) (Notes 8 and 14)	277,453	179,667
Health services (net of contractual adjustments of \$1,778,236 in 2022 and \$1,561,295 in 2021; net of bad debt of \$27,597 in 2022 and \$26,831 in 2021; pledged revenues of \$25,753 in 2022 and \$19,638 in 2021) (Notes 8 and 15)	1,392,075	1,309,227
Other operating revenues (net of bad debt of \$850 in 2022 and \$1,072 in 2021; pledged revenues of \$8,191 in 2022 and \$1,890 in 2020) (Note 8)	166,853	189,026
<b>Total Operating Revenues</b>	<b>\$ 4,658,866</b>	<b>4,139,499</b>
<b>Operating Expenses</b>		
Education and general		
Instruction	\$ 1,198,488	1,076,077
Research	823,147	711,190
Public service	163,798	142,859
Academic support	227,898	178,191
Student services	149,035	119,496
Institutional support	280,841	241,645
Operation and maintenance of plant	156,997	126,684
Student aid	48,424	47,270
<b>Total education and general expenses</b>	<b>3,048,628</b>	<b>2,643,412</b>
Depreciation and amortization (Note 5)	254,452	242,392
Auxiliary enterprises	234,108	179,400
Health services (Note 15)	1,316,856	1,158,471
<b>Total Operating Expenses</b>	<b>4,854,044</b>	<b>4,223,675</b>
<b>Operating Loss</b>	<b>\$ (195,178)</b>	<b>(84,176)</b>

**University of Colorado**  
**Business-Type Activities**  
**Statements of Revenues, Expenses, and Changes in Net Position**  
**Years Ended June 30, 2022 and 2021 (in thousands)**

	2022	2021 (Restated)
<b>Nonoperating Revenues (Expenses)</b>		
Federal Pell Grant	\$ 54,032	54,470
State appropriations (Note 13)	23,476	17,113
State support for PERA pension (Notes 10 and 13)	7,603	-
COVID-19 aid	126,449	248,174
Gifts	243,195	251,109
Investment income (loss) (net of investment expenses of \$23,327 in 2022 and \$15,506 in 2021)	(397,382)	692,400
Loss on disposal of capital assets (Note 5)	(19,888)	(2,708)
Interest expense on capital asset-related debt (including amortization of deferred loss of \$12,406 in 2022 and \$35,243 in 2021) (Note 5)	(57,465)	(60,261)
Bond issuance costs	(2,029)	(2,290)
Other nonoperating revenues, net of expenses (pledged revenues of \$0 in 2022 and \$35 in 2021) (Note 8)	(16,367)	7,156
<b>Net Nonoperating Revenues (Expenses)</b>	<b>(38,376)</b>	<b>1,205,163</b>
<b>Income (Loss) Before Other Revenues</b>	<b>\$ (233,554)</b>	<b>1,120,987</b>
<b>Other Revenues</b>		
Capital student fee (net of scholarship allowance of \$4,024 in 2022 and \$3,897 in 2021; pledged revenue of \$13,032 in 2022 and \$12,936 in 2021) (Notes 8 and 14)	\$ 13,032	12,936
Capital appropriations (Note 13)	6,149	31,845
Capital grants and gifts	9,197	4,882
Additions to (transfers of) permanent endowments	23	(87)
<b>Total Other Revenues</b>	<b>28,401</b>	<b>49,576</b>
<b>Change in net position</b>	<b>(205,153)</b>	<b>1,170,563</b>
Net Position, beginning of year	3,824,555	2,664,318
Cumulative effect of adoption of new accounting standard	-	(10,326)
Net Position, beginning of year, as restated	3,824,555	2,653,992
<b>Net Position, End of Year</b>	<b>\$ 3,619,402</b>	<b>3,824,555</b>

**University of Colorado**  
**Discretely Presented Component Units**  
**Statements of Revenues, Expenses, and Changes in Net Position**  
**Years Ended June 30, 2022 and 2021 (in thousands)**

	2022			2021		
	CU		Total	CU		Total
	Foundation	CUBEC		Foundation	CUBEC	
Operating revenues						
Contributions	\$ 192,889	12,690	205,579	263,072	-	263,072
Other revenue	6,582	-	6,582	5,565	-	5,565
Total operating revenues	199,471	12,690	212,161	268,637	-	268,637
Operating expenses						
Gifts and income distributed to						
University (Note 17)	199,655	-	199,655	182,281	-	182,281
Advancement support to the University	34,503	-	34,503	29,501	-	29,501
Administrative	4,830	130	4,960	4,822	-	4,822
Depreciation and amortization	74	-	74	80	-	80
Total operating expenses	239,062	130	239,192	216,684	-	216,684
<b>Operating Income (Loss)</b>	<b>(39,591)</b>	<b>12,560</b>	<b>(27,031)</b>	<b>51,953</b>	<b>-</b>	<b>51,953</b>
Nonoperating revenues (expenses)						
Investment income (loss)	(153,250)	1	(153,249)	563,373	3	563,376
Write-off of uncollectible contributions receivable	(15,003)	-	(15,003)	-	-	-
Total nonoperating revenues (expenses)	(168,253)	1	(168,252)	563,373	3	563,376
<b>Change in Net Position</b>	<b>(207,844)</b>	<b>12,561</b>	<b>(195,283)</b>	<b>615,326</b>	<b>3</b>	<b>615,329</b>
Net Position, beginning of year	2,425,111	3	2,425,114	1,809,785	-	1,809,785
<b>Net Position, End of Year</b>	<b>\$ 2,217,267</b>	<b>12,564</b>	<b>2,229,831</b>	<b>2,425,111</b>	<b>3</b>	<b>2,425,114</b>



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**University of Colorado**  
**Business-Type Activities**  
**Statements of Cash Flows**  
**Years Ended June 30, 2022 and 2021 (in thousands)**

	2022	2021 (Restated)
<b>Cash Flows from Operating Activities</b>		
<b>Cash received:</b>		
Tuition and fees	\$ 1,309,610	1,135,626
Grants and contracts	1,257,810	947,706
Sales and services of educational departments	273,866	233,037
Auxiliary enterprise charges	276,995	182,957
Health services	1,386,387	1,272,536
Other receipts	127,719	217,192
<b>Cash payments:</b>		
Payments to employees and benefits	(3,881,000)	(3,506,318)
Payments to suppliers	(642,703)	(617,079)
Payments for scholarships and fellowships	(48,424)	(47,270)
<b>Total Cash Flows Provided by (Used for) Operating Activities</b>	<b>60,260</b>	<b>(181,613)</b>
<b>Cash Flows from Noncapital Financing Activities</b>		
Federal Pell Grant	54,032	54,470
State appropriations	23,476	17,113
COVID Aid	126,449	248,174
Gifts and grants for other than capital purposes	243,195	251,109
Endowment additions (transfers)	23	(87)
Direct lending receipts	335,110	359,906
Direct lending disbursements	(338,985)	(360,000)
Other student loan receipts	3,615	3,962
Other student loan disbursements	(1,614)	(2,582)
Other loan receipts	1,432	2,543
Other loan disbursements	(1,567)	(1,616)
Other agency transactions	4,818	(980)
<b>Total Cash Flows Provided by Noncapital Financing Activities</b>	<b>449,984</b>	<b>572,012</b>
<b>Cash Flows from Capital and Related Financing Activities</b>		
State capital appropriations	6,149	31,845
Capital student fees	13,032	12,936
Proceeds from capital debt and commercial paper	41,355	209,192
Bond issuance costs paid	(2,029)	(2,290)
Principal paid on capital debt, leases, notes and commercial paper	(49,052)	(19,021)
Interest paid on capital debt, leases and notes	(103,658)	(76,668)
Proceeds from sale of capital assets	30,402	11,243
Purchases and construction of capital and lease assets	(225,666)	(340,902)
<b>Total Cash Flows Used for Capital and Related Financing Activities</b>	<b>(289,467)</b>	<b>(173,665)</b>
<b>Cash Flows from Investing Activities</b>		
Proceeds from sales and maturities of investments	11,892,275	6,627,949
Purchase of investments	(12,526,279)	(6,864,142)
Investment earnings	355,562	149,037
<b>Total Cash Flows Used for Investing Activities</b>	<b>(278,442)</b>	<b>(87,156)</b>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>(57,665)</b>	<b>129,578</b>
Cash and cash equivalents, beginning of year	351,247	221,669
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 293,582</b>	<b>351,247</b>

**University of Colorado**  
**Business-Type Activities**  
**Statements of Cash Flows**  
**Years Ended June 30, 2022 and 2021 (in thousands)**

	2022	2021 (Restated)
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for)</b>		
<b>Operating Activities:</b>		
Operating income (loss)	\$ (195,178)	(84,176)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities		
Depreciation and amortization expense	254,452	242,392
Items classified as nonoperating revenues	(16,367)	7,156
State support for PERA pension	7,603	-
Changes in assets and deferred outflows of resources:		
Receivables	(16,993)	(112,311)
Inventories	(3,496)	429
Other assets	(2,091)	1
PERA pension related deferred outflows	55,363	(48,999)
AMP related deferred outflows	2,635	(18,172)
OPEB related deferred outflows	(209,255)	(140,097)
Other deferred outflows	38	356
Changes in liabilities and deferred inflows of resources:		
Accounts payable	37,345	6,592
Accrued expenses	20,845	32,771
Compensated absences	16,118	28,356
Unearned revenue	13,780	(116,239)
Other postemployment benefits	341,530	220,929
Alternate Medicare payment	4,858	29,605
Net pension liability	(6,901)	(84,444)
Other liabilities	(224,069)	5,300
Lease related deferred inflows	(3,754)	70,950
PERA pension related deferred inflows	26,258	(178,999)
AMP related deferred inflows	3,878	(1,153)
OPEB related deferred inflows	(46,339)	(41,860)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>\$ 60,260</b>	<b>(181,613)</b>
<b>Noncash Investing, Capital, and Financing Transactions</b>		
Donations of noncash items	\$ 13,809	34,489
Lease-financed acquisitions	9,459	57,222
Purchases of capital assets in accounts payable	18,971	34,208
Change in unrealized gains on investments	(754,599)	544,284
Proceeds from refunding bonds deposited with escrow agent	499,640	235,405
Amortization of premiums and discounts	37,808	17,551
Amortization of deferred loss	(12,406)	(35,243)

**University of Colorado**  
**Fiduciary Activities**  
**Statements of Fiduciary Net Position**  
**June 30, 2022 and 2021 (in thousands)**

	<b>Private-Purpose Trust Fund</b>	
	<b>2022</b>	<b>2021</b>
<b>Assets</b>		
<b>Current Assets</b>		
Cash, noninterest bearing (Note 2)	\$ 1	1
Restricted cash - Flexible spending accounts (Note 2)	834	1,161
Cash equivalents (Note 3)	32,785	25,925
<b>Total cash and cash equivalents</b>	<b>33,620</b>	<b>27,087</b>
Receivables:		
Premiums, net	28,500	75
Pharmacy rebates	5,743	6,517
Performance guarantee	56	-
Other rebates and refunds	322	51
Premium assessment due from member	404	984
Interest receivable	30	42
<b>Total receivables</b>	<b>35,055</b>	<b>7,669</b>
Prepaid expenses	158	228
<b>Total current assets</b>	<b>68,833</b>	<b>34,984</b>
<b>Noncurrent Assets</b>		
Investments - mutual funds (Note 3)	26,778	32,491
<b>Total Assets</b>	<b>\$ 95,611</b>	<b>67,475</b>
<b>Liabilities</b>		
Incurred claims (Note 6)	\$ 38,227	30,455
Accrued liabilities	928	911
Accounts payable	3,579	3,189
Flexible spending accounts payable	444	827
<b>Total Liabilities</b>	<b>43,178</b>	<b>35,382</b>
<b>Net Position</b>		
Restricted for healthcare payments	\$ 52,433	32,093
<b>Total Net Position</b>	<b>\$ 52,433</b>	<b>32,093</b>

**University of Colorado**  
**Fiduciary Activities**  
**Statements of Changes in Fiduciary Net Position**  
**Years Ended June 30, 2022 and 2021 (in thousands)**

	<b>Private-Purpose Trust Fund</b>	
	<b>2022</b>	<b>2021</b>
<b>Additions</b>		
Premiums	\$ 375,110	284,639
Miscellaneous	164	-
Investment income (loss)	(1,696)	297
<b>Total additions</b>	<b>373,578</b>	<b>284,936</b>
<b>Deductions</b>		
Incurred claims (Note 6)	329,848	287,912
Claims processing	18,737	19,473
Administrative	3,186	2,837
Wellness initiatives	1,467	1,563
<b>Total deductions</b>	<b>353,238</b>	<b>311,785</b>
<b>Change in fiduciary net position</b>	<b>20,340</b>	<b>(26,849)</b>
<b>Net Position</b>		
Net Position, beginning of year	32,093	58,942
<b>Net Position, End of Year</b>	<b>\$ 52,433</b>	<b>32,093</b>

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**NOTE 1 – BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**GOVERNANCE**

The University of Colorado (the University) is a comprehensive degree-granting research university in the State of Colorado (the State). It is governed by a nine-member Board of Regents (the Regents) elected by popular vote in the State’s general elections. Serving staggered six-year terms, one member is elected from each of the State’s seven congressional districts with two Regents elected from the State at large. The University comprises the system office and the following three accredited campuses, each with its unique mission as detailed below:

- **University of Colorado Boulder (CU Boulder)**

Established in 1861, CU Boulder is a comprehensive graduate research university (with selective admission standards) offering a comprehensive array of undergraduate, master’s, and doctoral degree programs.

- **University of Colorado Denver | Anschutz Medical Campus (CU Denver | Anschutz)**

Originally operated as two separate campuses, the Health Sciences Center and the Denver campus were established in 1883 and 1974, respectively. In 2004, the two campuses were institutionally merged into the University of Colorado Denver. The consolidated institution is an urban comprehensive research university offering a full range of undergraduate, graduate, and professional degree programs in life sciences, professional programs, and liberal arts. The campuses are currently referred to collectively as CU Denver | Anschutz and separately as the University of Colorado Denver (CU Denver) and the University of Colorado Anschutz Medical Campus (CU Anschutz).

- **University of Colorado Colorado Springs (UCCS)**

Established as a separate campus in 1965, UCCS is a comprehensive graduate research university (with selective admission standards) offering a comprehensive array of undergraduate, master’s, and doctoral degree programs.

To accomplish its mission, the University has over 8,800 instructional faculty serving over 67,000 students through 502 degree programs in 26 schools and colleges.

**BASIS OF PRESENTATION AND FINANCIAL REPORTING ENTITY**

**Blended Component Units**

The University’s financial reporting entity includes the operations of the University and all related entities for which the University is financially accountable. Financial accountability may stem from the University’s ability to appoint a majority of the governing board of the related organization, its ability to impose its will on the related organization, its ability to access assets, or its responsibility for debts of the related organization. Blended component units generally include those entities (1) that provide services entirely to the University, (2) in which there is a financial benefit or burden relationship, or (3) in which management of the University has operational responsibility. The University has the following blended component units:

# University of Colorado

## Notes to Financial Statements

June 30, 2022 and 2021

- **University of Colorado Medicine (CU Medicine)**

University Physicians, Inc. d/b/a CU Medicine, is a Colorado nonprofit corporation under Section 501(c)(3) of the Internal Revenue Code (IRC), organized to perform the billing, collection, and disbursement functions for professional services rendered for CU Anschutz as authorized in Section 23-20-114 of the Colorado Revised Statutes (C.R.S.). CU Medicine is the School of Medicine's (SOM) faculty practice plan with approximately 4,200 member providers. CU Medicine does not employ physicians or practice medicine directly; it provides the business and administrative support for the clinical faculty employed by the SOM. The members' primary sites of practice are the University of Colorado Hospital Authority (UCHealth) and Children's Hospital Colorado (Children's Colorado), but members also provide limited clinical services at multiple hospital and clinic sites throughout the region, including other UCHealth locations, the National Jewish Medical and Research Center, the Veterans Administration Medical Center, and Denver Health and Hospital Authority. The majority of patients cared for reside within the Denver metropolitan area.

The University appoints a majority of CU Medicine's governing body, and is able to impose its will. Additionally, CU Medicine exclusively benefits the University by providing the services described above.

CU Medicine began participating in a federally funded program available to physicians employed by state-owned medical schools in Fiscal Year 2018. In July 2017, the Centers for Medicare and Medicaid Services (CMS) approved a proposed state Medicaid plan amendment filed by the Colorado Department of Health Care Policy & Financing (HCPF) on behalf of CU Medicine and the SOM. Under the terms of the approved program, CU Medicine received \$84,983,000 and \$84,536,000 in supplemental payments during Fiscal Years 2022 and 2021, respectively. The supplemental funding is used to maintain and increase patient access to CU Medicine's services and for other programs defined in collaboration with HCPF, and is included in health services revenue in the University's financial statements.

Detailed financial information may be obtained directly from CU Medicine Attn: Vice President and Chief Financial Officer, at P.O. Box 110247, Aurora, Colorado 80042-0247.

- **University of Colorado Property Corporation, Inc. (CUPCO)**

Incorporated in 2015 with operations starting in Fiscal Year 2017, CUPCO receives, holds, invests, and administers real and personal property for the benefit of the University. CUPCO carries out its real estate investing activities through direct ownership, management, and operation of certain real estate assets. CUPCO is a nonprofit entity under IRC Section 501(c)(3). The University appoints CUPCO's governing body, is able to impose its will on the organization, and the organization provides services entirely to the University. CUPCO does not issue standalone financial statements.

- **18<sup>th</sup> Avenue, LLC (18<sup>th</sup> Avenue)**

18th Avenue, LLC (18th Avenue), a Colorado limited liability company, was formed under State laws on April 26, 2006. The University is the sole member. 18th Avenue is organized, operated, and dedicated exclusively to promote the general welfare, development, growth, and well-being of the University, and specifically for the primary purpose of acquiring, owning, operating, and maintaining real property consisting of an office building in Denver, Colorado.

18th Avenue provides services exclusively to the University, owns real property, including the office building and related improvements, located at 1800 Grant Street (which houses the CU System offices),

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

along with the existing loan encumbering the property. 18<sup>th</sup> Avenue does not issue standalone financial statements.

- **University License Equity Holding, Inc. (ULEHI)**

Originally established in 1992, with a significant reorganization in 2001, ULEHI assists faculty entrepreneurs at the University in building successful companies from research discoveries made at the University. ULEHI holds and manages various interests in entrepreneurial ventures relating to intellectual properties transferred to it by the University pursuant to a Transfer Agreement dated April 30, 2002. ULEHI is a nonprofit entity under IRC Section 501(c)(3). The University appoints a voting majority of ULEHI's governing body, is able to impose its will on the organization, and the organization provides services entirely to the University.

Detailed financial information may be obtained directly from ULEHI at 13001 E. 17<sup>th</sup> Place, Suite W5130, Aurora, Colorado 80045.

- **Altitude West, LLC (Altitude West)**

Altitude West was formed November 9, 2018, by the Regents with the authorization of the Division of Insurance of the Department of Regulatory Agencies of the State. It was formed to operate as a captive insurance company for the benefit of the University. Altitude West provides workers' compensation insurance for the University's self-insured retention layer of \$1,500,000 per claim. The University is the sole member of Altitude West and appoints its board members. The University is financially accountable for Altitude West. Additionally, Altitude West provides benefits solely to the University.

Detailed financial information may be obtained directly from Altitude West at 1800 Grant Street, Suite 700, Denver, Colorado 80203.

#### **Fiduciary Component Unit**

- **University of Colorado Health and Welfare Trust (the Trust)**

The University of Colorado Health and Welfare Trust (the Trust) was established June 28, 2010 to administer and manage certain health and welfare benefits for participating employees and retirees. The University of Colorado (the University) and CU Medicine were the Members of the Trust at June 30, 2022 and 2021. It is intended that the Trust shall qualify as a "voluntary employees' beneficiary association" (VEBA) under IRC Section 501(c)(9), as amended. The Trust is self-insured and is financed through premiums collected from the employer members and their participants. Participant eligibility is determined pursuant to the terms of each Component Plan. The Trust's Board is controlled by the University, the University is able to impose its will on the organization, and the organization provides services entirely to the University and to CU Medicine.

Detailed financial information may be obtained directly from the Trust at 1800 Grant Street, Suite 620, Denver, Colorado 80203.

#### **Discretely Presented Component Units**

The University's financial statements include two supporting organizations as discretely presented component units (DPCU) of the University. The majority of the resources, or income thereon that the supporting organization holds and invests, are restricted to the activities of the University by the donors.



# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Because these restricted resources held by the supporting organization can only be used by, or for the benefit of, the University, the following supporting organizations are considered DPCU of the University (see Note 17 for additional information):

- **University of Colorado Foundation (CU Foundation)**

Established in 1967, the CU Foundation solicits, receives, holds, invests, and transfers funds for the benefit of the University. The CU Foundation, a nonprofit entity under IRC Section 501(c)(3), has a 15-member board of directors, of which a member of the Regents, the president of the University, and another University designee serve as ex-officio nonvoting members. The board of directors elects its own members, other than those serving as ex-officio nonvoting members. The CU Foundation, as a not-for-profit entity, follows Financial Accounting Standards Board (FASB) guidance in the preparation of its financial statements, which are then modified to match the University's financial reporting format.

Under an agreement between the CU Foundation and the University, the CU Foundation provides certain development and investment services to the University in exchange for a fee.

Detailed financial information may be obtained directly from the CU Foundation at 1800 Grant Street, Suite 725, Denver, Colorado 80203.

- **University of Colorado Boulder Enterprise Corporation (CUBEC)**

Established in January 2019, CUBEC is organized and operated exclusively for the benefit of the University of Colorado, with a focus on the Boulder campus. The initial board was established in accordance with the articles of incorporation. The majority of the voting members of the board are elected by the existing voting members of the board, and not appointed by the University. CUBEC supports and strengthens the instructional, research and service programs of the University, including entrepreneurial programs; supports and promotes the development and utilization of the intellectual capital of the University faculty and students; develops new financial resources, funding sources, and funding strategies to support and enhance the University's facilities and programs; provides new opportunities for individuals and organizations that want to collaborate with the University through partnerships, joint ventures, and other such strategies that are otherwise unavailable to the University.

Under an agreement between the CUBEC and the University, CUBEC provides certain services to the University in exchange for consideration appropriate for the service(s) provided.

CUBEC, as a not-for-profit entity under IRC Section 501(c)(3), follows FASB guidance in the preparation of its financial statements, which are then modified to match the University's financial reporting format, and has a fiscal year ending December 31. CUBEC does not issue standalone financial statements.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

#### Joint Ventures and Related Organizations

The University has associations with the following organizations for which it is not financially accountable nor has primary access to the resources. Accordingly, these organizations have not been included in the University's financial statements. Information regarding the nature of the relationships is included in Note 18.

- University of Colorado Hospital (UCHealth)
- Auraria Higher Education Center (AHEC)

#### Relationship to State of Colorado

Article VIII, Section 5 of the Colorado Constitution declares the University to be a State institution. The Regents of the University are elected by popular vote of the citizens of the State. Therefore, the board of the University is entirely different from the governing board of the State. The Regents are charged constitutionally with the general supervision of the University and the exclusive control and direction of all funds of and appropriations to the University unless otherwise provided by law. Management of the University is completely separate and distinct from management of the State. The services provided by the University benefit the citizens of the State, rather than serving the State government. The services include provisions of undergraduate and graduate education to the citizens of the State, and conducting extensive amounts of federally and other funded research. Additionally, the University offers more than 200 public outreach programs serving Coloradans and their communities. All outstanding debt of the University is expected to be repaid entirely with resources generated by the University. No State funds are used to repay any debt issued by the University. The State's Annual Comprehensive Financial Report (ACFR) can be obtained from the Department of Personnel and Administration, Denver, Colorado.

#### TAX-EXEMPT STATUS

The income generated by the University, as an instrumentality of the State, is generally excluded from federal income taxes under IRC Section 115(1). The University also has a determination letter from the Internal Revenue Service stating it is exempt under Section 501(a) of the IRC as an organization described in Section 501(c)(3). Income generated from activities unrelated to the University's exempt purpose is subject to tax under IRC Section 511(a)(2)(B). There was no tax liability related to income generated from activities unrelated to the University's exempt purpose as of June 30, 2022 and 2021.

The Trust is operating under the provisions of the *Employee Retirement Income Security Act of 1974*, as amended (ERISA). The VEBA Trust was established pursuant to Section 501(c)(9) of the IRC of 1986, as amended, and accordingly, the VEBA Trust's net investment income is exempt from income taxes. The Trust obtained an exemption letter from the Internal Revenue Service (IRS) on August 29, 2011, in which the IRS stated that the VEBA Trust was in compliance with applicable requirements of the IRC and Trust management believes that the VEBA Trust continues to qualify and to operate in accordance with applicable provisions of the IRC.

#### BASIS OF ACCOUNTING

For financial reporting purposes, the University is considered a special-purpose government engaged in business-type activities. Additionally, the Trust is reported as a fiduciary component unit. Accordingly, the University's financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned, and expenses are recorded when an obligation is incurred.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

The University applies all applicable Governmental Accounting Standards Board (GASB) pronouncements.

#### ACCOUNTING POLICIES

**Cash and Cash Equivalents** are defined for the purposes of reporting cash flows as cash on hand and deposit accounts. Investments in mutual funds and money market funds and securities are presented as investments. CU Medicine, the Trust, and the CU Foundation consider money market funds and securities with a maturity, when acquired, of three months or less to be cash equivalents.

**Investments** are reported in the financial statements at fair value, which is determined primarily based on quoted market prices or net asset value as of June 30, 2022 and 2021. Contract value is used for the guaranteed investment agreement and amortized costs (which approximate fair value) are used for money market investments. These money market accounts are held with Securities and Exchange Commission (SEC) registered investment companies under Rule 2a7 of the Investment Company Act of 1940.

The classification of investments as current or noncurrent is based on the underlying nature and restricted use of the asset. Current investments are those without restrictions imposed by third parties that can be used to pay current obligations of the University. Noncurrent investments include investments with a maturity in excess of one year, restricted investments (which includes unspent bond proceeds), and those investments designated to be used for long-term obligations.

The University's investment policies permit investments in fixed income, equity securities, and alternative strategies. These policies are implemented using individual securities, mutual funds, commingled funds, and alternative investments for the endowments. All of the University's alternative investments are held at the CU Foundation and follow its valuation methods.

Investments of the CU Foundation include those held as agency funds for the University. The CU Foundation records investment purchases and contributions at the fair values of the investment received at the date of contribution. Investments in equity securities with readily determinable fair values and all investments in debt securities are stated at their fair values. The fair values of alternative investments not publicly traded on national security exchanges represent the CU Foundation's pro-rata interest in the net assets of each investment and are based on financial information determined and reported by investment managers, subject to review, evaluation, and adjustment by the management of the CU Foundation. Because of inherent uncertainties in the valuation of alternative investments, those estimated fair values may differ significantly from the values that would have been used had a ready market for the investments existed. Included in the investments portfolio are real estate and note receivable assets. These assets are stated at cost and present value, respectively.

Endowments and similar gift instruments owned by the University and the CU Foundation are primarily recorded as investments in the accompanying financial statements. Endowment funds are subject to the restrictions of donor gift instruments requiring the principal to be invested in perpetuity. Life income funds are used to account for cash or other property contributed to the University subject to the requirement that the University or CU Foundation periodically pay the income earned on such assets to a designated beneficiary. The assets of life income funds become the property of the University or the CU Foundation upon the death of the designated beneficiary. Annuity funds are used to account for property contributed to the University or the CU Foundation in exchange for a promise to pay a fixed amount to the donor for a specified period of time. Gifts-in-kind are recorded at the fair market value as of the date of donation.

**Accounts, Contributions, and Loans Receivable** are recorded net of estimated uncollectible amounts, approximating anticipated losses.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Contributions receivable for the CU Foundation are unconditional promises to give that are recorded at their estimated net realizable value, discounted using risk-free interest rates effective at the date of the promise to give, if expected to be collected within one year and at the present value of their expected future cash flows if expected to be collected in more than one year. Subsequent to the initial recording of the contribution receivable, the CU Foundation uses the allowance method to record amounts estimated to be uncollectible. The allowance is based on the historical collectability of contributions promised to the CU Foundation and on management's analysis of specific promises outstanding.

For all other receivables, individual accounts are written off against the allowance when collection of the account appears doubtful. Bad debts substantially consist of write-offs for uncollectible balances on self-pay patients and contributions receivable.

**Lease Receivables** result when the University leases certain assets, primarily buildings, to various third parties. Lease receivables are recognized at the commencement of the lease term, along with a deferred inflow of resources, with certain exceptions for short-term leases and leases that transfer ownership of the underlying asset, and is measured at the present value of lease payments expected to be received during the lease term. See Note 4 for more information.

**Pharmacy Rebates** are received by the Trust from its prescription drug programs. Pharmacy rebates are recognized in the period corresponding to the period that the participant fills the prescription. Rebates are recorded as a reduction of incurred claims in the statement of changes in fiduciary net position. In Fiscal Years 2022 and 2021, there were rebates received from two programs.

**Inventories** are primarily accounted for using the consumption method and are stated at the lower of cost or market. Cost is determined using either first-in, first-out, average cost, or retail method.

**Other Assets** consists of prepaid expenses, and travel advances.

**Capital and Right-to-Use Assets** are stated at cost at the date of acquisition or at acquisition value at the date of donation. For equipment, the capitalization policy includes all items with a value of \$5,000 or more, and an estimated useful life of greater than one year.

Intangibles and renovations to buildings and other improvements that significantly increase the value or extend the useful life of the structure are capitalized. For intangibles and renovations and improvements, the capitalization policy includes items with a value of \$75,000 or more. Routine repairs and maintenance are charged to operating expense. Major outlays for capital assets and improvements are capitalized as construction in progress throughout the building project. Software, both externally purchased and internally developed, with a value of \$5,000 or more is capitalized.

All collections, such as works of art and historical artifacts, have been capitalized at cost at the date of acquisition or acquisition value at the date of donation. The nature of certain collections is such that the value and usefulness of the collections does not decrease over time. These collections have not been depreciated in the accompanying financial statements.

Right-to-use assets under lease arrangements are measured at the amount of the initial measurement of the lease liability, plus any payments made to the lessor at or before the commencement of the lease term and certain direct costs. The related amortization is included with depreciation expense in the accompanying financial statements.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Depreciation and amortization is computed using the straight-line method and monthly convention over the estimated useful lives of the assets, or the shorter of the lease term or life of the underlying right-to-use asset, as displayed in Table 1.1.

**Table 1.1. Asset Useful Lives**

Asset Class	Years
Land improvements	10 – 40
Buildings	12 – 50 *
Improvements other than buildings	10 – 40
Equipment	2 – 20
Software	3 – 10
Library and other collections	6 – 15
Intangibles	Varies
Infrastructure	10 – 40
Right-to-use assets	Varies**

\* Certain buildings are componentized and the components may have useful lives similar to improvements or equipment.

\*\*The shorter of the lease term or useful life of the underlying asset

**Compensated Absences** and related personnel expenses are recognized based on estimated balances due to employees upon termination or retirement. The limitations on such payments are defined by the rules associated with the personnel systems at the University. Employees accrue and vest in vacation and sick leave earnings based on their hire date and length of service. Professional exempt and 12-month faculty employees accrue sick leave with pay at the rate of 10 hours per month with a maximum accrual of 960 hours while classified employees earn 6.67 hours per month with a maximum accrual of 360 hours for employees hired after June 30, 1988. Employees hired before June 30, 1988, can accrue up to 360 hours in excess of amount of sick leave earned as of June 30, 1988. Employees earn and accrue vacation leave per the rates in Table 1.2. Vacation accruals are paid in full upon separation, whereas only a portion of sick leave is paid upon specific types of separation, such as retirement.

**Table 1.2. Compensated Absence Accrual Rates for Vacation**

Type of Employee	Days Earned Per Month*	Maximum Accrual
Classified employees hired on or after January 1, 1968	1-1.75 days	24 – 42 days
Professional exempt and 12-month faculty employees	1.83 days	44 days**

\* Rates are for full-time employees; part-time employees earn at pro-rata based on percentage of appointment.

\*\* Vacation accrual in excess of 44 days is deducted to meet the 44 day limit. For Fiscal Year 2020-21, at the discretion of the president for system administration employees, or the chancellor for employees of the relevant campus, which discretion may be delegated, employees who have been unable to take vacation due to the COVID-19 public health emergency may accrue and carry more than forty-four (44) days of vacation leave as of July 1, 2020 through July 1, 2021. This was repealed without further action as of July 1, 2021.

The liability for compensated absences is expected to be funded by various sources of revenue that are available in future years when the liability is paid.

**Unearned Revenue** consists of amounts received for the provision of education, research, auxiliary goods and services, and royalties that have not yet been earned.

**Bonds, Leases, and Notes Payable** are debt incurred usually for the acquisition of buildings, equipment, or capital construction and are addressed in Note 8.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

The University leases certain assets, primarily buildings and equipment, from third parties and such contracts provide that any commitments beyond the current year are contingent upon funds being appropriated for such purposes by the Regents. It is reasonably assured that such leases will be renewed in the normal course of business and, therefore, are treated as noncancelable for financial reporting purposes. The assets leased include property, medical and other equipment. Payments are generally fixed monthly with certain variable payments not included in the measurement of the lease liability. Variable payments generally related to the University's share of operating costs. The lease liability is measured at the present value of fixed payments expected to be made during the lease term (less any lease incentives), and is reduced as payments are made and recognized as an expense for interest on the liability.

***Split-interest Agreements*** are beneficial interests in various agreements which include gift annuities, charitable remainder annuity trusts and unitrusts, and a pooled income fund. The CU Foundation typically serves as trustee, although certain trusts are administered by outside trustees.

For trusts administered by the CU Foundation, specified earnings are typically paid to a named beneficiary. After termination of the trusts, the assets revert to the CU Foundation to create an endowment to support University activities or to be temporarily restricted for other purposes at the University. Assets received under such agreements are typically marketable equity and fixed-income securities, are recorded at their fair value, and are included in investments in the accompanying financial statements. The estimated net present value of the obligation to named beneficiaries is recorded as a liability under split-interest agreements. A risk-free rate, using U.S. Treasury bonds at the date of the gift, is used in conjunction with actuarially determined life expectancies to calculate present values. The fair value of assets received in excess of the obligation is recognized as contribution revenue at the date of the gift. Changes in the value of the investments are combined with the changes in the estimated liability and are recorded in the accompanying financial statements.

In cases where a split-interest agreement is administered by an outside trustee, the CU Foundation records the estimated fair value of future cash flows from the trust as a contribution receivable from charitable remainder trusts at the point at which the CU Foundation becomes aware of its interest in the trust. Under certain circumstances, the CU Foundation accepts and manages trust funds for which the University or the CU Foundation has beneficial interest but is not the sole beneficiary of the trust. Funds received for which the University or the CU Foundation is not the ultimate beneficiary are included as other liabilities in the accompanying financial statements and are not included in contributions revenue.

***Custodial Funds*** consist of funds held by the CU Foundation for endowments legally owned by other entities, including the University.

***Other Postemployment Benefits (OPEB)*** consist of postretirement healthcare and life insurance benefits for retired employees. Substantially all University employees may become eligible for those benefits if they reach normal retirement age while working for the University. The University participates in both a single-employer plan as well as a cost-sharing plan. The University's contributions to the single-employer plan are made on a pay-as-you-go basis and are set by statute for the cost-sharing plan. The University's liability is measured as the portion of the present value of projected benefit payments to be provided to active and inactive employees that is attributable to those employees' past period of service, less the amount of the plan's fiduciary net position, if any, based on actuarial valuations. The University uses historical annual payments for OPEB to estimate the current portion of the balance. See Note 9 for more information on both plans.

***Alternate Medicare Payment*** is a single-employer, defined benefit, pension plan established by the University who also administers and has the authority to amend benefits. See Note 10 for more information.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Other Liabilities** consist of risk financing, construction contract retainage, funds held for others, the Federal share of Perkins Loans, the asset retirement obligation, the early retirement incentive plan, and miscellaneous. See Note 11 for more information.

Certain loans to students are administered by the University with funding primarily supported by the federal government. The University's statements of net position includes both the loans receivable and the related federal refundable loan liability representing federal capital contributions owed upon termination of the program.

**Deferred Outflows of Resources and Deferred Inflows of Resources.** Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period.

For the University, losses related to debt defeasance are included in deferred outflows of resources. The deferred amount will be amortized over the shorter of the remaining life of the debt refunded or the refunding debt. Changes in net pension liability not included in pension expense, and changes in OPEB liability not included in OPEB expense, are reported as deferred outflows of resources or deferred inflows of resources. Employer contributions subsequent to the measurement date are reported as deferred outflows of resources. Asset retirement obligations and split-interest agreements are recorded as other deferred outflows of resources.

The deferred inflow of resources related to leases is measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relate to future periods. Interest revenue on the lease receivable and revenue from the deferred inflows of resources is recognized in a systematic and rational manner over the term of the lease.

**Net Pension Liability** is the liability of the University, the employer, to employees for the Colorado Public Employees' Retirement Association (PERA) defined-benefit pension plan, which is measured as the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the pension plan's fiduciary net position. See Note 10 for more information.

**Net Position** is classified in the accompanying financial statements as follows:

*Net investment in capital assets* represents the total investment in capital and right-to-use assets, net of outstanding debt or lease obligations related to those assets. To the extent debt has been incurred but not yet expended for capital and right-to-use assets, such amounts are not included as a component of net investment in capital assets.

*Restricted for nonexpendable purposes* consists of endowments and similar instruments in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income, which may either be expended or added to principal.

*Restricted for expendable purposes* represents net resources in which the University is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

*Unrestricted net position* represents net resources derived from student tuition and fees, fee-for-service contracts, and sales and services of educational departments. These

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

resources are used for transactions relating to the educational and general operations of the University and may be used at the discretion of the Regents to meet current expenses for any purpose. These resources also include those from auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty, and staff.

*Fiduciary net position* represents the Trust's net position, which is classified as restricted and is expendable in accordance with the requirements stated in the Trust Agreement.

**Internal Transactions** occur between University operating units, including its formal self-funded internal service units and blended component units. Examples of self-funded operating units are telecommunications, cogeneration, and storerooms. Transactions include the recognition of revenues, expenses, receivables, and payables in the appropriate accounts of the operating units. To accommodate external financial reporting, the internal revenues and receivables are netted against expenses and payables, respectively, and are eliminated at year-end.

**Classification of Revenues and Expenses** in the accompanying financial statements has been made according to the following criteria:

*Operating revenues* are derived from activities associated with providing goods and services for instruction, research, public service, health services, or related support to entities separate from the University and that are exchange transactions. Examples include student tuition and fees, fee-for-service contracts, sales and services of auxiliary enterprises, healthcare and patient services, grants, and contracts. Tuition and fee revenue for sessions that are conducted over two fiscal years are allocated on a pro-rata basis. Operating revenues of the CU Foundation also include contributions, which are derived from their fundraising mission.

*Other operating revenues* include rental income, charges for services, transcript and diploma fees, other miscellaneous fees, and miscellaneous revenues from CU Medicine.

*Operating expenses* are paid to acquire or produce goods and services provided in return for operating revenues and to carry out the mission of the University.

*Nonoperating revenues and expenses* include all revenues and related expenses that do not meet the definition of operating revenues, capital revenues, or endowment additions. They are primarily derived from activities that are nonexchange transactions (e.g., gifts, including those from the CU Foundation), from activities defined as such by the GASB cash flow standards (e.g., investment income), and also the Federal Pell Grant and insurance recoveries. Nonoperating revenues also includes COVID-19 aid. CU Boulder recorded \$50,801,000 and \$86,308,000 as COVID-19 aid revenue during Fiscal Years 2022 and 2021, respectively, which was primarily spent on student aid and lost revenue. As of June 30, 2022, CU Boulder had spent all funds received. UCCS recorded \$17,016,000 and \$39,109,000 as COVID-19 aid revenue during Fiscal Years 2022 and 2021, respectively, which was primarily spent on student aid and lost revenue. As of June 30, 2022, UCCS had \$2,612,000 of Higher Education Emergency Relief Fund (HEERF) left to spend. CU Denver | Anschutz recorded \$51,849,000 and \$67,470,000 as COVID-19 aid revenue during Fiscal Years 2022 and 2021, respectively, which was primarily spent on remote instruction; student services related to enrollment, retention and credential completion; student financial aid; and lost revenue. As of June 30, 2022, CU Denver | Anschutz had \$1,294,000 of HEERF left to spend. CU Medicine recorded \$6,783,000 and \$55,287,000 as COVID-19 aid revenue during Fiscal Years 2022 and 2021,



# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

respectively, which was primarily related to the Provider Relief Fund (PRF). As of June 30, 2022, CU Medicine had spent all funds received.

**Scholarship Allowances** are the difference between the stated charge for the goods and services provided by the University and the amount that is paid by the students or by other third parties making payments on the students' behalf. Tuition and fee revenue and certain other auxiliary enterprise revenues are reported net of scholarship allowance in the accompanying financial statements. Certain grants from external governmental and private programs are recorded as either operating or nonoperating revenues in the accompanying financial statements. To the extent that such grant revenues are used to satisfy tuition and fees and other student charges, the University records scholarship allowances. The student aid line under operating expenses represents the amount of financial aid disbursed to students net of the aid applied to the student's account to pay for tuition and fees. See Note 14 for more information.

**Health Services Revenue** is recognized by CU Medicine as a result of providing care to patients covered under various third parties such as Medicare and Medicaid, private insurance companies, and managed care programs, primarily from fixed-rate agreements. The federal and state governments annually update fixed-rate agreements for Medicare and Medicaid, respectively. In addition to the standard Medicaid program, CU Medicine provides substantial care to Medicaid patients under the Colorado Access program. Contractual arrangements with insurance companies and managed care plans are negotiated periodically for future years.

Health services revenue is reported at the estimated net realizable amounts due from third-party payers and others for services rendered. Net patient services revenue includes care provided to patients who meet certain criteria under CU Medicine's medically indigent care policy as reimbursed with funds provided by the State processed by UCHHealth, and co-payments made by care recipients. In accordance with CU Medicine's mission and philosophy, CU Medicine members annually provide substantial levels of charity care to patients who meet certain defined criteria. Charity care relates to services rendered for which no payment is expected. See Note 15 for more information.

**Donor Restricted Endowment** disbursements of the net appreciation (realized and unrealized) of investments of endowment gifts are permitted by State law, except where a donor has specified otherwise. The amount of earnings and net appreciation available for spending by the University and the CU Foundation is based on a spending rate set by the CU Foundation board on an annual basis. For the years ended June 30, 2022 and 2021, the authorized spending rate was equal to 4 percent of the endowment's trailing 36-month average fair market value as of December 31 for the year preceding the distribution.

Earnings in excess of the amount authorized for spending are available in future years and are included in the value of the related investment. Earnings authorized to be spent are recognized in the University's financial statements as investment or gift revenue for University or CU Foundation-owned endowments, respectively. As of June 30, 2022 and 2021, there was \$20,955,000 and \$18,796,000, respectively, in net appreciation of investments available for authorization for expenditure as reported in restricted expendable net position.

**Application of Restricted and Unrestricted Resources** is made on a case-by-case basis by management depending on overall program resources.

**Use of Estimates** is made in order to prepare financial statements in conformity with accounting principles generally accepted in the United States of America. Management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expense during the reporting period. Actual results could differ significantly from those estimates.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**ADOPTION OF NEW AND FUTURE ACCOUNTING STANDARDS**

The University adopted the provisions of Statement No. 87 *Leases* (Statement No. 87) retroactive to July 1, 2020 (Fiscal Year 2021). Statement No. 87 establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under Statement No. 87, the University, as lessee, is required to recognize a lease liability and an intangible right-to-use lease asset, and the University, as lessor, is required to recognize a lease receivable and a deferred inflow of resources. As a result of the adoption of Statement No. 87, certain Fiscal Year 2021 financial statement balances were restated as noted in Table 1.3.

**Table 1.3. Changes to Fiscal Year 2021 Financial Statements due to Adoption of Statement No. 87 (in thousands)**

	2021 As Reported	Statement No. 87 Adoption	Statement No. 87 Activity	2021 As Restated
<b>Statement of Net Position</b>				
Accounts, leases, and loans receivable, net, current	\$ 482,172	1,280	6,595	490,047
Accounts, leases, and loans receivable, net, noncurrent	70,007	57,773	(9,609)	118,171
Capital assets, net	3,988,265	50,383	44,599	4,083,247
<b>Total Assets</b>	<b>8,826,519</b>	<b>109,436</b>	<b>41,585</b>	<b>8,977,540</b>
Accrued expenses	114,999	-	54	115,053
Unearned revenue, current	157,050	(421)	-	156,629
Bonds, leases, and notes payable, current	63,635	4,241	7,711	75,587
Unearned revenue, noncurrent	5,779	(4,429)	-	1,350
Bonds, leases, and notes payable, noncurrent	1,961,886	46,131	36,540	2,044,557
<b>Total Liabilities</b>	<b>4,882,047</b>	<b>45,522</b>	<b>44,305</b>	<b>4,971,874</b>
Deferred inflow - lease related	-	74,241	(3,291)	70,950
<b>Total Deferred Inflows</b>	<b>496,832</b>	<b>74,241</b>	<b>(3,291)</b>	<b>567,782</b>
Net investment in capital assets	2,091,051	11	(2,968)	2,088,094
Unrestricted net position	948,615	(10,337)	3,538	941,816
<b>Total Net Position</b>	<b>3,834,311</b>	<b>(10,326)</b>	<b>570</b>	<b>3,824,555</b>
<b>Statement of Revenues, Expenses, and Changes in Net Position</b>				
Instruction expense	1,076,987	-	(910)	1,076,077
Research expense	711,251	-	(61)	711,190
Public service expense	143,692	-	(833)	142,859
Institutional support expense	241,802	-	(157)	241,645
Operation and maintenance of plant expense	129,205	-	(2,521)	126,684
<b>Total Education and General Expenses</b>	<b>2,647,894</b>	<b>-</b>	<b>(4,482)</b>	<b>2,643,412</b>
Depreciation and amortization	232,428	-	9,964	242,392
Auxiliary expenses	179,585	-	(185)	179,400
Health services expenses	1,165,557	-	(7,086)	1,158,471
<b>Total Operating Expenses</b>	<b>4,225,464</b>	<b>-</b>	<b>(1,789)</b>	<b>4,223,675</b>
<b>Operating Income (Loss)</b>	<b>(85,965)</b>	<b>-</b>	<b>1,789</b>	<b>(84,176)</b>
Interest expense on capital asset related debt	(58,819)	-	(1,442)	(60,261)
Other nonoperating revenues	6,933	-	223	7,156
<b>Total Nonoperating Revenues (Expenses)</b>	<b>1,206,382</b>	<b>-</b>	<b>(1,219)</b>	<b>1,205,163</b>
<b>Income Before Other Revenues</b>	<b>1,120,417</b>	<b>-</b>	<b>570</b>	<b>1,120,987</b>
<b>Change in Net Position</b>	<b>1,169,993</b>	<b>-</b>	<b>570</b>	<b>1,170,563</b>
Cumulative effect of adoption of new accounting standard	-	(10,326)	-	(10,326)
<b>Net Position, beginning of year</b>	<b>2,664,318</b>	<b>(10,326)</b>	<b>-</b>	<b>2,653,992</b>
<b>Net Position, end of year</b>	<b>3,834,311</b>	<b>(10,326)</b>	<b>570</b>	<b>3,824,555</b>

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Table 1.3. (continued) Changes to Fiscal Year 2021 Financial Statements due to Adoption of Statement No. 87 (in thousands)**

	2021 As Reported	Statement No. 87 Adoption	Statement No. 87 Activity	2021 As Restated
<b>Statement of Cash Flows</b>				
<b>Cash Flows from Operating Activities</b>				
Other receipts	217,648	-	(456)	217,192
Payments to suppliers	(628,833)	-	11,754	(617,079)
<b>Total Cash Flows Provided by (Used for) Operating Activities</b>	<b>(192,911)</b>	<b>-</b>	<b>11,298</b>	<b>(181,613)</b>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Proceeds from capital debt	206,953	-	2,239	209,192
Principal paid on capital debt, leases and notes	(7,752)	-	(11,269)	(19,021)
Interest paid on capital debt, leases and notes	(75,281)	-	(1,387)	(76,668)
Proceeds from sale of capital assets	9,722	-	1,521	11,243
Purchases and construction of capital assets	(338,087)	-	(2,815)	(340,902)
<b>Total Cash Flows Used for Capital and Related Financing Activities</b>	<b>(161,954)</b>	<b>-</b>	<b>(11,711)</b>	<b>(173,665)</b>
<b>Cash Flows from Investing Activities</b>				
Interest on investments	148,624	-	413	149,037
<b>Total Cash Flows Provided by (Used for) Investing Activities</b>	<b>(87,569)</b>	<b>-</b>	<b>62,941</b>	<b>(24,628)</b>
<b>Reconciliation of Net Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>				
Operating income (loss)	(85,965)	-	1,789	(84,176)
Adjustments to reconcile operating income (loss) to net cash used by operating activities:				
Depreciation and amortization expense	232,428	-	9,964	242,392
Items classified as nonoperating revenues	6,933	-	223	7,156
Changes in receivables	(45,533)	-	(66,778)	(112,311)
Changes in unearned revenue	(111,389)	(4,850)	-	(116,239)
Changes in lease related deferred inflows	-	74,241	(3,291)	70,950
<b>Net Cash Provided by Operating Activities</b>	<b>(192,911)</b>	<b>69,391</b>	<b>(58,093)</b>	<b>(181,613)</b>
<b>Noncash Investing, Capital, and Financing Transactions</b>				
Lease-financed acquisitions	2,460	50,383	4,379	57,222

The University is required to adopt the provisions of Statement No. 96, *Subscription-Based Information Technology Arrangements (SBITA)* beginning in Fiscal Year 2023. The impact of adoption will be retroactive to July 1, 2021 (Fiscal Year 2022). The objective of Statement No. 96 is to better meet the informational needs of financial statement users by improving accounting and financial reporting for SBITA by governments. This Statement (1) defines SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The impact of adoption of Statement No. 96 has not yet been determined.

## NOTE 2 – CASH AND CASH EQUIVALENTS

The University's cash and cash equivalents are detailed in Table 2, Cash and Cash Equivalents.

**Table 2. Cash and Cash Equivalents (in thousands)**

	2022	2021
Cash on hand (petty cash and change funds)	\$ 338	326
Deposits with U.S. financial institutions	293,241	350,903
Deposits with foreign financial institutions	3	18
<b>Total Cash and Cash Equivalents – University</b>	<b>\$ 293,582</b>	<b>351,247</b>

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Custodial credit risk for deposits is the risk that in the event of a bank failure, the University's deposits may not be returned to it. To manage custodial credit risk, deposits with U.S. and foreign financial institutions are made in accordance with University and State policy, including the Public Deposit Protection Act (PDPA). PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having market value equal to at least 102 percent of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under the PDPA are considered to be collateralized with securities held by the pledging institution in the University's name.

The Trust's cash and restricted cash consist of amounts held in three noninterest bearing demand deposit accounts at Wells Fargo Bank, N.A. The Federal Deposit Insurance Corporation's (FDIC) limit of \$250,000 applies to the Trust's balances held at this bank. The Trust does not have a formal policy for custodial credit risk.

### NOTE 3 – INVESTMENTS

The University's investments generally include direct obligations of the U.S. government and its agencies, money market funds, municipal and corporate bonds, asset-backed securities, mutual funds, collective investment trust funds, repurchase agreements, corporate equities and alternative nonequity securities. CU Foundation investments are similar to the University's but also include alternative nonequity securities in hedge funds and commodities. Endowments are pooled to the extent possible under gift agreements. The CU Foundation manages a portion of these endowments for the University in accordance with its investment policy.

To the extent permitted, and excluding the University's blended entities, the University pools cash balances for investment purposes. An investment policy statement approved by the Regents directs the Treasurer of the University to meet the following investment objectives:

- liquidity for daily operations,
- protection of the nominal value of assets, and
- generation of distributable earnings at a level commensurate with the time horizon of the investments.

For financial statement purposes, investment income (loss) is reported on a total return basis and is allocated among operational units based on average daily balances, using amortized costs. Average daily balances, based on amortized costs, approximated \$2,590,528,000 and \$2,185,342,000 for the years ended June 30, 2022 and 2021, respectively. The total return on this pool (excluding blended component units) was -10.00 percent and 24.44 percent for the years ended June 30, 2022 and 2021, respectively.

The Trust's financial assets are authorized for investment primarily in cash equivalents and fixed-income securities using internal resources as well as external managers and commingled and mutual funds, where appropriate, in accordance with the Trust Investment Policy as adopted by the Trust Committee.

### FAIR VALUE MEASUREMENTS

The University categorizes its fair value measurements within the fair value hierarchy established by GAAP. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- **Market approach** – This technique uses prices generated for identical or similar assets or liabilities. The most common example is an investment in public security traded in an active exchange such as the New York Stock Exchange.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

- **Cost approach** – The cost approach determines the amount required to replace the current asset and may be ideal for valuing donations of capital assets or historical treasures.
- **Income approach** – This technique converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs should be maximized in fair value measures, and unobservable inputs should be minimized.

GAAP establishes a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- **Level 1** – Quoted prices in active markets for identical assets or liabilities. Example: ownership in shares of a mutual fund company that is publicly traded.
- **Level 2** – Quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other-than-quoted prices that are not observable. Example: ownership of a corporate bond that trades on an exchange that is not active.
- **Level 3** – Unobservable inputs. Example: ownership in a private hedge fund that does not trade on a public exchange.

The University owned an interest in one collective investment trust fund at June 30, 2021. This trust fund owned investment assets, but the University owned an interest in the private trust itself rather than an interest in each underlying asset. Therefore, the unit of account was the University's ownership interest in the trust, rather than a percentage in individual assets held by the trust. The assets could be sold at an amount different than the Net Asset Value (NAV) per share (or its equivalent) due to the liquidation policy in the trust's agreements with the investors. Redemption frequencies for these funds ranged from one to seven days. On June 28, 2022, the University sold its entire ownership in the collective trust to realize all the gains totaling \$66,800,000. Those gains were then reinvested in an internally managed equity portfolio on June 30, 2022.

The fair value measurements as of June 30, 2022 and 2021 for the University are included in Table 3.1.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 3.1. Investments - University and Trust (in thousands)**

<b>Investment Type</b>	<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>	<b>2022 Total</b>
U.S. government securities	\$ 141,016	299,470	-	440,486
Commercial paper	-	152,318	-	152,318
Corporate bonds	-	556,514	178	556,692
Corporate equities	4,744	-	-	4,744
International equities	1,727	-	-	1,727
Collateralized mortgage obligations	1,311	152,789	-	154,100
Municipal bonds	49	48,003	-	48,052
Mutual funds	1,334,663	-	-	1,334,663
Certificates of deposit	232	-	-	232
Held at CU Foundation	-	-	570,301	570,301
Asset-backed securities	-	221,588	1,051	222,639
Alternative nonequity securities				
Real estate	710	-	-	710
	<u>1,484,453</u>	<u>1,430,681</u>	<u>571,531</u>	<u>3,486,664</u>
Measured at amortized cost:				
Money market funds				250,416
Measured at cost:				
Private equity securities				18,473
Measured at contract value:				
Guaranteed investment agreement				7,029
<b>Total Investments – University</b>				<b>\$ 3,762,582</b>
Money market fund	\$ 32,785	-	-	32,785
Mutual funds	26,778	-	-	26,778
<b>Total Investments – Trust</b>	<b>\$ 59,563</b>	<b>-</b>	<b>-</b>	<b>59,563</b>

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 3.1. (continued) Investments - University (in thousands)**

Investment Type	Level 1	Level 2	Level 3	2021 Total
U.S. government securities	\$ 148,372	218,998	-	367,370
Corporate bonds	-	456,436	181	456,617
Corporate equities	5,364	-	-	5,364
Collateralized mortgage obligations	2,072	101,734	-	103,806
Municipal bonds	110	33,377	-	33,487
Mutual funds	1,511,974	-	-	1,511,974
Held at CU Foundation	-	-	619,228	619,228
Asset-backed securities	-	172,375	1,204	173,579
Alternative nonequity securities:				
Real estate	896	-	-	896
	<u>1,668,788</u>	<u>982,920</u>	<u>620,613</u>	<u>3,272,321</u>
Measured at NAV:				
Equity trust				169,604
Measured at amortized cost:				
Money market funds				338,945
Measured at cost:				
Private equity securities				5,283
Measured at contract value:				
Guaranteed investment agreement				46,115
Investments not requiring fair value:				
Repurchase agreements				67,206
<b>Total Investments – University</b>				<b>\$ 3,899,474</b>
Money market fund	25,925	-	-	25,925
Mutual funds	32,491	-	-	32,491
<b>Total Investments – Trust</b>	<b>\$ 58,416</b>	<b>-</b>	<b>-</b>	<b>\$ 58,416</b>

Details of investments by type for the CU Foundation are included in Table 3.2 (reflecting prior year category changes made in the current year).

**Table 3.2. Investments - CU Foundation (in thousands)**

Investment Type	2022	2021
Cash and cash equivalents	\$ 66,517	19,534
Mutual funds:		
Domestic equities	51,848	116,472
International equities	269,074	254,539
Fixed income	2,012	2,213
Equity securities	81,755	228,599
Fixed-income securities	164,792	198,439
Alternative nonequity securities:		
Real estate	92,399	64,071
Private equity	520,503	434,038
Commingled equity funds	687,675	817,137
Absolute return funds	352,147	350,760
Venture capital	318,335	337,586
Commodities	34,024	24,455
Other	954	943
<b>Total Investments – CU Foundation</b>	<b>\$ 2,642,035</b>	<b>2,848,786</b>

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

#### **CUSTODIAL CREDIT RISK**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the University will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Therefore, exposure arises if the securities are uninsured, not registered in the University's name, and are held by either the counterparty to the investment purchase or the counterparty's trust department or agent but not in the University's name.

Open-ended mutual funds and certain other investments are not subject to custodial risk because ownership of the investment is not evidenced by a security. At June 30, 2022 and 2021, the \$5,666,000 and \$3,588,000, respectively, of private equity securities held by ULEHI are exposed to custodial credit risk. None of the University's other investments are subject to custodial risk.

At June 30, 2022 and 2021, the Trust's cash equivalents consist of shares of a 2a-7-money market fund held in the Allspring Government Money Market Fund, formerly Wells Fargo Government Money Market Fund (ticker symbol GVIXX), which has a S&P credit rating of Aaam and a weighted average maturity of 25 days. Cash equivalents are reported at amortized cost, which approximates fair value. The Wells Fargo Government Money Market Fund is an open-ended mutual fund and is, therefore, not exposed to custodial credit risk.

At June 30, 2022 and 2021, the Trust's investments consist of the Vanguard Admiral Fund (ticker symbol VFSUX) which invests in short-term bonds and is an unrated mutual fund with an average duration of 2.8 years for the underlying investments. Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Trust will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Trust has no formal policy for custodial credit risk. At June 30, 2022 and 2021, the Trust did not identify any investments subject to custodial credit risk.

#### **CREDIT QUALITY RISK**

Credit quality risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit quality risk only applies to debt investments. This risk is assessed by national rating agencies, which assign a credit quality rating for many investments. The University's investment policies for the Treasury pool do not permit investments in debt securities that are below investment grade at the time the security is purchased. University policy allows no more than 20 percent of investments to be rated below Baa (Moody's) or BBB (Standard & Poor's (S&P) and Fitch) at the time of purchase. There are several other investment policies tailored to nonpooled investments. Those policies do not restrict investments to a particular credit quality standard. Credit quality ratings are not required for obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government. The CU Foundation does not have a policy concerning credit quality risk. A summary of the University's debt investments and credit quality risk as of June 30, 2022 and 2021 is shown in Table 3.3. Table 3.3 is a subset of Table 3.1 and reflects the Moody's ratings unless S&P is lower. It does not include \$1,821,908,000 of nondebt securities and \$437,169,000 of debt investments that are backed by the full faith and credit of the U.S. government as of June 30, 2022, and does not include \$2,202,003,000 of nondebt securities and \$387,171,000 of debt investments that are backed by the full faith and credit of the U.S. government as of June 30, 2021.

The Trust has no formal policy for credit risk. At June 30, 2022 and 2021, the Trust believes the credit risk is minimal.



**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 3.3. Debt Investments and Credit Quality Risk - University (in thousands)**

Investment Type	2022			2021		
	Unrated	Rated	% of Rated	Unrated	Rated	% of Rated
	Fair Value	Fair Value	Value by Credit Rating	Fair Value	Fair Value	Value by Credit Rating
U.S. government securities	\$ 8,460	148,957	100% Aaa/Aa/A	\$ 42,042	41,963	93% Aaa/Aa/A 7% Baa/Ba/B
Commercial paper	3,500	148,818	57% Aaa/Aa/A 43% Baa/Ba/B			
Bond mutual funds	89,712	-	-	76,419	-	-
Certificates of deposit	232	-	-			
Corporate bonds	754	555,938	55% Aaa/Aa/A 45% Baa/Ba/B	192	456,425	65% Aaa/Aa/A 35% Baa/Ba/B
Money market mutual funds	32,932	236,482	100% Aaa	-	372,873	100% Aaa
Municipal bonds	-	48,052	16% Aaa 83% Aa/A 1% Baa/Ba/B	106	33,381	18% Aaa 80% Aa/A 2% Baa/Ba/B
Repurchase agreements	-	-	-	67,205	-	-
Guaranteed investment agreement	7,029	-	-	46,115	-	-
Asset-backed securities	50,247	172,392	89% Aaa 7% Aa/A 3% Baa/Ba/B 1% Caa/Ca/D	20,502	153,077	84% Aaa 13% Aa/A 3% Baa/Ba/B 1% Caa/Ca/D
<b>Total Debt Investments - University</b>	<b>\$ 192,865</b>	<b>1,310,640</b>		<b>\$ 252,581</b>	<b>1,057,719</b>	

**INTEREST RATE RISK**

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of an investment. Interest rate risk only applies to debt investments. The University manages interest rate risk using weighted average maturity. Weighted average maturity is a measure of the time to maturity in years that has been weighted to reflect the dollar size of the individual investment within an investment type. The University's investment policy mitigates interest rate risk through the use of maturity limits for each of the investment segment pools.

A summary of the fair value of the University's debt investments and interest rate risk as of June 30, 2022 and 2021 is shown in Table 3.4. Table 3.4 is a subset of Table 3.1 and does not include \$2,117,390,000 and \$2,574,876,000 of nondebt securities as of June 30, 2022 and 2021, respectively. The main difference in the amount of nondebt securities excluded in Table 3.3 and Table 3.4 is that money market mutual funds are included in Table 3.3 as they have credit risk, but they are excluded from Table 3.4 as they do not have interest rate risk. Also, U.S. government securities are not subject to credit risks but are subject to interest rate risks and are included here but not in the credit quality risk section.

The Trust has no formal policy for interest rate risk. At June 30, 2022 and 2021, the Trust believes the interest rate risk is minimal.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 3.4. Debt Investments and Interest Rate Risk (in thousands and years)**

Investment Type	2022		2021	
<i>University</i>	Amount	Weighted Average Maturity	Amount	Weighted Average Maturity
U.S. government securities	\$ 440,486	9.08	\$ 367,370	13.89
Bond mutual funds	62,934	1.19	76,419	0.99
Certificates of deposit	232	0.33	-	-
Commercial paper	152,318	0.04	-	-
Corporate bonds	556,692	6.31	456,617	9.38
Municipal bonds	48,052	13.34	33,487	10.00
Repurchase agreements	-		67,205	0.67
Guaranteed investment agreement	7,029	0.41	46,115	1.37
Fixed rate asset-backed securities	171,301	15.91	129,418	18.80
Variable rate asset-backed securities	51,338	14.64	44,161	18.98
Collateralized mortgage obligations	154,810	20.19	103,806	21.65
<b>Total Debt Investments – University</b>	<b>\$ 1,645,192</b>		<b>\$ 1,324,598</b>	

The University has investments in asset-backed securities, which consist mainly of mortgages, home equity loans, student loans, automobile loans, equipment trusts, and credit card receivables. These securities are based on cash flows from principal and interest payments on the underlying securities. An asset-backed security has repayments that are expected to significantly vary with interest rate changes. The variance may present itself in terms of variable repayment amounts and uncertain early or extended repayments.

**CONCENTRATION OF CREDIT RISK**

Concentration of credit risk is the risk of loss attributed to magnitude of an entity's investment in a single issuer other than the federal government. The University's policy is that exposure of the portfolio to any one issuer, other than securities of the U.S. government or agencies, or government-sponsored corporations, shall not exceed 10 percent of the market value of the fixed income portfolio. The University had no investments exceeding 5 percent in any one issuer and is therefore not subject to concentration of credit risk. At June 30, 2022 and 2021, the Trust's investments consist of a single short-term duration bond fund.

**SPLIT-INTEREST AGREEMENTS**

Assets held by the CU Foundation under split-interest agreements are included in investments and consisted of the following as of June 30, 2022 and 2021, as shown in Table 3.5.

**Table 3.5. CU Foundation Investments Held under Split-interest Agreements (in thousands)**

Type	2022	2021
Assets held in charitable remainder trusts	\$ 31,336	40,470
Assets held in charitable lead trusts	2,309	2,888
Assets held in life interest in real estate	1,565	1,565
Assets held in pooled income funds	146	166
<b>Total Investments Held under Split-interest Agreements</b>	<b>\$ 35,356</b>	<b>45,089</b>

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**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**NOTE 4 – ACCOUNTS, LEASES, AND LOANS RECEIVABLE**

Table 4.1 segregates receivables as of June 30, 2022 and 2021, by type.

**Table 4.1. Accounts, Leases, and Loans Receivable (*in thousands*)**

<b>Type of Receivable</b>	<b>2022</b>			
	<b>Gross Receivables</b>	<b>Allowance</b>	<b>Net Receivables</b>	<b>Net Current Portion</b>
<b><i>University</i></b>				
Student accounts	\$ 76,729	23,042	53,687	53,687
Federal government	119,671	-	119,671	117,483
Other governments	43,081	-	43,081	43,081
Private sponsors	27,860	-	27,860	27,860
Patient accounts	239,944	26,374	213,570	213,570
DPCU	7,034	-	7,034	7,034
Interest	4,492	-	4,492	4,492
City of Champions tax revenue	12,489	-	12,489	1,000
Athletics	4,110	-	4,110	4,110
Treasury investment pool	20,070	-	20,070	20,070
Other	33,987	465	33,522	33,522
<b>Total accounts receivable</b>	<b>589,467</b>	<b>49,881</b>	<b>539,586</b>	<b>525,909</b>
Leases	64,490	-	64,490	7,002
Leases to DPCU	-	-	-	-
<b>Total leases receivable</b>	<b>64,490</b>	<b>-</b>	<b>64,490</b>	<b>7,002</b>
Loans to students	20,256	1,644	18,612	2,710
Loans to DPCU	10,000	-	10,000	-
Loans to others	12,239	-	12,239	-
<b>Total loans receivable</b>	<b>42,495</b>	<b>1,644</b>	<b>40,851</b>	<b>2,710</b>
<b>Total Receivable – University</b>	<b>\$ 696,452</b>	<b>51,525</b>	<b>644,927</b>	<b>535,621</b>

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 4.1. (continued) Accounts, Leases, and Loans Receivable (in thousands)**

Type of Receivable	2021*			
	Gross Receivables	Allowance	Net Receivables	Net Current Portion
<i>University</i>				
Student accounts	\$ 79,038	25,647	53,391	53,391
Federal government	124,192	-	124,192	120,940
Other governments	32,621	-	32,621	32,621
Private sponsors	27,873	-	27,873	27,873
Patient accounts	232,883	25,002	207,881	207,881
DPCU	12,708	-	12,708	12,708
Interest	3,144	-	3,144	3,144
City of Champions tax revenue	12,771	-	12,771	-
Athletics	1,818	-	1,818	1,818
Treasury investment pool	3,773	-	3,773	3,773
Other	14,976	478	14,498	14,498
<b>Total accounts receivable</b>	<b>545,797</b>	<b>51,127</b>	<b>494,670</b>	<b>478,647</b>
Leases	70,807	-	70,807	8,437
Leases to DPCU	25	-	25	25
<b>Total leases receivable</b>	<b>70,832</b>	<b>-</b>	<b>70,832</b>	<b>8,462</b>
Loans to students	22,409	1,797	20,612	2,938
Loans to DPCU	10,000	-	10,000	-
Loans to others	12,104	-	12,104	-
<b>Total loans receivable</b>	<b>44,513</b>	<b>1,797</b>	<b>42,716</b>	<b>2,938</b>
<b>Total Receivable – University</b>	<b>\$ 661,142</b>	<b>52,924</b>	<b>608,218</b>	<b>490,047</b>

\* restated due to adoption of GASB Statement No. 87

**LEASES RECEIVABLE**

The University leases certain assets, primarily buildings, to various third parties expiring 2023-2050. Payments are generally fixed monthly with certain variable payments not included in the measurement of the lease receivable. The University recognizes a lease receivable and a deferred inflow of resources in the financial statements.

At the commencement of a lease, the University measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

The lease receivable as of June 30, 2022 and 2021 is \$64,490,000 and \$70,832,000, respectively, recorded in current and noncurrent accounts, leases, and loans receivable on the statements of net position. The University recorded deferred inflows of resources for lease revenue related to leasing arrangements that occurred during the year. As of June 30, 2022 and 2021, the University recorded deferred inflows of resources of \$64,049,000 and \$70,950,000, respectively.

During the year ended June 30, 2022, the University recognized lease revenue related to its administrative office space lease agreements of \$10,548,000, and interest income related to its leases of \$1,167,000.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**CONCENTRATION OF CREDIT RISK – PATIENT ACCOUNTS**

CU Medicine grants credit without collateral to its patients. The mix of gross receivables from patients and third-party payers as of June 30, 2022 and 2021 is detailed in Table 4.2.

**Table 4.2. CU Medicine Concentration of Credit Risk**

<b>Category</b>	<b>2022</b>	<b>2021</b>
Managed care	52.3 %	49.9 %
Medicare	11.8 %	12.6 %
Medicaid	12.2 %	15.8 %
Other third-party payers	8.6 %	7.6 %
Self-pay	15.1 %	14.1 %
<b>Total</b>	<b>100.0 %</b>	<b>100.0 %</b>

**NOTE 5 – CAPITAL AND RIGHT-TO-USE ASSETS**

Table 5 presents changes in capital and right-to-use assets and accumulated depreciation/amortization by major asset category for the years ended June 30, 2022 and 2021.

The University had insurance recoveries of \$2,905,000 and \$3,356,000 in the years ended June 30, 2022 and 2021, respectively, which are included in nonoperating revenues.

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**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 5. Capital and Right-to-Use Assets (in thousands)**

Category	2021*	Additions	Retirements/ Adjustments	Transfers	2022
<b>Nondepreciable capital assets</b>					
Land	\$ 101,768	4,264	(4,430)	-	101,602
Construction in progress	514,042	145,344	(10,824)	(445,855)	202,707
Collections	20,629	670	(9)	-	21,290
<b>Total nondepreciable capital assets</b>	<b>636,439</b>	<b>150,278</b>	<b>(15,263)</b>	<b>(445,855)</b>	<b>325,599</b>
<b>Depreciable capital assets</b>					
Buildings	4,753,096	3,070	(39,173)	424,836	5,141,829
Improvements other than buildings	333,500	563	(9,582)	16,268	340,749
Equipment	673,236	44,444	(27,162)	4,751	695,269
Software	98,152	2,063	(11)	-	100,204
Other intangibles	1,910	-	(1)	-	1,909
Library and other collections	458,085	20,185	(83)	-	478,187
<b>Total depreciable capital assets</b>	<b>6,317,979</b>	<b>70,325</b>	<b>(76,012)</b>	<b>445,855</b>	<b>6,758,147</b>
<b>Less accumulated depreciation</b>					
Buildings	1,846,396	158,033	(2,382)	-	2,002,047
Improvements other than buildings	172,534	12,450	(12,566)	-	172,418
Equipment	504,064	48,619	(26,451)	-	526,233
Software	94,165	2,156	(10)	-	96,311
Other intangibles	706	76	-	-	782
Library and other collections	350,603	20,024	(78)	-	370,548
<b>Total accumulated depreciation</b>	<b>2,968,468</b>	<b>241,358</b>	<b>(41,487)</b>	<b>-</b>	<b>3,168,339</b>
<b>Net depreciable capital assets</b>	<b>3,349,511</b>	<b>(171,033)</b>	<b>(34,525)</b>	<b>445,855</b>	<b>3,589,808</b>
<b>Right-to-use assets</b>					
Buildings	103,133	8,475	(503)	-	111,105
Equipment	4,592	984	-	-	5,576
<b>Total right-to-use assets</b>	<b>107,725</b>	<b>9,459</b>	<b>(503)</b>	<b>-</b>	<b>116,681</b>
<b>Less accumulated amortization</b>					
Buildings	9,445	12,021	-	-	21,466
Equipment	983	1,073	-	-	2,056
<b>Total accumulated amortization</b>	<b>10,428</b>	<b>13,094</b>	<b>-</b>	<b>-</b>	<b>23,522</b>
<b>Net right-to-use assets</b>	<b>97,297</b>	<b>(3,635)</b>	<b>(503)</b>	<b>-</b>	<b>93,159</b>
<b>Total Net Capital and Right-to-Use Assets</b>	<b>\$ 4,083,247</b>	<b>(20,755)</b>	<b>(49,788)</b>	<b>-</b>	<b>4,008,566</b>

\* restated due to adoption of GASB Statement No. 87



**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 5. (continued) Capital and Right-to-Use Assets (in thousands)**

Category	2020*	Additions*	Retirements/ Adjustments*	Transfers	2021*
<b>Nondepreciable capital assets</b>					
Land	\$ 102,448	-	(680)	-	101,768
Construction in progress	567,044	278,015	(8,865)	(322,152)	514,042
Collections	20,278	351	-	-	20,629
<b>Total nondepreciable capital assets</b>	<b>689,770</b>	<b>278,366</b>	<b>(9,545)</b>	<b>(322,152)</b>	<b>636,439</b>
<b>Depreciable capital assets</b>					
Buildings	4,442,075	211	(1,012)	311,822	4,753,096
Improvements other than buildings	329,246	728	(3,102)	6,628	333,500
Equipment	637,513	49,051	(17,030)	3,702	673,236
Software	96,541	1,618	(8)	-	98,152
Other intangibles	1,910	-	-	-	1,910
Library and other collections	441,609	18,321	(1,844)	-	458,085
<b>Total depreciable capital assets</b>	<b>5,948,894</b>	<b>69,929</b>	<b>(22,996)</b>	<b>322,152</b>	<b>6,317,979</b>
<b>Less accumulated depreciation</b>					
Buildings	1,696,893	149,979	(476)	-	1,846,396
Improvements other than buildings	161,480	12,540	(1,486)	-	172,534
Equipment	472,011	46,521	(14,468)	-	504,064
Software	91,377	2,794	(6)	-	94,165
Other intangibles	630	76	-	-	706
Library and other collections	332,701	20,054	(2,152)	-	350,603
<b>Total accumulated depreciation</b>	<b>2,755,092</b>	<b>231,964</b>	<b>(18,588)</b>	<b>-</b>	<b>2,968,468</b>
<b>Net depreciable capital assets</b>	<b>3,193,802</b>	<b>(162,035)</b>	<b>(4,408)</b>	<b>322,152</b>	<b>3,349,511</b>
<b>Right-to-use assets</b>					
Buildings	50,063	53,070	-	-	103,133
Equipment	440	4,152	-	-	4,592
<b>Total right-to-use assets</b>	<b>50,503</b>	<b>57,222</b>	<b>-</b>	<b>-</b>	<b>107,725</b>
<b>Less accumulated amortization</b>					
Buildings	-	9,445	-	-	9,445
Equipment	-	983	-	-	983
<b>Total accumulated amortization</b>	<b>-</b>	<b>10,428</b>	<b>-</b>	<b>-</b>	<b>10,428</b>
<b>Net right-to-use assets</b>	<b>50,503</b>	<b>46,794</b>	<b>-</b>	<b>-</b>	<b>97,297</b>
<b>Total Net Capital and Right-to-Use Assets</b>	<b>\$ 3,934,075</b>	<b>163,125</b>	<b>(13,953)</b>	<b>-</b>	<b>4,083,247</b>

\* restated due to adoption of GASB Statement No. 87

**NOTE 6 – ACCRUED EXPENSES, COMPENSATED ABSENCES, AND UNPAID CLAIMS LIABILITY**

Table 6.1 details the accrued expenses as of June 30, 2022 and 2021 by type.

**Table 6.1 Accrued Expenses (in thousands)**

Type	2022	2021*
Accrued salaries and benefits	\$ 124,640	109,804
Accrued interest payable	3,283	3,557
Other accrued expenses	7,702	1,692
<b>Total Accrued Expenses</b>	<b>\$ 135,625</b>	<b>115,053</b>

\* restated due to adoption of GASB Statement No. 87

Table 6.2 presents changes in compensated absences for the years ended June 30, 2022 and 2021.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 6.2 Compensated Absences (in thousands)**

	2022	2021
Beginning of year	\$ 320,814	292,458
Additions	246,891	229,624
Reductions	(230,773)	(201,268)
<b>End of year</b>	<b>\$ 336,932</b>	<b>320,814</b>
Current compensated absences	24,198	19,775

**UNPAID CLAIMS LIABILITY**

The Trust establishes a liability based on the ultimate estimated cost of settling claims that have been reported but not settled, and of claims that have been incurred but not yet paid. This liability is based on the estimated ultimate cost of settling the claims, including the effects of inflation and other societal and economic factors and is reviewed by the Trust's independent consulting actuary. This includes a liability for claim processing costs associated with paying claims, which have been incurred, but not yet paid.

Unpaid claims are not discounted. Payments of claims under the Trust are made according to a schedule of benefits, upon submission of a proof of claim by an independent claims processor.

The Trust is fully self-insured and is subject to increased claims costs due to higher than anticipated utilization or a higher than anticipated number of catastrophic claims. Table 6.3 represents changes in the unpaid claims liability during the years ended June 30, 2022 and 2021.

**Table 6.3 Unpaid Claims Liability (in thousands)**

	2022	2021
Claims payable, beginning of year	\$ 30,455	59,191
Provision for claims expenses:		
Provision for covered events of the current year	323,744	292,861
Change in provisions for covered events of prior years	6,104	(4,949)
Total provision for claims expenses	329,848	287,912
Payments		
Claims expenses attributable to covered events of the current year	286,393	262,926
Claims expenses attributable to covered events of prior years	35,683	53,722
Total payments	322,076	316,648
<b>Claims payable, end of year</b>	<b>\$ 38,227</b>	<b>30,455</b>

**NOTE 7 – UNEARNED REVENUE**

As of June 30, 2022 and 2021, the types and amounts of unearned revenue are shown in Table 7.

**Table 7. Unearned Revenue (in thousands)**

Type	2022		2021*	
	Total	Current	Total	Current
Tuition and fees	\$ 38,005	38,005	40,850	40,850
Auxiliary enterprises	22,250	22,250	22,708	22,147
Grants and contracts	109,905	109,905	82,569	82,569
Miscellaneous	11,880	10,728	11,852	11,063
<b>Total Unearned Revenue</b>	<b>\$ 182,040</b>	<b>180,888</b>	<b>157,979</b>	<b>156,629</b>

\* restated due to adoption of GASB Statement No. 87

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**NOTE 8 – BONDS, LEASES, AND NOTES PAYABLE**

As of June 30, 2022 and 2021, the categories of long-term obligations are summarized in Table 8.1.

**Table 8.1. Bonds, Leases, and Notes Payable (in thousands)**

Type	Interest Rates	Final Maturity	2022	2021*
Enterprise system revenue bonds (including premium of \$90,345 in 2022 and \$105,757 in 2021)	0.22 - 5.17%	6/1/51	\$ 1,487,916	2,000,584
University revenue bonds - private placement	1.59 - 2.14%	6/30/36	225,805	-
CU Medicine fixed-rate bonds - private placement	1.00%	11/1/24	245,417	3,977
<b>Total revenue bonds</b>			<b>1,959,138</b>	<b>2,004,561</b>
Lease liability	0.44 - 2.00%	9/30/2035	89,309	94,375
Notes payable	0 - 10.70%	4/30/2037	34,009	21,208
<b>Total Bonds, Leases, and Notes Payable</b>			<b>\$ 2,082,456</b>	<b>2,120,144</b>

\* restated due to adoption of GASB Statement No. 87

Table 8.2 presents changes in bonds and leases for the years ended June 30, 2022 and 2021.

**Table 8.2. Changes in Bonds, Leases, and Notes Payable (in thousands)**

Type	Balance 2021*	Additions	Retirements	Balance 2022	Current Portion
<b>University</b>					
Revenue bonds	\$ 1,894,827	272,035	(526,687)	1,640,175	82,840
Plus unamortized premiums	105,757	22,395	(37,807)	90,345	12,148
Revenue bonds from private placement - CU Medicine	3,977	-	(1,164)	2,813	1,164
Revenue bonds from private placement - University	-	227,605	(1,800)	225,805	2,805
<b>Net revenue bonds</b>	<b>2,004,561</b>	<b>522,035</b>	<b>(567,458)</b>	<b>1,959,138</b>	<b>98,957</b>
Lease liability	94,375	7,816	(12,882)	89,309	11,682
Notes payable	21,208	18,960	(6,159)	34,009	2,942
<b>Total Bonds, Leases, and Notes Payable</b>	<b>\$ 2,120,144</b>	<b>548,811</b>	<b>(586,499)</b>	<b>2,082,456</b>	<b>113,581</b>
Type	Balance 2020*	Additions*	Retirements*	Balance 2021*	Current Portion*
<b>University</b>					
Revenue bonds	\$ 1,646,195	437,000	(188,368)	1,894,827	48,032
Plus unamortized premiums	117,950	5,358	(17,551)	105,757	11,378
Revenue bonds from private placement - CU Medicine	5,141	-	(1,164)	3,977	1,164
<b>Net revenue bonds</b>	<b>1,769,286</b>	<b>442,358</b>	<b>(207,083)</b>	<b>2,004,561</b>	<b>60,574</b>
Lease liability	50,534	55,579	(11,738)	94,375	12,075
Notes payable	21,629	2,239	(2,660)	21,208	2,938
<b>Total Bonds, Leases, and Notes Payable</b>	<b>\$ 1,841,449</b>	<b>500,176</b>	<b>(221,481)</b>	<b>2,120,144</b>	<b>75,587</b>

\* restated due to adoption of GASB Statement No. 87

**REVENUE BONDS**

A general description of each revenue bond issue, original issuance amount, and the amount outstanding as of June 30, 2022 and 2021 is detailed in Table 8.3.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Table 8.3. Revenue Bonds Detail (in thousands)**

Issuance Description	Original Issuance Amount	Outstanding Balance 2022	Outstanding Balance 2021
<b>Enterprise system revenue bonds:</b>			
<b>Refunding Series 2007A</b>			
Used to refund all of the revenue bond Refunding Series 1999A and Certificates of Participation Series 2003A and 2003B and a portion of revenue bond Refunding Series 1995A, Refunding and Improvement Series 2001B, Series 2002A, and 2002B	\$ 184,180	27,725	27,725
<b>Series 2009C</b>			
Used to refund Enterprise System Refund Series 1997, Enterprise System Revenue Refund Bonds Series 2001A for years 2012 through 2026, and Enterprise System Revenue Bonds Series 2002A for years 2014 through 2018	24,510	-	310
<b>Series 2011B</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2002B, 2003A, 2004, and 2005A	52,600	-	10,075
<b>Series 2012A-1</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2003A, 2004, 2005A, 2005B, 2006A, and 2007B	121,850	-	5,635
<b>Series 2012A-2</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2004, 2005A, and 2005B	53,000	-	1,985
<b>Series 2012A-3</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2005A, 2005B, 2006A, and 2007B	47,165	-	55
<b>Series 2012B</b>			
Used to fund capital improvements at CU Boulder, CU Denver and UCCS	95,705	-	10,510
<b>Series 2013A</b>			
Used to fund capital improvements at CU Boulder, CU Anschutz and UCCS	142,460	2,980	3,650
<b>Series 2013B</b>			
Used to fund capital improvements at CU Anschutz	11,245	560	825
<b>Series 2014A</b>			
Used to fund capital improvements at CU Boulder	203,485	14,160	15,330
<b>Series 2014B-1</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2005B, 2006B, 2007A and 2009	100,440	43,090	45,684
<b>Series 2015A</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2006A, 2007B, and 2009	102,450	10,435	47,548
<b>Series 2015B</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2005A	3,925	1,195	1,310
<b>Series 2015C</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2007A	71,325	37,725	47,295
<b>Series 2016A</b>			
Used to fund capital improvements at CU Denver and UCCS	31,430	6,535	6,535

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 8.3. (continued) Revenue Bonds Detail (in thousands)**

<b>Issuance Description</b>	<b>Original Issuance Amount</b>	<b>Outstanding Balance 2022</b>	<b>Outstanding Balance 2021</b>
<b>Series 2016B-1</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2011A	\$ 156,810	97,535	152,560
<b>Series 2017A-1</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2007A and 2012B	66,930	40,365	40,365
<b>Series 2017A-2</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2012B, 2013A and 2014A and to establish escrow accounts for the cross-over refunding of Series 2009B, 2010A and 2010C	471,390	345,040	450,945
<b>Series 2018B</b>			
Used to fund capital improvements for four UCCS projects including the Hybl Sports Medicine Facility	64,360	31,095	62,130
<b>Series 2019A</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2010B, Series 2011A, Series 2012 A-1, A-2, A-3, and Series 2013B on a taxable basis.	147,980	136,965	142,405
<b>Series 2019A2</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2009C, Series 2010B, Series 2011A, Series 2012 A-1, A-3, Series 2014B-1, Series 2015A, Series 2015B, and Series 2016A on a taxable basis.	101,885	86,715	92,265
<b>Series 2019B</b>			
Used to fund capital improvement projects at CU Denver (CVA improvements) and CU Anschutz (Campus Utility Project). Additionally used to refund the 2018A bank direct purchase variable rate note for CVA at CU Denver and to refund Commercial Paper for CU Boulder (Fleming renovations).	79,795	60,635	78,060
<b>Series 2019C</b>			
Used to fund the Lynx Crossing housing project (FYSH originally) at CU Denver as well as refunding outstanding Commercial Paper for two CU Boulder projects: Williams Village East and Aerospace	214,625	214,625	214,625
<b>Series 2020A1</b>			
Variable Rate Demand Bonds (VRDBs) used to fund a capital improvement project at CU Anschutz	100,000	-	100,000
<b>Series 2020A2</b>			
VRDBs used to fund three capital improvement projects at CU Anschutz and one CU Boulder project	75,000	-	75,000
<b>Series 2020B1</b>			
VRDBs used to fund three capital improvement projects at CU Anschutz and one CU Boulder project	50,000	-	50,000
<b>Series 2020B2</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2007A, 2011A, 2011B, 2012A-1, 2012A-3, 2012B, 2013A, 2014A, 2014B1, 2015A, 2015B, 2015C, 2016A, 2016B1, 2017A1, 2017A2, 2019A, 2019A2, 2019B, and 2019C on a taxable basis.	140,885	140,885	140,885
<b>Series 2021A</b>			
Used to fund capital improvements for one CU Boulder project in the North Wing of Engineering Facility	26,595	26,595	26,595

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Table 8.3. (continued) Revenue Bonds Detail (in thousands)**

Issuance Description	Original Issuance Amount	Outstanding Balance 2022	Outstanding Balance 2021
<b>Series 2021B</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2011B, 2012A1, 2012A2, 2012A3, 2013B, and 2014A1 on a taxable basis	\$ 44,520	43,590	44,520
<b>Series 2021C-1</b>			
Used for financing the Series 2021C Refunding Project on a taxable basis	69,575	69,265	-
<b>Series 2021C-2A Private Placement</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2015A, 2016B-1, and Series 2017A-2	41,660	41,280	-
<b>Series 2021C-2B Private Placement</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2015A, 2016B-1, and Series 2017A-2	62,100	61,660	-
<b>Series 2021C-2C Private Placement</b>			
Used to partially refund Enterprise System Revenue Bonds Series 2015A, 2016B-1, and Series 2017A-2	123,845	122,865	-
<b>Series 2021C-3A</b>			
Green bonds used to refund VRDBs 2020A-1, 2020A-2, and 2020B-1	65,000	65,000	-
<b>Series 2021C-3B</b>			
Green bonds used to refund VRDBs 2020A-1, 2020A-2, and 2020B-1	60,000	60,000	-
<b>Series 2021C-4</b>			
Used for financing the Series 2021C-4 Refunding Project	77,460	77,460	-
<b>Total enterprise system revenue bonds - outstanding principal</b>	<b>3,486,185</b>	<b>1,865,980</b>	<b>1,894,827</b>
<b>Series 2014 - CU Medicine Private Placement Fixed Rate Bonds</b>			
Used to fund capital improvements	11,695	2,813	3,977
<b>Total Other Long Term Obligations</b>	<b>11,695</b>	<b>2,813</b>	<b>3,977</b>
Total Outstanding Revenue Bond Principal		1,868,793	1,898,804
Plus premium		90,345	105,757
<b>Total Revenue Bonds</b>		<b>\$ 1,959,138</b>	<b>2,004,561</b>

The University's revenue bonds are payable semiannually, have serial and term maturities, and contain optional redemption provisions. The optional redemption provisions allow the University to redeem, at various dates, portions of the outstanding revenue bonds at prices varying from 100 to 101 percent of the principal amount of the revenue bonds redeemed.

The Enterprise System Revenue Bonds are secured by a pledge of all net revenues of auxiliary services, student fees, other self-funded services, research services, and certain other operating and nonoperating revenues, 100 percent of the University's tuition, 100 percent of the University's capital student fees, and 100 percent of the University's indirect cost recoveries. All University revenue bonds are special limited obligations of the Regents and are payable solely from the pledged revenues or the net income of the facilities as defined in the bond resolution. The revenue bonds are not secured by any encumbrance, mortgage, or other pledge of property, except pledged revenues, and do not constitute general obligations of the Regents.

The University's bonds are payable through June 1, 2051. During the years ended June 30, 2022 and 2021, the total principal and interest paid on the University's bonds net of Federal subsidy on the Build America Bonds, excluding refundings, was \$109,075,000 and \$79,549,000, respectively, which is 7.7 percent and 6.4 percent of the total net pledged revenues of \$1,415,325,000 and \$1,249,450,000, respectively. Net pledged revenues are 35 percent and 34 percent of the total specific revenue streams, respectively.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

On October 7, 2021, the University issued Series 2021C2-A, 2021C2-B, and 2021C2-C Taxable Convertible to Tax-Exempt Enterprise Refunding Revenue Bonds for \$227,605,000 to refund and defease portions of the previously issued Series 2015A, Series 2016B-1, and Series 2017A-2. The proceeds, along with funds contributed by the University, are being held by Zions Bank as escrow agent to pay all interest and principal to the respective call dates of the refunded bonds. The direct borrowing, funded by Wells Fargo Municipal Capital Securities, resulted in an economic gain of \$15,927,000, and an accounting loss of \$18,997,000, which is deferred and amortized over the life of the new bonds. The debt service cash flow decreased by \$19,040,000. Interest rates range from 1.59 percent to 2.14 percent, and final maturity is June 30, 2036.

On November 2, 2021, the University issued Series 2021C-3A, C-3B, and C-4 Enterprise Revenue Bonds for a total of \$202,460,000. Proceeds from the issue will be used to retire \$225,000,000 Series 2020 A-1, A-2 and B-1 Variable Rate Demand Bonds (VRDB) and pay costs of issuance related to the C-3 and C-4 bonds. The \$125,000,000 of Series C-3A and C-3B bonds were issued in term rates mode (Put Bonds) maturing on October 15, 2025 and October 15, 2026 in the amounts of \$65,000,000 and \$60,000,000, respectively, and an interest rate of 2 percent. \$77,460,000 of Series C-4 bonds were issued as fixed-rate bonds, maturing serially from June 1, 2022 through June 1, 2051. The interest rates on the C-4 bonds range from 4 percent to 5 percent.

On November 18, 2021, the University issued Series 2021 C-1 Taxable Advance Refunding Bonds, Enterprise Revenue Refunding Bonds for \$69,575,000. The proceeds from the issuance will be used to retire portions of Series 2012 A-2, 2012 B, 2018 B, and 2019 B. The refunding resulted in an economic gain of \$6,130,000, and an accounting loss of \$2,551,000, which is deferred and amortized over the life of the new bonds. The debt service cash flow decreased by \$9,607,000. Interest rates range from 0.323 percent to 2.967 percent, and final maturity is June 1, 2049.

The University's revenue bonds contain provisions to establish and maintain reasonable fees, rates, and other charges to ensure gross revenues are sufficient for debt service coverage. The University is also required to comply with various other covenants while the bonds are outstanding. These covenants, among other things, restrict the disposition of certain assets, require the Regents to maintain adequate insurance, and require the Regents to continue to operate the underlying programs. Management believes the University has met all debt service coverage ratios and has complied with all bond covenants.

In December 2002, CU Medicine entered into a loan agreement with the Fitzsimons Redevelopment Authority to issue variable-rate bonds, Series 2002, in the amount of \$20,500,000. Proceeds from the sale of these bonds were used to fund the development, construction, and equipping of CU Medicine's administrative office building. In October 2014, CU Medicine refinanced its variable-rate debt with a fixed-rate bank direct purchase obligation. The direct borrowing, funded by US Bank National Association (US Bank), included a \$3,500,000 reduction in principal to a net amount outstanding at the time of the refinance of \$11,695,000. The obligation is amortizable over 10 years and initially carried a fixed rate of 2.3 percent. In March 2021, CU Medicine amended its Fitzsimons Redevelopment Authority Revenue Bond, reducing the interest rate to 1.00 percent, as calculated by US Bank. The US Bank financing is subject to the same financial covenants as those included in the original variable-rate obligation, the most significant of which are the maintenance of 60 days' cash on hand (defined as unrestricted cash plus readily marketable securities) and a debt service coverage ratio of 1.25. CU Medicine management believes it is in compliance with its debt service requirements and financial covenants.

Future minimum payments for revenue bonds are detailed in Table 8.4.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 8.4. Revenue Bonds Future Minimum Payments (in thousands)**

Years Ending	Nondirect Borrowings			Direct Borrowings		
	Principal	Interest	Total	Principal	Interest	Total
2023	\$ 82,840	53,403	136,243	3,969	4,813	8,782
2024	80,775	50,958	131,733	4,024	4,742	8,766
2025	297,375	45,459	342,834	3,455	4,628	8,083
2026	150,895	39,621	190,516	3,235	4,362	7,597
2027	143,520	34,795	178,315	3,505	4,090	7,595
2028 - 2032	305,795	131,212	437,007	74,570	16,711	91,281
2033 - 2037	168,730	89,520	258,250	135,860	5,998	141,858
2038 - 2042	226,630	55,139	281,769	-	-	-
2043 - 2047	149,100	19,215	168,315	-	-	-
2048 - 2052	34,515	2,736	37,251	-	-	-
<b>Total</b>	<b>\$ 1,640,175</b>	<b>522,059</b>	<b>2,162,234</b>	<b>228,618</b>	<b>45,342</b>	<b>273,960</b>

**EXTINGUISHMENT OF DEBT**

Previous revenue bond issues considered to be extinguished through in-substance defeasance under GAAP are not included in the accompanying financial statements. The amount of debt in this category, covered by assets placed in trust to be used solely for future payments, amounted to \$630,685,000 and \$652,405,000 and as of June 30, 2022 and 2021, respectively. During the year ended June 30, 2022, debt in the amount of \$253,345,000 was defeased and escrow agent payments were \$275,065,000. During the year ended June 30, 2021, debt in the amount of \$143,465,000 was defeased and escrow agent payments were \$193,550,000.

**LEASE LIABILITY**

The University leases certain assets from various third parties. The University recognizes a lease liability and an intangible right-to-use lease asset in the financial statements. At the commencement of a lease, the University initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over the shorter of its useful life or the lease term.

The assets leased include property, medical equipment, and other equipment. Payments are generally fixed monthly with certain variable payments not included in the measurement of the lease liability. Variable payments generally relate to the University's share of estimated of operating costs occurring subsequent to the lease commencement date. Lease assets are reported with other capital assets on the statement of net position. Lease asset activity of the University is included in Note 5.

The University monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

The University has a security deposit of \$5,000 that is collateral pledged as a security for a property lease.

During the year ended June 30, 2022, CU Medicine recognized \$600,000 of outflows as a result of variable payments that were properly excluded from the initial measurement of the lease liability.



# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

As of June 30, 2022, the CU Medicine has \$3,200,000 in commitments related to leases for which the lease term has not commenced.

As of June 30, 2022 and 2021, the University had an outstanding liability for all its leases of \$89,309,000 and \$94,375,000, respectively.

Future minimum payments for the University's lease liability are detailed in Table 8.5.

**Table 8.5. Lease Liability Future Minimum Payments (in thousands)**

Years Ending June 30		Principal	Interest	Total
2023	\$	11,682	1,491	13,173
2024		11,500	1,347	12,847
2025		10,306	1,154	11,460
2026		10,542	974	11,516
2027		9,394	793	10,187
2028 – 2032		26,735	2,084	28,819
2033 – 2037		9,150	476	9,626
<b>Total</b>	<b>\$</b>	<b>89,309</b>	<b>8,319</b>	<b>97,628</b>

#### NOTES PAYABLE

Notes payable include various financed-purchases for medical and other equipment. CU Medicine's financed medical equipment obligations are collateralized by the medical equipment financed. CU Boulder's Laboratory for Atmospheric and Space Physics (LASP) Department has \$366,000 in no interest financing to purchase three capital assets, which complete in Fiscal Year 2025. LASP also has \$70,000 financed at 2.9 percent to purchase a software asset, which will be fully paid in Fiscal Year 2024.

In Fiscal Year 2022, CU Boulder Athletics received an advance from the PAC-12 for future media revenues. The original amount received was \$18,000,000 at an interest rate of 4.5 percent payable over seven years. As of June 30, 2022, interest of \$743,000 was paid to the PAC-12.

The University has a lease with a related party, which is recorded as a note payable. As this is an intra-entity lease with a State agency it was not within the scope of Statement No 87. During Fiscal Year 2009, CU Denver entered into a \$10,272,000 site lease agreement with AHEC associated with the build-out of educational space for CU Denver. As of June 30, 2022 and 2021, the University paid base annual rent to AHEC of \$836,000 and \$835,000, respectively.

18<sup>th</sup> Avenue has a 20-year mortgage on the property at 1800 Grant Street. The original amount borrowed was \$12,450,000 at an interest rate of 4.15 percent with monthly principal and interest payments of \$67,000. There is a balloon payment of \$3,678,000 due on June 1, 2033. In December 2021, notice was given to a lender as beneficiary of a deed of trust to a property owned by a University affiliate that the University, as tenant under a lease of that property, had not exercised its option to extend the lease. This ends the lease at expiration of the current term in September 2022 and triggers the affiliate's option to prepay the loan secured by the deed of trust between June 1, 2023, and May 31, 2024, along with a 1 percent reinvestment charge of the prepaid amount as provided for under the loan documents. The University intends to continue occupying the property on a month-to-month tenancy as permitted under the current lease.

Future minimum payments for the University's notes payable are detailed in Table 8.6.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 8.6. Notes Payable Future Minimum Payments (in thousands)**

<b>Years Ending June 30</b>		<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$	2,942	2,169	5,111
2024		2,539	1,325	3,864
2025		7,408	1,221	8,629
2026		3,345	897	4,242
2027		3,156	751	3,907
2028 – 2032		10,371	1,510	11,881
2033 – 2037		4,248	164	4,412
<b>Total</b>	<b>\$</b>	<b>34,009</b>	<b>8,037</b>	<b>42,046</b>

**COMMERCIAL PAPER**

On April 6, 2018, the Regents authorized a commercial paper program for approved capital construction projects with a maximum outstanding amount of \$200,000,000. Each commercial paper note has a fixed maturity date of between 1 and 270 days from issuance and is either taken out at maturity by another commercial paper issuance, retired by permanent financing authorized by the Regents for that purpose, or retired by the University. On July 1, 2020, the outstanding balance of \$50,000,000 was retired with VRDB Series 2020-B1.

**Table 8.7. Commercial Paper (in thousands)**

		<b>2022</b>	<b>2021</b>
Beginning of year	\$	-	50,000
Additions		-	-
Retirements		-	(50,000)
End of year	\$	-	-

**LINE OF CREDIT**

On July 1, 2021, the University entered into a \$100,000,000 operating line of credit with PNC Bank (Credit Agreement), pursuant to the 26th Supplemental Bond Resolution adopted by the Regents on June 17, 2021. Under the Credit Agreement with PNC Bank, the University may borrow up to \$100,000,000 for any lawful purpose of the University including to pay operating expenses and costs of capital projects. The primary purpose of entering into this agreement is to provide an additional source of liquidity to the University and to allow it to more efficiently invest monies in the pooled funds of the University. As of the date the financial statements were issued, there have been no drawings under the Credit Agreement and there are no current plans to do so. If monies are borrowed under the agreement, the University would pay variable rate of interest at 1-month LIBOR plus 50 basis points. The agreement is a three-year agreement that expires on June 30, 2024, and any amounts drawn under the agreement must be repaid within the three-year term. The University also makes a fixed annual payment to PNC Bank even if the line of credit is not used. In Fiscal Year 2022, the amount paid was \$152,000.

**STATE OF COLORADO CERTIFICATES OF PARTICIPATION**

The State periodically issues certificates of participation to provide support for various capital construction and controlled maintenance projects throughout the State, including at the University. Annual debt service or lease payments are made by the State and are subject to annual appropriations by the Legislature. As a result, this liability is recognized by the State and not included in the University's financial statements. The certificates are secured by the buildings or equipment acquired with the proceeds and any unexpended lease proceeds. The underlying capitalized assets are contributed to the University from the State and are reflected

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

in the University's financial statements. Campuses may capitalize certain controlled maintenance projects that extend an existing asset's useful life or add to the economic value of the underlying asset.

On December 14, 2005, the State, acting by and through the Regents, issued Certificates of Participation (COP), Series 2005B, with a par value of \$192,625,000 and a premium of \$7,568,000. The certificates had interest rates ranging from 3.75 percent to 5.25 percent and matured in November 2030. The proceeds were used to construct seven academic buildings on the CU Anschutz Medical Campus. In 2009, 2012, and 2013, the State issued additional COP to advance refund \$18,525,000, \$57,595,000, and \$71,275,000, respectively, of the principal of the 2005B Certificates of Participation. As of June 30, 2022, CU Anschutz had underlying gross capitalized assets costing \$188,801,000, with accumulated amortization of \$69,863,000 resulting in an underlying net capitalized asset of \$118,938,000.

On October 23, 2008, the State issued State of Colorado Higher Education Capital Construction Lease Purchase Financing Program Certificates of Participation, Series 2008, with a par value of \$230,845,000, at a net premium of \$181,000. The certificates have interest rates ranging from 3.0 to 5.5 percent and mature in November 2027. The proceeds were used to fund various capital projects for the benefit of certain State-supported institutions of higher education in Colorado, including UCCS and CU Boulder. As of June 30, 2022, UCCS had underlying gross capitalized assets costing \$17,735,000 with accumulated amortization of \$10,567,000 resulting in an underlying net capitalized asset of \$7,168,000. As of June 30, 2022, CU Boulder had underlying gross capitalized assets costing \$796,000, with accumulated amortization of \$377,000 resulting in an underlying net capitalized asset of \$419,000.

On September 26, 2018, the State issued State of Colorado Rural Colorado Certificates of Participation, Series 2018A, with a par value of \$500,000,000 and a premium of \$47,369,000 and a discount of \$526,000. The certificates have interest rates ranging from 1.84 percent to 5.00 percent and mature in December 2037. Of the proceeds, \$120,000,000 was designated for controlled maintenance projects, \$19,976,000 of which are at the University. There are projects at all the campuses and include upgrading HVAC, fire sprinklers, electrical services, roof replacement, and elevator repairs. As of June 30, 2022, CU Anschutz had underlying gross capitalized assets costing \$6,362,000, with accumulated amortization of \$369,000 resulting in an underlying net capitalized asset of \$5,993,000.

On June 2, 2020, the State issued State of Colorado Rural Colorado Certificates of Participation, Series 2020A, with a par value of \$500,000,000 and a premium of \$111,009,000. The certificates have interest rates ranging from 3.00 percent to 5.00 percent and mature in June 2040. The proceeds were used to fund various controlled maintenance projects for the benefit of certain State-supported institutions of higher education in Colorado, of which \$6,614,000 are at the University. These projects include fire alarms and classroom security at CU Boulder, and roof repair at UCCS.

On February 17, 2021, the State issued State of Colorado Higher Education Lease Purchase Financing Program Certificates of Participation, Series 2020, with a par value of \$64,250,000 and a premium of \$16,800,000. The certificates have interest rates ranging from 4.00 percent to 5.00 percent and mature in September 2041. The proceeds were used to fund various capital projects for the benefit of certain State-supported institutions of higher education in Colorado, including CU Anschutz. Of the proceeds, \$21,859,000 was designated for the Anschutz Health Sciences Building to cover a portion of the \$242,000,000 construction budget, which was completed in January 2022. As of June 30, 2022, CU Anschutz had underlying gross capitalized assets costing \$21,859,000, with accumulated amortization of \$273,000 resulting in an underlying net capitalized asset of \$21,586,000.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**NOTE 9 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The University participates in two types of OPEB plans – a single-employer plan administered by the University – the University OPEB Plan (University OPEB) and a cost-sharing plan administered by the Public Employees’ Retirement Association of Colorado (PERA) – the Health Care Trust Fund (HCTF). Table 9.1 provides a summary of the OPEB balances related to each plan for the fiscal years ended June 30, 2022 and 2021.

**Table 9.1. Summary of OPEB Balances (in thousands)**

	2022			2021		
	CU Plan	PERA Plan	Total	CU Plan	PERA Plan	Total
OPEB liability - current	\$ 16,560	-	16,560	14,753	-	14,753
OPEB liability - noncurrent	1,270,643	26,759	1,297,402	926,842	30,837	957,679
<b>Total OPEB liability</b>	<b>\$ 1,287,203</b>	<b>26,759</b>	<b>1,313,962</b>	<b>941,595</b>	<b>30,837</b>	<b>972,432</b>
DO differences between expected and actual experience	175,883	41	175,924	250	82	332
DO changes of assumptions and other inputs	202,699	554	203,253	171,257	230	171,487
DO benefit payments subsequent to measurement date	16,226	1,564	17,790	14,407	1,486	15,893
<b>Total deferred outflows - OPEB related</b>	<b>\$ 394,808</b>	<b>2,159</b>	<b>396,967</b>	<b>185,914</b>	<b>1,798</b>	<b>187,712</b>
DI differences between expected and actual experience	153,399	6,345	159,744	193,066	6,779	199,845
DI changes of assumptions and other inputs	15,051	1,452	16,503	21,322	1,891	23,213
DI net difference between projected and actual earnings on OPEB plan investments	-	1,656	1,656	-	1,260	1,260
DI changes in proportionate share recognized and proportionate share of contributions	-	4,882	4,882	-	4,810	4,810
	-	27	27	-	23	23
<b>Total deferred inflows - OPEB related</b>	<b>\$ 168,450</b>	<b>14,362</b>	<b>182,812</b>	<b>214,388</b>	<b>14,763</b>	<b>229,151</b>
OPEB expense	107,002	1,734	108,736	56,849	587	57,436
<b>Total OPEB expense</b>	<b>\$ 107,002</b>	<b>1,734</b>	<b>108,736</b>	<b>56,849</b>	<b>587</b>	<b>57,436</b>

**UNIVERSITY OPEB**

The University OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, and additions to/deductions from the OPEB liability have been determined using the economic resources measurement focus and the accrual basis of accounting.

**Plan Description.** The University OPEB plan provides OPEB for University employees who participate in either the University of Colorado Optional Retirement Plan (ORP) or the University of Colorado PERA Retirement Plans. University OPEB is a single-employer, defined benefit, OPEB plan administered by the University, and established by the Regents (Regent Policy 11.F Benefits) who have the authority to amend plan provisions. No assets are accumulated in a trust that meets the criteria established in GAAP, as the University funds University OPEB on a pay-as-you-go basis. No stand-alone financial report is issued, and University OPEB is not included in the report of a public employee retirement system.

**Benefits.** The University subsidizes a portion of healthcare and life insurance premiums for retirees on a pay-as-you-go basis. All employees in a benefit-eligible position at 50 percent or greater appointment immediately preceding retirement are eligible to participate based on age and years of service. Spouses/partners, surviving spouses/partners, and dependents are eligible for benefits. The University specifies the maximum amount that it will contribute towards retiree healthcare benefits at the beginning of each coverage period. The retiree is required to make up the difference between the total cost and the

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

amount contributed by the University. Benefits are not dependent on salary. For non-Medicare retirees, the subsidy for medical plans ranges from \$610 per month to \$1,736 per month depending on the number of individuals covered. For Medicare retirees, the subsidy ranges from \$406 per month to \$1,030 per month depending on the number of individuals covered. For dental plans, the subsidy ranges from \$0 per month to \$58 per month. The amount of life insurance offered is the lesser of 25 percent of the employee's preretirement benefit or \$3,000. It is assumed for purposes of this report that everyone is eligible for the maximum life insurance benefit of \$3,000.

For ORP retirees, normal retirement benefits are available at age 55 with 20 years of service. Early retirement benefits begin at age 55 with 15 years of service. For PERA retirees, normal retirement benefits begin at 20 years of service and the individual must meet requirements as defined by PERA. The individual must retire with PERA concurrent with or prior to retirement from the University. Early retirement is available with fewer than 20 years of service. Healthcare benefits for PERA retirees cease at age 65. Following the death of an active employee, the surviving spouse receives 100 percent of the University contribution for a period of two years. After two years, the surviving spouse receives the portion of the University contribution that the employee earned immediately prior to death.

The percentage of the University contribution the retiree receives is based on the retiree's years of service at retirement divided by the required number of years of service. Enrollment in University OPEB is voluntary. University and participant payments for healthcare benefits are paid to the Trust (see Note 16) which is responsible for administration of healthcare benefits. The University contributed \$16,226,000 and \$14,407,000 for the fiscal years ended June 30, 2022 and 2021, respectively.

**Employees Covered by Benefit Terms.** The actuarial valuation for Fiscal Year 2022 was based on census data as of March 1, 2022, whereas the actuarial valuation for Fiscal Year 2021 was based on census data as of March 1, 2019. Table 9.2 presents a summary of the employees covered by the benefit terms used in the valuations.

**Table 9.2. Employees Covered by University OPEB's Benefit Terms**

	Census Date March 1, 2022				Census Date March 1, 2019			
	Healthcare		Life Insurance		Healthcare		Life Insurance	
	ORP	PERA	ORP	PERA	ORP	PERA	ORP	PERA
Active employees	15,114	5,831	16,593	5,030	13,619	5,085	14,973	5,533
Retirees and beneficiaries	1,648	536	2,337	3,305	1,380	646	1,910	3,060
<b>Total</b>	<b>16,762</b>	<b>6,367</b>	<b>18,930</b>	<b>8,335</b>	<b>14,999</b>	<b>5,731</b>	<b>16,883</b>	<b>8,593</b>

**Total OPEB Liability.** The University's total OPEB liability at June 30, 2022 of \$1,287,203,000 was measured as of June 30, 2021 and was determined by an actuarial valuation as of that date. The University's total OPEB liability at June 30, 2021 of \$941,595,000 was measured as of June 30, 2020, and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions and Other Inputs.** The University's total OPEB liability in the actuarial valuation measured at June 30, 2021 and 2020 was determined using the actuarial assumptions and other inputs in Table 9.3.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Table 9.3. University OPEB’s Actuarial Assumptions and Other Inputs**

Actuarial cost method	Entry age					
Discount rate	2.15% at 06/30/2021 measurement date					
	2.2% at 6/30/2020 measurement date					
Inflation	2.50%					
<b>Healthcare Cost Trend Rates:</b>						
	Non-Medicare			Medicare		
Year	Medical	Rx	Contributions	Medical	Rx	Contributions
2021-2022	6.7%	9.5%	7.3%	5.7%	9.5%	8.3%
2022-2023	6.6%	9.0%	7.1%	5.6%	9.0%	7.9%
2023-2024	6.4%	8.5%	6.9%	5.4%	8.5%	7.5%
2024-2025	6.1%	7.9%	6.6%	5.3%	7.9%	7.1%
2025-2026	5.9%	7.4%	6.2%	5.1%	7.4%	6.7%
2026-2027	5.6%	6.8%	5.9%	5.0%	6.8%	6.3%
2027-2028	5.3%	6.2%	5.5%	4.9%	6.2%	5.8%
2028-2029	5.0%	5.6%	5.2%	4.8%	5.6%	5.4%
2029-2030	4.8%	5.1%	4.8%	4.6%	5.1%	4.9%
2030-2031+	4.5%	4.5%	4.5%	4.5%	4.5%	4.5%

Dental trend rate 4.50% in all years.

Administrative expenses trend rate is 3.00% in all years.

**Retirees’ Share of Benefit Related Costs:**

Plan	Retiree Only	Retiree+Spouse/Partner
Kaiser Medical	\$116.00	\$315.50
Exclusive Medical	\$54.00	\$193.50
High Deductible Medical	\$0.00	\$20.00
Medicare Primary Medical	\$41.31	\$207.30
Essential Dental	\$0.00	\$17.00
Choice Dental	\$17.00	\$51.50
Premier Dental	\$46.50	\$82.50

The discount rate was based upon the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

Mortality rates were based upon the PUB-2010 Amounts-Weighted Teachers Classification Table for Employees with generational projection using Scale MP-2021.

With the exception of the mortality assumption, the demographic assumptions (retirement rates, termination rates, and salary scale) are based upon the December 31, 2019 Colorado PERA assumption study.

**Changes in the Total OPEB Liability.** Table 9.4 details the changes in the University’s total OPEB plan liability during Fiscal Years 2022 and 2021.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 9.4. Reconciliation of University's Total OPEB Liability (*in thousands*)**

	Fiscal Year Ending June 30	
	2022	2021
<b>University's total OPEB liability, beginning of year</b>	\$ 941,595	712,892
Changes recognized for the fiscal year:		
Service cost	68,640	49,138
Interest on total OPEB liability	22,068	26,392
Differences between expected and actual experience	201,889	287
Changes of assumptions	67,418	168,948
Benefit payments *	(14,407)	(16,062)
Net changes	345,608	228,703
<b>University's total OPEB liability, end of year</b>	<b>\$ 1,287,203</b>	<b>941,595</b>
Current portion University's total OPEB liability	16,560	14,753

\* *actuary uses prior year contributions in current year valuation*

Changes of assumptions and other inputs reflect:

- Discount rate changed from 2.20 percent to 2.15 percent.
- Mortality table was updated from PUB-2010 “Teachers” table with generational projection using Scale PM-2020 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2021.
- Retirement rates for PERA employees, termination rates, and salary scale were updated from the December 31, 2015 Colorado PERA assumption study to the December 31, 2019 Colorado PERA assumption study.
- Claims and trend rates were updated to better reflect expected future plan experience.

**Sensitivity of the total OPEB liability to changes in the discount rate.** Table 9.5 presents the total OPEB liability of University OPEB, as well as what University’s total OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate for the fiscal years ended June 30, 2022 and 2021.

**Table 9.5. Sensitivity of University's Total OPEB Liability to Changes in the Discount Rate (*in thousands*)**

Fiscal Year ending June 30	1% Decrease 1.15%	Discount Rate 2.15%	1% Increase 3.15%
2022	1,540,846	1,287,203	1,088,688
Fiscal Year ending June 30	1% Decrease 1.20%	Discount Rate 2.20%	1% Increase 3.20%
2021	1,122,721	941,595	799,768

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.** Table 9.6 presents the total OPEB liability of University OPEB, as well as what University’s total OPEB liability would be if it were calculated using healthcare cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current healthcare cost trend rates for the fiscal years ended June 30, 2022 and 2021.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 9.6. Sensitivity of University's Total OPEB Liability to Changes in the Trend Rate (*in thousands*)**

Fiscal Year ending June 30	Healthcare Cost		
	1% Decrease	Trend Rate	1% Increase
2022	1,057,189	1,287,203	1,594,139
2021	770,782	941,595	1,169,982

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** The University recognized \$107,002,000 and \$56,849,000 in OPEB expense for the University OPEB Plan in Fiscal Year 2022 and 2021, respectively. There are no assets accumulating in trust for the University OPEB plan. Table 9.7 illustrates the deferred outflows and inflows of resources from various sources as of June 30, 2022 and 2021.

**Table 9.7. University OPEB's Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

	2022		2021	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 175,883	153,399	250	193,066
Changes in assumptions	202,699	15,051	171,257	21,322
Benefit payments subsequent to the measurement date	16,226	-	14,407	-
<b>Total</b>	<b>\$ 394,808</b>	<b>168,450</b>	<b>185,914</b>	<b>214,388</b>

The \$16,226,000 reported as deferred outflows of resources as of June 30, 2022, resulting from benefit payments subsequent to the measurement date, will be recognized as a reduction to the University's OPEB liability in the year ended June 30, 2023.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as shown in Table 9.8.

**Table 9.8. Future Amortization of University OPEB's Deferred Outflows of Resources and Deferred Inflows of Resources (*in thousands*)**

Years ending June 30:	
2023	\$ (16,294)
2024	(16,294)
2025	(27,162)
2026	(32,129)
2027	(43,407)
2028-2029	(74,846)
<b>Total</b>	<b>\$ (210,132)</b>

Table 9.9 lists the amortization bases included in the University's OPEB deferred outflows and inflows of resources as of June 30, 2022 and 2021.



**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 9.9. Amortization of University OPEB's Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

Date	Type of Base	Period		Balance		Annual Amortization
		Original	Remaining	Original	Remaining	
July 1, 2017	Differences between expected and actual experience	7.4	2.4	\$ (87,654)	(28,429)	(11,845)
July 1, 2017	Changes in assumptions	7.4	2.4	(46,406)	(15,051)	(6,271)
July 1, 2018	Differences between expected and actual experience	7.5	3.5	(1,728)	(808)	(230)
July 1, 2018	Changes in assumptions	7.5	3.5	35,919	16,763	4,789
July 1, 2019	Differences between expected and actual experience	7.5	4.5	(206,938)	(124,162)	(27,592)
July 1, 2019	Changes in assumptions	7.5	4.5	3,678	2,208	490
July 1, 2020	Differences between expected and actual experience	7.7	5.7	287	213	37
July 1, 2020	Changes in assumptions	7.7	5.7	168,948	125,066	21,941
July 1, 2021	Differences between expected and actual experience	7.7	6.7	201,889	175,670	26,219
July 1, 2021	Changes in assumptions	7.7	6.7	67,418	58,662	8,756
<b>Total</b>					<b>\$ 210,132</b>	<b>16,294</b>

**PERA HEALTH CARE TRUST FUND**

As noted earlier, the University participates in the HCTF, a cost-sharing multiple-employer defined benefit OPEB fund administered by PERA. The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan Description.** The HCTF is established under C.R.S. § 24-51-12, as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available ACFR that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Benefits Provided.** The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**PERA Benefit Structure.** The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year of service less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF on behalf of benefit recipients not covered by Medicare Part A.

**Contributions.** Pursuant to C.R.S. § 24-51-208(1)(f), as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the University were \$3,106,000 and \$2,972,000 for the years ended June 30, 2022 and 2021, respectively. As of June 30, 2022 and 2021, the University recorded an accounts payable to PERA of \$2,000 and \$82,000, respectively, which was paid during the subsequent month.

**OPEB Liability.** At June 30, 2022 and 2021, the University reported a liability of \$26,759,000 and \$30,837,000, respectively, for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF for Fiscal Year 2022 was measured as of December 31, 2021, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TOL to December 31, 2021. The net OPEB liability for the HCTF for Fiscal Year 2021 was measured as of December 31, 2020, and the TOL used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the TOL to December 31, 2020. The University's proportion of the net OPEB liability was based on the University's contributions to the HCTF for the calendar years 2021 and 2020 relative to the total contributions of participating employers to the HCTF.

At December 31, 2021, the University's proportion was 3.10 percent, which was a decrease from 3.25 percent as of December 31, 2020. For the years ended June 30, 2022 and 2021, the University recognized OPEB expense (credit) of \$(1,734,000) and \$(587,000), respectively. Table 9.10 details the sources of the University's deferred outflows of resources and deferred inflows of resources related to PERA's OPEB plan.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 9.10. PERA's OPEB Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

	2022		2021	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 41	6,345	82	6,779
Changes of assumptions or other inputs	554	1,452	230	1,891
Net difference between projected and actual earnings on OPEB plan investments	-	1,656	-	1,260
Changes in proportionate share	-	4,882	-	4,810
Difference between contributions recognized and proportionate share of contributions	-	27	-	23
Contributions subsequent to the measurement date	1,564	-	1,486	-
<b>Total</b>	<b>\$ 2,159</b>	<b>14,362</b>	<b>1,798</b>	<b>14,763</b>

The \$1,564,000 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to PERA's OPEB that will be recognized in OPEB expense are summarized in Table 9.11.

**Table 9.11. Future Amortization of PERA's OPEB Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

Years ending June 30:	
2023	\$ (3,886)
2024	(3,981)
2025	(3,575)
2026	(1,791)
2027	(465)
2028	(69)
<b>Total</b>	<b>\$ (13,767)</b>

**Actuarial assumptions.** PERA's TOL in the December 31, 2020 and 2019 actuarial valuations was determined using the actuarial cost method, actuarial assumptions and other inputs detailed in Table 9.12.

**Table 9.12. PERA OPEB Actuarial**

Assumptions	December 31, 2020	December 31, 2019
Actuarial cost method	Entry age	Entry age
Price inflation	2.30 percent	2.40 percent
Real wage growth	0.70 percent	1.10 percent
Wage inflation	3.00 percent	3.50 percent
Salary increases, including wage inflation	3.30-10.90 percent	3.50 percent in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent	7.25 percent
Discount rate	7.25 percent	7.25 percent
Health care cost trend rates:		
Service-based premium subsidy	0.00 percent	0.00 percent
PERACare Medicare plans	4.50 percent in 2021, 6.00 percent in 2022, gradually decreasing to 4.50 percent in 2029	8.10 percent in 2020, gradually decreasing to 4.50 percent in 2029
Medicare Part A premiums	3.75 percent in 2021, gradually increasing to 4.50 percent in 2029	3.50 percent in 2020, gradually increasing to 4.50 percent in 2029

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A, the monthly costs/premiums are assumed for the PERA Benefit Structure as detailed in Table 9.13.

**Table 9.13. Initial Costs for Members without Medicare Part A**

Medicare Plan	December 30, 2021		
	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
Medicare Advantage / Self-Insured Prescription	\$ 633	230	591
Kaiser Permanente Medicare Advantage HMO	\$ 596	199	562
Medicare Plan	December 30, 2020		
	Monthly Cost	Monthly Premium	Monthly Cost
Medicare Advantage / Self-Insured Prescription	\$ 588	227	550
Kaiser Permanente Medicare Advantage HMO	\$ 621	232	586

The 2021 and 2020 Medicare Part A premium is \$471 and \$458 per month, respectively.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020 and 2019, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the TOL are summarized in Table 9.14.

**Table 9.14. PERA's OPEB Health Care Cost Trend Rates**

Year	PERACare Medicare Plans	Medicare Part A Premiums
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Mortality assumptions used in the valuations for the determination of the total pension liability (TPL) for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Preretirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Postretirement nondisabled mortality assumptions for the State and Local Government Divisions were based on the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Postretirement nondisabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of the 2020 experience analysis for the period January 1, 2016 through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020 meeting. The actuarial assumptions used in the December 31, 2019 valuation were based on the results of the 2016 experience analysis for the period January 1, 2012 through December 31, 2015, as well as the October 28, 2016 actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016 Board meeting.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in Table 9.15.

**Table 9.15. Target Allocation and Expected Rate of Return**

<b>Asset Class</b>	<b>30 Year Expected</b>	
	<b>Target Allocation</b>	<b>Geometric Real Rate of Return</b>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives *	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

\* The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent for Fiscal Years 2022 and 2021.

Table 9.16 presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates.

**Table 9.16. Sensitivity of the University's Proportionate Share of PERA's Net OPEB Liability to Changes in the Health Care Cost Trend Rates (in thousands)**

<b>Fiscal Year Ended June 30, 2022</b>	<b>1% Decrease in Trend Rates</b>	<b>Current Trend Rates</b>	<b>1% Increase in Trend Rates</b>
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
<b>Net OPEB Liability at June 30, 2022</b>	<b>25,990</b>	<b>26,759</b>	<b>27,649</b>
<b>Fiscal Year Ended June 30, 2021</b>	<b>1% Decrease in Trend Rates</b>	<b>Current Trend Rates</b>	<b>1% Increase in Trend Rates</b>
Initial PERACare Medicare trend rate	7.10%	8.10%	9.10%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
<b>Net OPEB Liability at June 30, 2021</b>	<b>30,040</b>	<b>30,837</b>	<b>31,765</b>

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Discount rate.** The discount rate used to measure the TOL was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's FNP was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Table 9.17 presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25 percent) or one-percentage-point higher (8.25 percent) than the current rate.

**Table 9.17. Sensitivity of the University's Proportionate Share of PERA's Net OPEB Liability to Changes in the Discount Rate (*in thousands*)**

	1% Decrease 6.25%	Current Rate 7.25%	1% Increase 8.25%
Net OPEB Liability at 6/30/2022	\$ 31,078	26,759	23,070
Net OPEB Liability at 6/30/2021	\$ 35,324	30,837	27,003

**OPEB plan fiduciary net position.** Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

#### NOTE 10 – RETIREMENT PLANS AND INSURANCE PROGRAMS

Employees of the University eligible for retirement benefits participate in one of four retirement plans. Eligible student employees participate in a student retirement plan that is funded solely by contributions from the student employees. The University and PERA also offer other voluntary retirement plans. The University offers the Alternate Medicare Payment whose benefits are not restricted to healthcare expenses. The student retirement plan is a defined contribution plan administered by a consortium of higher educational institutions in the State. All other eligible employees of the University participate in one of the

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

three additional plans, PERA plan, the University's optional retirement plan, and CU Medicine's retirement plan.

#### PERA DEFINED BENEFIT PENSION PLAN

**Significant Accounting Policies.** The University participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by PERA. The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan description.** Eligible employees of the University are provided with pensions through the SDTF. Plan benefits are specified in C.R.S. § 24-51, administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal IRC. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available ACFR that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

The University of Colorado has both classified and nonclassified employees. All classified employees participate in PERA. Prior to legislation passed during the 2006 session, higher education employees had the option to participate in social security, PERA's defined benefit plan, or the institution's optional retirement plan. Currently, the University's employees, except classified employees, are required to participate in their institution's optional plan, if available, and social security unless they are active or inactive members of PERA with at least one year of service credit. In that case, they may elect either PERA or their institution's optional plan.

**Benefits provided as of December 31, 2021.** PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by the federal IRC.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.



# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

Upon meeting certain requirements, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive postretirement cost-of-living adjustments in certain years, referred to as annual increases (AI) in the C.R.S. Subject to the automatic adjustment provision (AAP) pursuant C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007 will receive the maximum AI or AI cap of 1.00 percent unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an AI of the 1.00% AI cap or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10 percent of PERA’s Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25 percent based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

**Contributions provisions as of June 30, 2022.** Eligible employees of the University and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. From January 1, 2021 through June 30, 2021, eligible employees are required to contribute 10.00 percent of their PERA-includable salary; and 10.50 percent from July 1, 2021 through June 30, 2022. Table 10.1 summarizes the employer contribution requirements.

**Table 10.1. Employer Contribution Requirements**

	1-1-21 to 06-30-21	7-1-21 to 12-31-21	1-1-22 to 06-30-22
Employer Contribution Rate*	10.90%	10.90%	10.90%
Amount of Employer Contribution Apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	<u>-1.02%</u>	<u>-1.02%</u>	<u>-1.02%</u>
Amount Apportioned to the SDTF	9.88%	9.88%	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. § 24-51-411	0.05%	0.05%	0.10%
<b>Total Employer Contribution Rate to the SDTF</b>	<b>19.93%</b>	<b>19.93%</b>	<b>19.98%</b>

\* Rates are expressed as a percentage of salary as defined in C.R.S. §24-51-101(42).

As specified in C.R.S. § 24-51-414 the State is required to contribute \$225,000,000 (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225,000,000 direct distribution payable on July 1, 2020 for the State’s 2020-21 fiscal year. These contributions were considered employer contributions for Statement No. 68 reporting purposes. In addition to the \$225,000,000 (actual dollars) direct distribution due July 1, 2022, HB 22-1029, instructed the State treasurer to issue a warrant to PERA

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

in the amount of \$380,000,000 (actual dollars), upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023 and July 1, 2024.

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University is statutorily committed to pay the contributions to the SDTF. Total contributions recognized by SDTF for the University were \$74,794,000 and \$63,808,000 for the years ended June 30, 2022 and 2021, respectively, which includes \$7,603,000 and \$0 support from the State's direct distribution for the years ended June 30, 2022 and 2021, respectively. As of June 30, 2022 and 2021, the University recorded an accounts payable to PERA of \$208,000 and \$7,941,000, respectively, which was paid during the subsequent month.

**Pension Liability.** The net pension liability for the SDTF for Fiscal Year 2022 was measured as of December 31, 2021, and the TPL used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll forward the TPL to December 31, 2021. The University's proportion of the net pension liability was based on the University's contributions to the SDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity to participating employers of the SDTF that are outside of the State's financial reporting entity.

The net pension liability for the SDTF for Fiscal Year 2021 was measured as of December 31, 2020, and the TPL used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll forward the TPL to December 31, 2020. The University's proportion of the net pension liability was based on the University's contributions to the SDTF for the calendar year 2020 relative to the total contributions of participating employers and the State as a nonemployer contributing entity to participating employers of the SDTF that are outside of the State's financial reporting entity.

At June 30, 2022 and 2021, the University reported a liability of \$731,020,000 and \$955,089,000, respectively, for its proportionate share of the net pension liability. At December 31, 2021, the University's proportion was 9.91 percent, which decreased from 10.07 percent at December 31, 2020.

For the years ended June 30, 2022 and 2021, the University recognized pension expense (credit) of \$(67,654,000) and \$(248,634,000), respectively, and revenue of \$7,603,000 and \$0, respectively, for support from the State as an employer contribution. Table 10.2 details the sources of the University's deferred outflows of resources and deferred inflows of resources related to pensions at June 30, 2022 and 2021.

**Table 10.2. Deferred Inflows of Resources and Deferred Outflows of Resources Related to Pension**  
*(in thousands)*

	2022		2021	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 4,974	1,017	23,603	-
Changes of assumptions or other inputs	26,064	-	64,852	-
Net difference between projected and actual earnings on pension plan investments	-	251,564	-	195,481
Changes in proportionate share	-	32,070	-	62,866
Changes in proportionate share of contributions	-	613	-	658
Contributions subsequent to the measurement date	34,545	-	32,491	-
<b>Total</b>	<b>\$ 65,583</b>	<b>285,264</b>	<b>120,946</b>	<b>259,005</b>

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

The \$34,545,000 reported as a deferred outflow of resources related to pensions as of June 30, 2022, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of net pension liability in Fiscal Year 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions was recognized in pension expense as detailed in Table 10.3.

**Table 10.3. Future Amortization of Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

<b>Years ending June 30:</b>	
2023	\$ (61,784)
2024	(102,407)
2025	(59,786)
2026	(30,249)
<b>Total</b>	<b>\$ (254,226)</b>

**Actuarial assumptions.** The TPL in the December 31, 2021 and 2020 actuarial valuations was determined using the actuarial cost method, actuarial assumptions and other inputs detailed in Table 10.4.

<b>Table 10.4. Actuarial Assumptions</b>	<b>December 31, 2021</b>	<b>December 31, 2020</b>
Actuarial cost method	Entry age	Entry age
Price inflation	2.30 percent	2.30 percent
Real wage growth	0.70 percent	0.70 percent
Wage inflation	3.00 percent	3.00 percent
Salary increases, including wage inflation	3.30 - 10.90 percent	3.30 - 10.90 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent	7.25 percent
Discount rate	7.25 percent	7.25 percent
Postretirement benefit increases:		
PERA benefit structure hired prior to 1/1/07; and DPS benefit structure (compounded annually)	1.00 percent	1.25 percent
PERA benefit structure hired after 12/31/06*	Financed by the AIR	Financed by the AIR

*\* Postretirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.*

The TPL as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Preretirement mortality assumptions for members other than State Troopers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Postretirement nondisabled mortality assumptions for the State and Local Government Divisions were based on the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

- **Females:** 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Postretirement nondisabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of the 2020 experience analysis for the period January 1, 2016 through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020 meeting. The actuarial assumptions used in the December 31, 2019 valuation were based on the results of the 2016 experience analysis for the period January 1, 2012 through December 31, 2015, as well as the October 28, 2016 actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016 Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019 meeting, to be effective January 1, 2020. As of the most recent affirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in Table 10.5.

**Table 10.5. Target Allocation and Expected Rate of Return**

<b>Asset Class</b>	<b>30 Year Expected</b>	
	<b>Target Allocation</b>	<b>Geometric Real Rate of Return</b>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives *	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

\* The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

In setting the longer term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25 percent.

**Discount rate.** The discount rate used to measure the TPL at December 31, 2021 and 2020 was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future Amortization Equalization Distribution (AED) and Supplemental Amortization Equalization Distribution (SAED), until the actuarial value funding ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225,000,000, commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25 percent to 1.00 percent, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Table 10.6 presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent for Fiscal Years 2021 and 2020, as well as what the proportionate share of the net pension

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than those rates.

**Table 10.6. Sensitivity of the University's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate (in thousands)**

Proportionate share of the net pension liability	1% Decrease 6.25%	Current Rate 7.25%	1% Increase 8.25%
2022	\$ 1,031,078	731,020	478,769
2021	\$ 1,263,611	955,089	696,042

Detailed information about the SDTF's FNP is available in PERA's Annual Report which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**ALTERNATE MEDICARE PAYMENT**

**Plan description.** The University offers an Alternate Medicare Payment (AMP) to retirees of the University of Colorado Optional Retirement Plan (ORP) participating in Medicare as an alternative to healthcare coverage provided under the University OPEB Plan (University OPEB). The AMP is a single-employer, defined benefit, pension plan established by the University who also administers and has the authority to amend benefits (e.g., ad hoc postemployment benefit changes). No assets are accumulated in a trust as the University funds the AMP on a pay-as-you-go basis. No stand-alone financial report is issued, and the AMP is not included in the report of a public employee retirement system.

**Benefits.** A participant must be in a benefits-eligible position at 50 percent or greater appointment immediately preceding retirement and have met the required number of service years. Only ORP retirees participating in Medicare are eligible to receive AMP benefits. The AMP is available to the employee and eligible spouse/same gender domestic partner. AMP benefits are not provided for dependent children. The AMP is noncontributory for the retiree and provides a monthly, nonsalary dependent, cash payment to offset healthcare-related costs. As the monthly cash payments are not restricted as to use, they are considered a pension benefit rather than OPEB. Since the AMP's inception, monthly cash payments have been \$154 for a retiree, \$262 for a retiree plus spouse/same gender domestic partner, and \$108 for a surviving spouse.

**Employees Covered by Benefit Terms.** The actuarial valuation for Fiscal Year 2022 was based on census data as of March 1, 2022, whereas the actuarial valuation for Fiscal Year 2021 was based on census data as of March 1, 2019. Table 10.7 is a summary of the employees covered by the benefit terms used in the valuations.

**Table 10.7. Employees Covered by AMP's Benefit Terms**

	Census Date	
	March 1, 2022	March 1, 2019
Active employees	15,114	13,619
Retirees and beneficiaries currently receiving benefit payments	887	685
Retirees and beneficiaries entitled to but not yet receiving benefit payments	266	214
<b>Total</b>	<b>16,267</b>	<b>14,518</b>

**Total Pension Liability.** The AMP's TPL at June 30, 2022 of \$124,662,000 was measured as of June 30, 2021, and was determined by an actuarial valuation as of that date. The AMP's TPL at June 30, 2021 of \$119,804,000 was measured as of June 30, 2020, and was determined by an actuarial valuation as of that date. The University contributed \$2,029,000 and \$1,819,000 for the years ended June 30, 2022 and 2021, respectively.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Actuarial Assumptions and Other Inputs.** The AMP’s TPL in the actuarial valuation measured at June 30, 2021 and 2020 was determined using the actuarial assumptions and other inputs in Table 10.8.

**Table 10.8. AMP’s Actuarial Assumptions and Other Inputs**

	Measurement Date of June 30	
	2021	2020
Actuarial cost method	Entry age	Entry age
Inflation rate	2.50%	2.50%
Discount rate	2.15%	2.20%
Benefit cost trend rate	2.50%	2.50%

The discount rate was based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

Mortality rates were based upon the PUB-2010 Amounts-Weighted Teachers Classification Table for Employees with generational projection using Scale MP-2021.

With the exception of the mortality assumption, the demographic assumptions (retirement rates, termination rates, and salary scale) are based upon the December 31, 2019 Colorado PERA assumption study.

**Changes in the Total Pension Liability.** Table 10.9 details the changes in the AMP’s TPL during Fiscal Years 2022 and 2021.

**Table 10.9. Reconciliation of AMP’s Total Pension Liability (*in thousands*)**

	Fiscal Year Ending June 30	
	2022	2021
<b>Total pension liability, beginning of year</b>	\$ 119,804	90,199
<b>Changes recognized for the fiscal year:</b>		
Service cost	7,048	4,854
Interest on total AMP liability	2,771	3,295
Differences between expected and actual experience	(5,842)	(124)
Changes of assumption	2,700	23,408
Estimated benefit payments	(1,819)	(1,828)
Net changes	4,858	29,605
<b>Total pension liability, end of year</b>	\$ 124,662	119,804

Changes of assumptions and other inputs reflect:

- Discount rate changed from 2.20 percent to 2.15 percent.
- Mortality table was updated from PUB-2010 “Teachers” table with generational projection using Scale PM-2020 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2021.
- Termination rates and salary scale were updated from the December 31, 2015 Colorado PERA assumption study to the December 31, 2019 Colorado PERA assumption study.

**Sensitivity of the TPL to changes in the discount rate.** Table 10.10 presents the TPL of the AMP, as well as what the AMP’s TPL would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 10.10. Sensitivity of AMP's Total Pension Liability to Changes in the Discount Rate (in thousands)**

Fiscal Year Ended June 30		1% Decrease	Current Rate	1% Increase
		1.15%	2.15%	3.15%
2022	\$	150,762	124,662	104,308
		1% Decrease	Current Rate	1% Increase
		1.20%	2.20%	3.20%
2021	\$	145,137	119,804	100,082

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension.** The University recognized \$13,400,000 and \$12,099,000 of pension expense for the AMP in Fiscal Years 2022 and 2021, respectively. Table 10.11 presents the AMP's deferred outflows of resources and deferred inflows of resources related to pension from the following sources as of June 30, 2022 and 2021.

**Table 10.11. AMP Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

	2022		2021	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions	\$ 29,170	1,310	32,015	1,684
Differences between expected and actual experience	-	9,194	-	4,942
Benefit payments subsequent to the measurement date	2,029	-	1,819	-
<b>Total</b>	<b>\$ 31,199</b>	<b>10,504</b>	<b>33,834</b>	<b>6,626</b>

The \$2,029,000 reported as deferred outflows of resources as of June 30, 2022, resulting from benefit payments subsequent to the measurement date, will be recognized as a reduction to the AMP's TPL in the year ended June 30, 2023.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as summarized in Table 10.12.

**Table 10.12. Future Amortization of AMP's Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

Years ending June 30:	
2023	\$ 3,581
2024	3,581
2025	2,941
2026	2,681
2027	2,663
2028-2030	3,219
<b>Total</b>	<b>\$ 18,666</b>

Table 10.13 lists the amortization bases included in the AMP's deferred outflows and inflows of resources as of June 30, 2022 and 2021.



**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 10.13. Amortization of AMP Deferred Outflows of Resources and Deferred Inflows of Resources (in thousands)**

Date Established	Type of Base	Period		Balance		Annual Amortization
		Original	Remaining	Original	Remaining	
July 1, 2016	Differences between expected and actual experience	8.5	2.5	\$ (101)	(29)	(12)
July 1, 2016	Changes in assumptions	8.5	2.5	10,999	3,235	1,294
July 1, 2017	Differences between expected and actual experience	8.5	3.5	(3,377)	(1,392)	(397)
July 1, 2017	Changes in assumptions	8.5	3.5	(3,180)	(1,310)	(374)
July 1, 2018	Differences between expected and actual experience	8.3	4.3	(109)	(57)	(13)
July 1, 2018	Changes in assumptions	8.3	4.3	4,940	2,560	595
July 1, 2019	Differences between expected and actual experience	8.3	5.3	(3,865)	(2,467)	(466)
July 1, 2019	Changes in assumptions	8.3	5.3	4,845	3,093	584
July 1, 2020	Differences between expected and actual experience	8.5	6.5	(124)	(94)	(15)
July 1, 2020	Changes in assumptions	8.5	6.5	23,408	17,900	2,754
July 1, 2021	Differences between expected and actual experience	8.5	7.5	(5,842)	(5,155)	(687)
July 1, 2021	Changes in assumptions	8.5	7.5	2,700	2,382	318
<b>Total changes</b>				<b>\$</b>	<b>18,666</b>	<b>3,581</b>

**PERA DEFINED CONTRIBUTION PLANS**

**Voluntary Investment Program**

**Plan description.** Employees of the University that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program, an IRC Section 401(k) defined contribution plan administered by PERA. C.R.S. § 24-51-14, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the Voluntary Investment Program. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**Funding Policy.** The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under C.R.S. § 24-51-1402, as amended. Employees are immediately vested in their own contributions, and investment earnings. The employees' contributions to this 401(k) plan approximated \$4,764,000 and \$4,744,000 for the years ended June 30, 2022 and 2021, respectively.

**Defined Contribution Retirement Plan (PERA DC Plan)**

**Plan description.** Employees of the State that were hired on or after January 1, 2006, employees of certain community colleges that were hired on or after January 1, 2008, and certain employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an IRC Section 401(a) governmental profit-sharing defined contribution plan. C.R.S. § 24-51-15, as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA’s ACFR as referred to above.

**Funding Policy.** All participating employees in the PERA DC Plan and the University are required to contribute a percentage of the participating employees’ PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period January 1, 2021 through June 30, 2022 are summarized in Table 10.14.

**Table 10.14. PERA DC Plan Employee and Employer Contribution Rates**

	1-1-21 to 06-30-21	7-1-21 to 12-31-21	1-1-22 to 06-30-22
Employee Contribution Rates	10.00%	10.50%	10.50%
Employer Contribution Rates	10.15%	10.15%	10.15%

Additionally the employers are required to contribute AED and SAED to the SDTF as shown in Table 10.15.

**Table 10.15. PERA DC Plan AED and SAED Contribution Rates**

	1-1-21 to 06- 30-21	7-1-21 to 12-31-21	1-1-22 to 06-30-22
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411*	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411*	5.00%	5.00%	5.00%
Automatic Adjustment Provision (AAP), as specified in C.R.S. § 24-51-413*	0.50%	0.50%	0.50%
Defined Contribution statutory contribution as specified in C.R.S. § 24-51-1505*	0.25%	0.25%	0.25%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.05%	0.05%	0.10%
<b>Total employer contribution rate to the SDTF</b>	<b>10.80%</b>	<b>10.80%</b>	<b>10.85%</b>

\* Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under C.R.S. § 24-51-1505, as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with C.R.S. § 24-51-204. As a result, forfeitures do not reduce pension expense.

The University’s participating employees’ contributions to this DC plan approximated \$27,000 and \$21,000 for the years ended June 30, 2022 and 2021, respectively, and employer contributions were \$27,000 and \$22,000, respectively. Less than 10 employees of the University opted to participate in this plan during the years ended June 30, 2022 and 2021.

# **University of Colorado**

## **Notes to Financial Statements**

### **June 30, 2022 and 2021**

#### **PERA DEFERRED COMPENSATION PLAN**

The PERA Deferred Compensation Plan (457) was established July 1, 2009, as a continuation of the State's deferred compensation plan, which was established for State and local government employees in 1981. At July 1, 2009, the State's administrative functions for the 457 plan were transferred to PERA, where all costs of administration and funding are borne by the plan participants. In calendar years 2021 and 2020, participants were allowed to make contributions of up to 100 percent of their annual gross salary (reduced by their mandatory percent PERA contribution) to a maximum of \$19,500. Participants who are age 50 and older, and contributing the maximum amount allowable, were allowed to make an additional \$6,500 contribution in each year (2021 and 2020), for total contributions of \$26,000. Participants are also eligible for the special 457 plan catch-up beginning the last three years immediately preceding the participant's normal retirement age. Contributions and earnings made by CU employees are tax deferred, although the 457 plan does permit a Roth option. At December 31, 2021 and 2020, the 457 plan had 20,022 and 19,438 participants, respectively. The University employees' contributions to the 457 plan approximated \$22,193,000 and \$21,563,000 for the years ended June 30, 2022 and 2021, respectively.

#### **UNIVERSITY OPTIONAL RETIREMENT PLAN**

Under the University's optional retirement plan (ORP), a 401(a) plan, certain members of the University are required to participate in a defined contribution retirement plan administered by the University for the benefit of full-time faculty and exempt staff members. The State constitution assigns the authority to establish and amend plan provisions to the Regents. The contribution requirements of plan members and the University are established and may be amended by the Regents. Generally, employees are eligible for participation in the ORP upon hire and are vested immediately upon participation.

For the years ended June 30, 2022 and 2021, the University's contribution to the defined contribution retirement plan was equal to 10 percent of covered payroll, and the employee contribution was equal to 5 percent of covered payroll. The University's contribution under the ORP approximated \$187,152,000 and \$170,044,000 during the years ended June 30, 2022 and 2021, respectively. The employees' contribution under the ORP approximated \$93,359,000 and \$84,775,000 during the years ended June 30, 2022 and 2021, respectively.

Participants in the University's ORP choose to invest all contributions with one or more of three designated vendors. In addition, participants in the University's ORP are covered under federal Social Security. Federal Social Security regulations require both the employer and employee to contribute a percentage of covered payroll to Social Security.

#### **UNIVERSITY VOLUNTARY RETIREMENT SAVINGS PLAN**

The University provides a voluntary retirement savings plan to most employees referred to as a 403(b) plan. Employee salary deferrals into the 403(b) plan are made before income tax is paid and allowed to grow tax-deferred until the money is taxed as income when withdrawn from the plan. The plan is administered by the University. For calendar year 2022 and 2021, the plan had a contribution limit of \$20,500 and \$19,500, respectively, and allowed catch-up contributions of \$6,500. As of January 1, 2020, contributions could be made on a before-tax or after-tax basis. The employees' contributions to this 403(b) plan approximated \$66,427,000 and \$60,569,000 for the years ended 2022 and 2021, respectively. Of the total contributed for the years ended June 30, 2022 and 2021, respectively, \$53,885,000 and \$51,717,000 was before-tax and \$12,542,000 and \$8,852,000 was after-tax. The University does not contribute to this plan.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

#### CU MEDICINE RETIREMENT PLAN

CU Medicine sponsors a defined contribution retirement plan for its permanent employees that is administered by the Teachers Insurance Annuities Association's College Retirement Equities Fund. The board of directors for CU Medicine has the authority to amend plan provisions. Employees are eligible for participation in the plan after completing one year of service. On behalf of eligible employees, between June 1, 2020 and September 30, 2020, in response to estimated declining revenue associated with the coronavirus pandemic, CU Medicine reduced the contribution to 2 percent of eligible employee's salary. Effective October 1, 2020, CU Medicine restored the contribution equal to 7 percent of eligible employees' salaries through the year ended June 30, 2022. Contributions to the plan totaled \$2,394,000 and \$1,800,000, for the years ended June 30, 2022 and 2021, respectively.

#### HEALTH INSURANCE PROGRAMS

The University's contributions to its various health insurance programs approximated \$297,856,000 and \$241,725,000 during the years ended June 30, 2022 and 2021, respectively. See Notes 1 and 16 for discussion of the Trust.

#### NOTE 11 – OTHER LIABILITIES

Table 11.1 details other liabilities as of June 30, 2022 and 2021.

**Table 11.1. Other Liabilities (in thousands)**

Type	2022		2021	
	Total	Current Portion	Total	Current Portion
Risk financing	\$ 31,232	12,639	32,638	14,226
Construction contract retainage	4,677	4,677	8,401	8,401
Deposits	18,440	18,440	17,496	17,496
Federal Perkins loan	10,372	2,073	13,051	2,151
Early retirement incentive program	7,190	2,386	7,462	1,101
Asset retirement obligation	1,415	-	1,373	-
Miscellaneous	4,535	3,445	3,976	2,796
<b>Total Other Liabilities</b>	<b>\$ 77,861</b>	<b>43,660</b>	<b>84,397</b>	<b>46,171</b>

#### RISK FINANCING-RELATED LIABILITIES

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; medical malpractice; employee occupational injuries; graduate medical students' health; and natural disasters. The University finances these risks through various self-insurance programs, including through Altitude West for workers' compensation. The University finances the cost and risks associated with employee health benefit programs through the Trust. Under the terms of the Trust, the University is self-insured for medical claims.

The University utilizes a protected self-insurance program for its property, liability, and workers' compensation risks. The University has established a separate self-insurance program for the purpose of providing professional liability coverage for CU Denver | Anschutz and UCHealth. A separate self-insurance program had also been established to provide health insurance for graduate medical students and eligible dependents at CU Anschutz. Effective July 1, 2021, this plan was transferred to the Trust, a fiduciary component unit of the University, see Note 6 for their unpaid claim liability.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

All self-insurance programs assume losses up to certain limits and purchase a defined amount of excess insurance for losses over those limits. These limits range from \$500,000 to \$1,500,000 per occurrence.

Reserves for unpaid claims under these programs are actuarially reviewed and evaluated for adequacy each year. The Property, General Liability, and Workers' Compensation reserve of \$18,612,000 is reported on an undiscounted basis, and the CU Denver | Anschutz Professional Liability reserve of \$12,620,000 is reported at a discount basis using 2.14 percent. Over the past three years, there were five open claims and one closed claim where the reserves for the Property, General Liability, and Workers' Compensation claims exceeded insurance coverage. As of June 30, 2022, \$2,229,000 had been collected from carriers for these claims. Over the past three years, the CU Denver | Anschutz Professional Liability reserve has collected \$138,000 from the stop-loss insurance carrier for settlements in excess of the individual stop-loss coverage. There were no significant reductions or changes in insurance coverage from the prior year.

The amount recorded as risk financing-related liabilities represents reserves based upon the annual actuarial valuation and includes reserves for incurred but not reported claims. Such liabilities depend on many factors, including claims history, inflation, damage awards, investment return, and changes in legal doctrine. Accordingly, computation of the claims liabilities requires an annual estimation process. Claims liabilities are reevaluated on a periodic basis and take into consideration recently settled claims, frequency of claims, and other relevant factors.

Changes in the balances of risk financing-related liabilities for the years ended June 30, 2022 and 2021 are presented in Table 11.2.

**Table 11.2. Risk Financing-related Liabilities (*in thousands*)**

	Property, General Liability, and Workers' Compensation	Professional Liability	Graduate Medical Student Health Benefits	Total
<b>Balance as of June 30, 2020</b>	\$ 17,622	10,445	2,501	30,568
Fiscal Year 2021:				
Claims and changes in estimates	7,530	3,636	13,294	24,460
Claim payments	(6,441)	(1,830)	(14,119)	(22,390)
<b>Balance as of June 30, 2021</b>	\$ 18,711	12,251	1,676	32,638
Fiscal Year 2022:				
Claims and changes in estimates	8,004	1,911	(751)	9,164
Claim payments	(8,103)	(1,542)	(925)	(10,570)
<b>Balance as of June 30, 2022</b>	\$ 18,612	12,620	-	31,232

#### DIRECT LENDING

The University participates in two student lending programs operated by the federal government, Direct Student Loan and the State School as Lender. These programs enable eligible students or parents to obtain a loan to pay for the student's cost of attendance directly through the University rather than through a private lender. The University is responsible for handling the complete loan process, including funds management as well as promissory note functions.

For the Direct Lending program, the University is not responsible for collection of these loans or for defaults by borrowers; therefore, these loans are not recognized as receivables in the accompanying financial statements. Direct lending activity during the years ended June 30, 2022 and 2021 was \$338,985,000 and \$360,000,000, respectively.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

#### FEDERAL PERKINS LOANS

The Federal Perkins Loan program, which provided low-interest loans to college students with exceptional financial need, expired on September 30, 2017. Beginning with the 2019-2020 Award Year and for all subsequent award years, the United States Department of Education (ED) requires a capital distribution from the University's Perkins Fund on an annual basis for institutions that continue participating in the Perkins Loan Program. Institutions, such as the University, must return to ED the federal share of the institution's Perkins Fund. In Fiscal Years 2022 and 2021, the University returned \$2,549,000 and \$2,657,000, respectively, to ED.

#### EARLY RETIREMENT INCENTIVE PROGRAM

The University provides an early retirement incentive program (ERIP) to tenured professors who are at least 55 years of age and whose age and years of service total at least 70. These professors must also be participants in the University's ORP. The ERIP provides eligible participants with an incentive equal to twice the professor's base salary and supplemental pay. In return, the participants will retire and relinquish tenure immediately. There were 59 and 58 participants as of June 30, 2022 and 2021, respectively. Benefits under the ERIP are payable over a five-year period. Participation in this program does not impact the Optional Retirement Plan or OPEB. The liability as of June 30, 2022 and 2021 was \$7,190,000 and \$7,462,000, respectively, measured at a discounted present value using a rate of 5 percent. Table 11.3 presents changes in the ERIP for the years ended June 30, 2022 and 2021.

**Table 11.3. Early Retirement Incentive Program**  
(in thousands)

		2022	2021
Beginning of year	\$	7,462	2,393
Additions		767	5,919
Reductions		(1,039)	(850)
<b>End of year</b>	<b>\$</b>	<b>7,190</b>	<b>7,462</b>
Current ERIP		2,386	1,101

#### NOTE 12 - NET POSITION

Unrestricted net position is one component of the University's financial statements, which represents the net position held by the collective units of the University as of June 30. Balances fluctuate throughout the year and are reported as of a point-in-time. The University designates unrestricted net position by their intended purpose. Unobligated funds are generally available for campus use or support of schools, colleges, departments, or units. These funds are generated by nonrecurring revenue surpluses, such as departmental share unspent indirect cost recoveries, or year-end balances resulting from lower than expected spending levels, such as vacancy savings from an unfilled position. Campus leadership holds these funds in general categories based on internal policy or intended use. Their designation may change in accordance with directives from leadership, including Regent directives. Obligated Funds are unrestricted net position that are obligated to specific projects or are held for contractual payments, such as faculty start-up.

University policy requires each campus provide to the Regents prior to December 31 a detailed report on designated net position. This report enhances clarity and frequency of internal communications and provides context for Regent decisions on key budget items. These reports are available on the Regents' website.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

Table 12 presents changes in the University’s nonexpendable net position for the years ended June 30, 2022 and 2021. In Fiscal Year 2022, the University received \$23,000 in additional endowments that increased restricted for nonexpendable net position. In Fiscal Year 2021, the University received additions and adjustments to endowments of \$46,000 and transferred \$133,000 of endowments to the Foundation for an overall decrease to restricted for nonexpendable net position.

**Table 12. Restricted Nonexpendable Net Position**  
*(in thousands)*

	2022	2021
Beginning of year	\$ 48,566	48,653
Additions/adjustments	23	46
Reductions	-	(133)
<b>End of year</b>	<b>\$ 48,589</b>	<b>48,566</b>

**NOTE 13 – SPENDING LIMITATIONS**

In November 1992, the Colorado voters passed Section 20, Article X of the Colorado Constitution, commonly known as the Taxpayer’s Bill of Rights (TABOR). TABOR contains revenue, spending, tax, and debt limitations that apply to all local governments and the State, including the University. During the year ended June 30, 2005, the Colorado State Legislature determined in C.R.S. § 23-5-101.7. that an institution of higher education may be designated as an enterprise for the purposes of TABOR so long as the institution’s governing board retains authority to issue revenue bonds on its behalf and the institution receives less than 10 percent of its total annual revenues in grants as defined by TABOR. Further, so long as it is so designated as an enterprise, the institution shall not be subject to any of the provisions of TABOR.

In July 2005, the Regents designated the University as a TABOR enterprise pursuant to the statute. During the years ended June 30, 2022 and 2021, the University believes it has met all requirements of TABOR enterprise status. Specifically, the Regents retain the authority to issue revenue bonds and the amount of State support received by the University was 0.94 percent and 1.05 percent during the years ended June 30, 2022 and 2021, respectively, as shown in Table 13.

**Table 13. TABOR Enterprise State Support Calculation** *(in thousands)*

	2022	2021
Local government grants	\$ 254	433
Tobacco litigation settlement and Marijuana appropriations	23,476	17,113
Capital appropriations	6,149	31,845
State COP annual debt service payments for CU Boulder	1,099	1,099
State COP annual debt service payments for UCCS	1,766	1,754
State COP annual debt service payments for CU Anschutz	11,264	8,145
State support for PERA pension	7,603	-
<b>Total State Support</b>	<b>\$ 51,611</b>	<b>60,389</b>
Total TABOR enterprise revenues	\$ 5,487,068	5,764,803
Ratio of State support to total revenues	0.94%	1.05%

A portion of the University is subject to revenue and expense limitations imposed by the Colorado State Legislature through the annual appropriation process. For the years ended June 30, 2022 and 2021, the University’s appropriated funds included \$76,293,000 and \$34,762,000, respectively, received for students that qualified for stipends from the College Opportunity Fund (COF) and \$176,265,000 and \$66,396,000, respectively, as fee-for-service contract revenue, as well as certain cash funds as specified in the State’s annual appropriations bill.

**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

Appropriated cash funds include the student-paid portion of tuition, mandatory student fees, and certain other revenue sources, which are recognized in various revenue lines, as appropriate, in the accompanying financial statements. For the years ended June 30, 2022 and 2021, expenses were within the appropriated spending authority.

Nonappropriated funds include certain grants and contracts, gifts, indirect cost recoveries, certain auxiliary revenues, in addition to certain other revenue sources. All other revenues and expenses reported by the University represent nonappropriated funds and are excluded from the annual appropriations bill.

**NOTE 14 – SCHOLARSHIP ALLOWANCES**

During the years ended June 30, 2022 and 2021, scholarship allowances were provided by the following funding sources in amounts detailed in Table 14.

**Table 14. Scholarship Allowances (in thousands)**

Funding Source Description	2022			2021		
	Tuition and Fees	Auxiliary Enterprise Revenues	Total	Tuition and Fees	Auxiliary Enterprise Revenues	Total
University general resources	\$ 121,409	5,156	126,565	106,574	2,996	109,570
University auxiliary resources	12,033	531	12,564	12,898	324	13,222
Colorado Commission on Higher Education financial aid program	43,413	1,032	44,445	40,796	764	41,560
Federal programs, including						
Federal Pell grants	93,253	3,197	96,450	78,000	1,826	79,826
Other State of Colorado programs	1,588	82	1,670	1,068	33	1,101
Private programs	637	18	655	1,153	32	1,185
Gift fund	25,951	1,207	27,158	30,940	719	31,659
<b>Total Scholarship Allowances</b>	<b>\$ 298,284</b>	<b>11,223</b>	<b>309,507</b>	<b>271,429</b>	<b>6,694</b>	<b>278,123</b>

**NOTE 15 – HEALTH SERVICES REVENUE AND EXPENSE**

Health services revenue of \$1,392,075,000 and \$1,309,227,000 is comprised of \$1,389,764,000 and \$1,306,921,000 at CU Medicine and \$2,311,000 and \$2,306,000 at UCCS for the years ended June 30, 2022 and 2021, respectively. Health services revenue is recorded net of contractual adjustments of \$1,778,236,000 and \$1,561,295,000 and net of bad debt expense on uncollectible patient account receivables approximating \$27,549,000 and \$26,763,000 from CU Medicine, \$28,000 and \$54,000 from various departments at CU Anschutz, and \$20,000 and \$15,000 from UCCS for the years ended June 30, 2022 and 2021, respectively. Charity care provided during the years ended June 30, 2022 and 2021, based on estimated service costs of providing charity care, totaled \$3,605,000 and \$4,820,000, respectively.

**NOTE 16 – BLENDED AND FIDUCIARY COMPONENT UNIT INFORMATION**

The University has five blended component units: CU Medicine, CUPCO, 18th Avenue, ULEHI, Altitude West, and one fiduciary component unit: the Trust. Table 16 presents summary financial information for the University’s business-type blended component units as of and for the years ended June 30, 2022 and 2021.



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**University of Colorado**  
**Notes to Financial Statements**  
**June 30, 2022 and 2021**

**Table 16. Summary Financial Information for Blended Component Units (in thousands)**

As of and for the year ended June 30, 2022	CU Medicine	CUPCO	18th Avenue	ULEHI	Altitude West	Total
<b>Condensed Statements of Net Position</b>						
<b>Assets</b>						
Current assets	\$ 526,458	48	1,571	169	19,087	547,333
Capital assets, net	76,917	-	10,030	-	-	86,947
Other noncurrent assets	481,185	-	-	18,473	282	499,940
<b>Total Assets</b>	<b>\$ 1,084,560</b>	<b>48</b>	<b>11,601</b>	<b>18,642</b>	<b>19,369</b>	<b>1,134,220</b>
<b>Liabilities</b>						
Current liabilities	\$ 92,416	-	970	-	8,663	102,049
Payable to the University	8,222	-	-	-	-	8,222
Noncurrent liabilities	34,206	-	8,933	-	-	43,139
<b>Total Liabilities</b>	<b>\$ 134,844</b>	<b>-</b>	<b>9,903</b>	<b>-</b>	<b>8,663</b>	<b>153,410</b>
<b>Deferred Inflows of Resources</b>						
Lease revenue	\$ 2,582	-	-	-	-	2,582
<b>Total Deferred Inflows of Resources</b>	<b>\$ 2,582</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,582</b>
<b>Net Position</b>						
Net investment in capital assets	\$ 27,041	-	1,097	-	-	28,138
Restricted for expendable purposes	-	-	-	-	282	282
Unrestricted	920,093	48	601	18,642	10,424	949,808
<b>Total Net Position</b>	<b>\$ 947,134</b>	<b>48</b>	<b>1,698</b>	<b>18,642</b>	<b>10,706</b>	<b>978,228</b>
<b>Condensed Statements of Revenues, Expenses, and Changes in Net Position</b>						
<b>Operating revenues (expenses)</b>						
Patient service revenues	\$ 896,199	-	-	-	-	896,199
Contract income	466,000	-	-	-	-	466,000
Other operating revenues	2,989	-	2,500	12,984	5,271	23,744
Operating expenses	(1,286,487)	(2)	(1,296)	(1,216)	(2,745)	(1,291,746)
Depreciation and amortization	(11,495)	-	(520)	-	-	(12,015)
<b>Operating income</b>	<b>67,206</b>	<b>(2)</b>	<b>684</b>	<b>11,768</b>	<b>2,526</b>	<b>82,182</b>
<b>Nonoperating revenues (expenses)</b>						
Investment income (loss)	(31,813)	-	-	-	(1,864)	(33,677)
Other nonoperating revenues	8,474	-	-	-	-	8,474
Contributions to affiliated organizations	(36,903)	(1,645)	-	-	-	(38,548)
Other nonoperating expenses	(1,017)	-	(397)	-	-	(1,414)
<b>Total nonoperating revenues (expenses)</b>	<b>(61,259)</b>	<b>(1,645)</b>	<b>(397)</b>	<b>-</b>	<b>(1,864)</b>	<b>(65,165)</b>
<b>Change in Net Position</b>	<b>5,947</b>	<b>(1,647)</b>	<b>287</b>	<b>11,768</b>	<b>662</b>	<b>17,017</b>
Net Position, beginning of year	941,187	1,695	1,411	6,874	10,044	961,211
<b>Net Position, end of year</b>	<b>\$ 947,134</b>	<b>48</b>	<b>1,698</b>	<b>18,642</b>	<b>10,706</b>	<b>978,228</b>
<b>Condensed Statements of Cash Flows</b>						
<b>Net cash flows provided by (used for)</b>						
Operating activities	\$ 66,941	(2)	1,172	666	3,188	71,965
Noncapital financing activities	(30,120)	-	-	(2,088)	-	(32,208)
Capital and related financing activities	(12,025)	(1,645)	(785)	-	-	(14,455)
Investing activities	(81,525)	-	-	-	11	(81,514)
<b>Net Change in Cash and Cash Equivalents</b>	<b>(56,729)</b>	<b>(1,647)</b>	<b>387</b>	<b>(1,422)</b>	<b>3,199</b>	<b>(56,212)</b>
Cash and cash equivalents, beginning of year	348,367	1,695	1,111	1,591	4,692	357,456
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 291,638</b>	<b>48</b>	<b>1,498</b>	<b>169</b>	<b>7,891</b>	<b>301,244</b>

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

**Table 16. (continued) Summary Financial Information for Blended Component Units (in thousands)**

As of and for the year ended June 30, 2021	CU Medicine*	CUPCO	18th Avenue	ULEHI	Altitude West	Total
<b>Condensed Statements of Net Position</b>						
<b>Assets</b>						
Current assets	\$ 565,279	1,695	1,196	1,591	17,815	587,576
Capital assets, net	80,267	-	10,550	-	-	90,817
Other noncurrent assets	438,678	-	-	5,283	302	444,263
<b>Total Assets</b>	<b>\$ 1,084,224</b>	<b>1,695</b>	<b>11,746</b>	<b>6,874</b>	<b>18,117</b>	<b>1,122,656</b>
<b>Liabilities</b>						
Current liabilities	\$ 93,082	-	981	-	8,073	102,136
Payable to the University	6,972	-	-	-	-	6,972
Noncurrent liabilities	39,173	-	9,354	-	-	48,527
<b>Total Liabilities</b>	<b>\$ 139,227</b>	<b>-</b>	<b>10,335</b>	<b>-</b>	<b>8,073</b>	<b>157,635</b>
<b>Deferred Inflows of Resources</b>						
Lease revenue	\$ 3,810	-	-	-	-	3,810
<b>Total Deferred Inflows of Resources</b>	<b>\$ 3,810</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>3,810</b>
<b>Net Position</b>						
Net investment in capital assets	\$ 27,243	-	793	-	-	28,036
Restricted for expendable purposes	-	-	-	-	302	302
Unrestricted	913,944	1,695	618	6,874	9,742	932,873
<b>Total Net Position</b>	<b>\$ 941,187</b>	<b>1,695</b>	<b>1,411</b>	<b>6,874</b>	<b>10,044</b>	<b>961,211</b>
<b>Condensed Statements of Revenues, Expenses, and Changes in Net Position</b>						
<b>Operating revenues (expenses)</b>						
Patient service revenues	\$ 825,542	-	-	-	-	825,542
Contract income	454,862	-	-	-	-	454,862
Other operating revenues	3,417	-	2,397	4,516	5,648	15,978
Operating expenses	(1,137,250)	(109)	(1,242)	(1,497)	(3,113)	(1,143,211)
Depreciation and amortization	(11,035)	-	(520)	-	-	(11,555)
<b>Operating income</b>	<b>135,536</b>	<b>(109)</b>	<b>635</b>	<b>3,019</b>	<b>2,535</b>	<b>141,616</b>
<b>Nonoperating revenues (expenses)</b>						
Investment income	11,283	-	-	-	1,464	12,747
Other nonoperating revenues	55,287	1,069	-	-	-	56,356
Contributions to affiliated organizations	(26,001)	-	-	-	-	(26,001)
Other nonoperating expenses	(1,191)	-	(414)	-	-	(1,605)
<b>Total nonoperating revenues (expenses)</b>	<b>39,378</b>	<b>1,069</b>	<b>(414)</b>	<b>-</b>	<b>1,464</b>	<b>41,497</b>
<b>Change in Net Position</b>	<b>174,914</b>	<b>960</b>	<b>221</b>	<b>3,019</b>	<b>3,999</b>	<b>183,113</b>
Net Position, beginning of year	766,273	735	1,190	3,855	6,045	778,098
<b>Net Position, end of year</b>	<b>\$ 941,187</b>	<b>1,695</b>	<b>1,411</b>	<b>6,874</b>	<b>10,044</b>	<b>961,211</b>
<b>Condensed Statements of Cash Flows</b>						
<b>Net cash flows provided by (used for)</b>						
Operating activities	\$ 142,792	(115)	1,214	(788)	3,448	146,551
Noncapital financing activities	29,286	-	-	-	-	29,286
Capital and related financing activities	(11,327)	1,750	(801)	-	-	(10,378)
Investing activities	(32,911)	-	-	1,031	(5,782)	(37,662)
<b>Net Increase in Cash and Cash Equivalents</b>	<b>127,840</b>	<b>1,635</b>	<b>413</b>	<b>243</b>	<b>(2,334)</b>	<b>127,797</b>
Cash and cash equivalents, beginning of year	220,527	60	698	1,348	7,026	229,659
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 348,367</b>	<b>1,695</b>	<b>1,111</b>	<b>1,591</b>	<b>4,692</b>	<b>357,456</b>

\* restated due to adoption of GASB Statement No. 87

CU Medicine is a blended component unit of the University. The University paid CU Medicine rental amounts of \$2,960,000 and \$3,370,000 during the years ended June 30, 2022 and 2021, respectively. As CU Medicine is a blended component unit, these amounts are eliminated.

In April 2019, ULEHI entered into a limited partnership agreement with CU Healthcare Innovation Fund, L.P. (the Fund), whereby ULEHI initially committed to provide up to \$10,000,000 to the Fund as a limited partner and nonmanaging member of the General Partner. In February 2020, CU Medicine committed to invest \$1,000,000 as a limited partner in the Fund. The partnership is a strategic health care fund affiliated

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

with CU Anschutz. Other limited partners include UCHealth and Children's Colorado. The Fund invests in ventures across the health care spectrum and its close affiliation with the campus provides access to unique opportunities. As of June 30, 2022 and 2021, CU Medicine had invested \$523,000 and \$293,000, respectively. CU Medicine received \$0 and \$117,200 in dividends during the years ended June 30, 2022 and 2021, respectively. CU Medicine accounts for its participation on the cost basis. As of June 30, 2022 and 2021, ULEHI's investment was valued at \$5,666,000 and \$3,588,000, respectively, based upon the NAV of its ownership interest in partners' capital of the Fund.

During the years ended June 30, 2022 and 2021, total distributions by ULEHI to the University related to investments by ULEHI were \$1,135,000 and \$1,431,222, respectively.

The Trust paid medical claims on behalf of the University of \$321,286,000 and \$291,750,000 during the years ended June 30, 2022 and 2021, respectively. The University's payments to the Trust were \$297,856,000 and \$241,725,000 for the years ended June 30, 2022 and 2021, respectively, and the employees' payments were \$36,033,000 and \$32,938,000, respectively. As of June 30, 2022 and 2021, the University had no accounts receivable owed from the Trust and no accounts payable due to the Trust.

In addition, during Fiscal Year 2022, the University made a \$28,000,000 distribution to the Trust to fund their reserve as part of the University's accelerated strategic plan.

#### **NOTE 17 – DISCRETELY PRESENTED COMPONENT UNITS**

The University has two discretely presented component units: CU Foundation and CUBEC.

#### **UNIVERSITY OF COLORADO FOUNDATION**

Distributions made by the CU Foundation to the University were \$199,655,000 and \$182,281,000 during the years ended June 30, 2022 and 2021, respectively. This amount has been recorded as University grant or gift revenue and the CU Foundation operating expense in the accompanying financial statements and does not include undistributed income on University endowments.

Since July 1, 2007, the University has contracted with the CU Foundation to manage a portion of its investments. As of June 30, 2022 and 2021, respectively, \$328,742,000 and \$350,042,000 of nonendowed investments, less \$298,000 and \$790,000, respectively, of University accrued expenses, are being managed by the CU Foundation.

The University is the ultimate beneficiary of substantially all restricted and trust funds held by the CU Foundation and is income beneficiary of a significant portion of endowment funds held by the CU Foundation. In addition, the University contracts with the CU Foundation to manage its endowments. The University has endowments and other assets held by the CU Foundation approximating \$241,857,000 and \$269,186,000 as of June 30, 2022 and 2021, respectively.

The CU Foundation collected an annual advancement support fee of 1.5 percent on the University's custodial endowments and 1.0 percent on the University's treasury funds, which was \$6,300,000 and \$5,500,000 for the years ended June 30, 2022 and 2021, respectively. The CU Foundation paid the University \$34,503,000 and \$29,501,000 to help cover development costs for the years ended June 30, 2022 and 2021, respectively, which is reported as other operating revenue.

As of June 30, 2022 and 2021, the University recorded an accounts receivable from the CU Foundation of \$7,034,000 and \$12,708,000, respectively.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

#### UNIVERSITY OF COLORADO BOULDER ENTERPRISE CORPORATION

During Fiscal Year 2022, CU Boulder contributed \$12,690,000 to CUBEC, \$1,644,000 to provide CUBEC with operating funds in lieu of a line of credit, and \$11,045,000 to allow CUBEC to participate in a joint venture with the Buff Venture Fund.

In June 2020, CU Boulder loaned CUBEC \$10,000,000 for an equity investment in CU Hotel, LLC, a joint venture with HRV Hotel Partners to construct and operate a conference center and hotel. The loan is conditioned upon subsequent equity investment. Initially there are interest-only loan payments with an open-ended term.

CUBEC had no other significant activity for the years ended June 30, 2022 and 2021.

#### NOTE 18 – RELATED ORGANIZATIONS AND JOINTLY GOVERNED ORGANIZATIONS

##### UNIVERSITY OF COLORADO HOSPITAL (UCHealth)

In accordance with 1991 State legislation, UCHealth was established as a separate and distinct entity. Requests for additional information should be addressed to UCHealth, Chief Financial Officer, Mail Stop F-417, P.O. Box 6510, Aurora, Colorado 80045.

CU Denver | Anschutz and CU Medicine have several types of financial transactions with UCHealth. On an annual basis, CU Denver | Anschutz or CU Medicine and UCHealth enter into agreements specifying the fees to be charged for services and the allocation of expenses between the two organizations. In certain circumstances, CU Denver | Anschutz may bear the entire cost of certain services in exchange for educational or other services provided by UCHealth. In some instances, the fee charged by CU Denver | Anschutz, CU Medicine, or UCHealth is a set amount for specific services to be provided. In other circumstances, the fee charged is based upon the amount or type of services requested by either CU Denver | Anschutz or UCHealth.

Examples of services provided by CU Denver | Anschutz to UCHealth include telecommunications services, rental of office space, and resident doctors. Examples of services provided by UCHealth to CU Denver | Anschutz are patient services for sponsored research projects. In general, amounts receivable from, or payable to, UCHealth are settled within the following calendar quarter.

Total payments issued by UCHealth to CU Denver | Anschutz approximated \$79,690,000 and \$65,227,000 for the years ended June 30, 2022 and 2021, respectively. Total payments issued by CU Denver | Anschutz to UCHealth for the years ended June 30, 2022 and 2021 approximated \$14,988,000 and \$12,502,000, respectively.

For the years ended June 30, 2022 and 2021, UCHealth distributed \$34,974,000 and \$22,242,000, respectively, reported as gift revenue by the University.

During the years ended June 30, 2022 and 2021, CU Medicine recognized \$266,948,000 and \$260,158,000, respectively, in contract income from the UCHealth system for SOM services, including faculty, department, programmatic support, medical direction, on-call coverage, clinical lab and other related facility functions, and clinical services. CU Medicine had a receivable for net payments due from the UCHealth system of \$10,087,000 and \$8,738,000 at June 30, 2022 and 2021, respectively.

# University of Colorado

## Notes to Financial Statements

### June 30, 2022 and 2021

As of June 30, 2022 and 2021, the University recorded an accounts receivable from UCHHealth of \$2,703,000 and \$3,848,000, respectively, for various services provided. As of June 30, 2022 and 2021, the University had \$45,000 and \$208,000 accounts payable owed to UCHHealth, respectively. Generally, amounts due are paid during the current or subsequent month.

#### **AURARIA HIGHER EDUCATION CENTER**

AHEC, established by legislation in 1974, is jointly governed and utilized by CU Denver, the Community College of Denver, and Metropolitan State University of Denver. The institutions share the costs of operating common educational, library, and other auxiliary facilities. Costs of the common facilities are shared in accordance with an operating agreement between AHEC and the respective institutions. During the years ended June 30, 2022 and 2021, the University incurred expenses related to the common facilities approximating \$12,520,000 and \$11,850,000, respectively, for payments to AHEC. CU Denver also collected AHEC mandatory student fees of \$2,620,000 and \$2,570,000 from CU Denver students during the years ended June 30, 2022 and 2021, respectively.

As of June 30, 2022 and 2021, the University recorded an accounts payable to AHEC of \$1,539,000 and \$978,000, respectively, for services rendered but not yet paid, and for fees collected for the spring end of term but not yet paid. As of June 30, 2022 and 2021, the University had \$33,000 and \$39,000 accounts receivable due from AHEC.

In addition, the University leases space from AHEC. As of June 30, 2022 and 2021, the University has future payment obligations to AHEC of \$2,088,364 and \$2,941,144, which is recorded as a note payable (see Note 8 for more information).

Detailed financial information may be obtained directly from AHEC at 1201 5th Street Suite 370, Denver, Colorado 80217.

#### **NOTE 19 – COMMITMENTS AND CONTINGENCIES**

Contracts have been entered into for the purpose of planning, acquiring, constructing, and equipping certain building additions and other projects with outstanding amounts totaling \$211,459,000 and \$405,841,000 as of June 30, 2022 and 2021, respectively. These additions will be funded or financed by donor contributions, appropriations from the State, issuance of revenue bonds, and other financings. As of June 30, 2022 and 2021, the amount of capital construction appropriations authorized from the State for these projects approximated \$43,087,000 and \$30,176,000, respectively.

Substantial amounts are received and expended by the University under federal and state grants and contracts, and are subject to audit by cognizant governmental agencies. This funding relates to research, student aid, and other programs. University management believes that any liabilities arising from such audits will not have a material effect on the University's financial position or operations.

CU Medicine, as a member of the healthcare industry, is subject to numerous laws and regulations of federal, state, and local governments. These laws and regulations include, but are not necessarily limited to, matters such as licensure, accreditation, and government healthcare program participation requirements, reimbursement for patient services, and Medicare and Medicaid fraud and abuse. Government activity has continued to increase with respect to investigations and allegations concerning possible violations of fraud and abuse statutes and regulations by healthcare providers. Violations of these laws and regulations could result in expulsion from government healthcare programs, together with the imposition of significant fines and penalties, as well as significant repayments for patient services previously billed. CU Medicine management believes that CU Medicine is in substantial compliance with fraud and abuse statutes as well

# **University of Colorado**

## **Notes to Financial Statements**

### **June 30, 2022 and 2021**

as other applicable government laws and regulations. While no material regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation as well as regulatory actions unknown or unasserted at this time.

A consolidated class action was filed in Denver County District Court by students enrolled in Spring 2020 seeking refunds for tuition and fees. These students claim that the transition to online learning, including limiting access to certain related educational services, breached the University's contract with them, or in the alternative, unjustly enriched the University. The parties have reached a tentative agreement to resolve the claims for \$5,000,000, plus attorney fees of \$250,000 and reasonable administrator fees. The parties' agreement is subject to court approval. The University recorded an accrual of \$5,400,000 as of June 30, 2022.

The University is also a defendant in a number of other legal actions. While the final outcome of many of these legal actions cannot be determined at this time, management is of the opinion that the ultimate liability not covered by insurance, if any, for these legal actions will not have a material effect on the University's financial position or operations.

#### **NOTE 20 – SUBSEQUENT EVENTS**

##### **PAC-12 LOAN**

On September 6, 2022, the loan between CU Boulder and the PAC-12 was paid off. The net impact on the financial statements was a decrease in notes payable and a decrease in cash of \$18,000,000.

##### **BOND ISSUANCES**

On September 29, 2022, the University funded a defeasance escrow with Zions Bank as Escrow Agent to defease \$50,995,000 of University System Enterprise Revenue Bonds with total scheduled principal and interest of \$56,200,000. The escrow deposit and costs of the defeasance provided from University resources totaled \$48,900,000. The bonds being defeased were for four projects on the Boulder Campus and are associated with building construction fees originally approved by the Regents and Boulder students in 2004. Defeasance of these bonds and repeal of the associated fees are part of the University's effort to support campus strategic initiatives. The bonds being retired from the defeasance escrow had annual debt service obligation of \$9,200,000 in Fiscal Year 2023 to Fiscal Year 2026, \$4,300,000 in Fiscal Year 2027 and Fiscal Year 2028 and \$1,700,000 in Fiscal Year 2029 to Fiscal Year 2034.

**University of Colorado**  
**Required Supplementary Information**  
**June 30, 2022 and 2021 (in thousands) (Unaudited)**

**SCHEDULE OF CHANGES IN UNIVERSITY OPEB'S TOTAL OPEB LIABILITY AND RELATED RATIOS**

University OPEB Plan	Fiscal Year Ending				
	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018
Service cost	\$ 68,640	49,138	53,400	49,754	53,099
Interest cost	22,068	26,392	34,254	28,404	24,648
Differences between expected and actual experience	201,889	287	(206,938)	(1,728)	(87,654)
Changes of assumptions	67,418	168,948	3,678	35,919	(46,406)
Benefit payments	(14,407)	(16,062)	(15,461)	(15,163)	(17,211)
Net change in Total OPEB liability	345,608	228,703	(131,067)	97,186	(73,524)
Total OPEB liability (beginning)	941,595	712,892	843,959	746,773	820,297
Total OPEB liability (ending)	\$ 1,287,203	941,595	712,892	843,959	746,773
Covered-employee payroll	\$ 1,896,938	2,053,724	1,719,840	1,663,010	1,475,177
Total OPEB liability as a percentage of payroll	67.86%	45.85%	41.45%	50.75%	50.62%

**SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF PERA OPEB LIABILITY**

MEASUREMENT DATE	PROPORTION OF COLLECTIVE NET OPEB LIABILITY (A)	PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY (B)	COVERED PAYROLL (C)	PROPORTIONATE SHARE OF COLLECTIVE NET OPEB LIABILITY AS A PERCENTAGE OF COVERED PAYROLL (B/C)	PLAN'S FIDUCIARY NET POSITION AS A PERCENTAGE OF TOTAL OPEB LIABILITY
DECEMBER 31, 2021	3.1031779347%	\$ 26,759	\$ 296,840	9.01%	39.40%
DECEMBER 31, 2020	3.2452312656%	\$ 30,837	\$ 300,190	10.27%	32.78%
DECEMBER 31, 2019	3.4351836004%	\$ 38,611	\$ 308,898	12.50%	24.49%
DECEMBER 31, 2018	3.6189452649%	\$ 49,237	\$ 305,926	16.09%	17.03%
DECEMBER 31, 2017	3.7222136080%	\$ 48,374	\$ 302,484	15.99%	17.53%
DECEMBER 31, 2016	3.8085462272%	\$ 49,379	\$ 300,390	16.44%	16.72%

**SCHEDULE OF UNIVERSITY'S CONTRIBUTIONS TO PERA OPEB PLAN**

FISCAL YEAR-END	STATUTORILY REQUIRED CONTRIBUTION (A)	CONTRIBUTIONS IN RELATION TO STATUTORILY REQUIRED CONTRIBUTION (B)	CONTRIBUTION DEFICIENCY (EXCESS) (A-B)	COVERED PAYROLL (C)	CONTRIBUTIONS AS A PERCENTAGE OF COVERED PAYROLL (B/C)
JUNE 30, 2022	\$ 3,106	\$ 3,106	\$ -	\$ 304,475	1.02%
JUNE 30, 2021	\$ 2,972	\$ 2,972	\$ -	\$ 291,406	1.02%
JUNE 30, 2020	\$ 3,164	\$ 3,164	\$ -	\$ 310,204	1.02%
JUNE 30, 2019	\$ 3,136	\$ 3,136	\$ -	\$ 307,467	1.02%
JUNE 30, 2018	\$ 3,345	\$ 3,345	\$ -	\$ 327,981	1.02%
JUNE 30, 2017	\$ 3,067	\$ 3,067	\$ -	\$ 300,673	1.02%



**University of Colorado**  
**Required Supplementary Information**  
**June 30, 2022 and 2021 (in thousands) (Unaudited)**

**SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF PERA PENSION LIABILITY**

MEASUREMENT DATE	PROPORTION OF COLLECTIVE NET PENSION LIABILITY (A)	PROPORTIONATE SHARE OF COLLECTIVE NET PENSION LIABILITY (B)	COVERED PAYROLL (C)	PROPORTIONATE SHARE OF COLLECTIVE NPL AS A PERCENTAGE OF COVERED PAYROLL (B/C)	PLAN'S FIDUCIARY NET POSITION AS A PERCENTAGE OF TOTAL PENSION LIABILITY
DECEMBER 31, 2021	9.9120846797%	\$ 731,020	\$ 296,840	246.27%	73.05%
DECEMBER 31, 2020	10.0696852041%	\$ 955,089	\$ 300,190	318.16%	65.34%
DECEMBER 31, 2019	9.9120846797%	\$ 1,039,533	\$ 308,898	336.53%	62.24%
DECEMBER 31, 2018	10.9376365281%	\$ 1,244,558	\$ 305,926	406.82%	55.11%
DECEMBER 31, 2017	11.0227933269%	\$ 2,206,541	\$ 302,484	729.47%	43.20%
DECEMBER 31, 2016	11.1571798445%	\$ 2,049,366	\$ 300,390	682.24%	42.59%
DECEMBER 31, 2015	11.1631105031%	\$ 1,175,591	\$ 296,983	395.84%	56.11%
DECEMBER 31, 2014	11.2723667751%	\$ 1,060,337	\$ 292,225	362.85%	59.84%
DECEMBER 31, 2013	11.3970757002%	\$ 1,015,248	\$ 284,977	356.26%	61.08%

**SCHEDULE OF UNIVERSITY'S CONTRIBUTIONS TO PERA PENSION PLAN**

FISCAL YEAR-END	STATUTORILY REQUIRED CONTRIBUTION (A)	CONTRIBUTIONS IN RELATION TO STATUTORILY REQUIRED CONTRIBUTION (B)	CONTRIBUTION DEFICIENCY (EXCESS) (A-B)	COVERED PAYROLL (C)	CONTRIBUTIONS AS A PERCENTAGE OF COVERED PAYROLL (B/C)
JUNE 30, 2022	\$ 67,191	\$ 74,794	\$ (7,603)	\$ 304,475	24.56%
JUNE 30, 2021	\$ 63,808	\$ 63,808	\$ -	\$ 291,406	21.90%
JUNE 30, 2020	\$ 65,557	\$ 73,815	\$ (8,258)	\$ 310,204	23.80%
JUNE 30, 2019	\$ 63,850	\$ 72,435	\$ (8,585)	\$ 307,467	23.56%
JUNE 30, 2018	\$ 61,138	\$ 61,138	\$ -	\$ 327,981	18.64%
JUNE 30, 2017	\$ 58,698	\$ 58,698	\$ -	\$ 300,673	19.52%
JUNE 30, 2016	\$ 54,561	\$ 54,561	\$ -	\$ 299,112	18.24%
JUNE 30, 2015	\$ 50,696	\$ 50,696	\$ -	\$ 295,357	17.16%
JUNE 30, 2014	\$ 46,824	\$ 46,824	\$ -	\$ 288,904	16.21%
JUNE 30, 2013	\$ 40,368	\$ 40,368	\$ -	\$ 279,476	14.44%

**SCHEDULE OF CHANGES IN ALTERNATE MEDICARE PAYMENT'S TOTAL PENSION LIABILITY AND RELATED RATIOS**

AMP	Fiscal Year Ending June 30					
	2022	2021	2020	2019	2018	2017
Service cost	\$ 7,048	4,854	4,360	3,985	4,262	3,194
Interest on total AMP pension liability	2,771	3,295	3,339	2,751	2,231	2,391
Differences between expected and actual experience	(5,842)	(124)	(3,865)	(109)	(3,377)	(101)
Changes of assumptions	2,700	23,408	4,845	4,940	(3,180)	10,999
Benefit payments	(1,819)	(1,828)	(1,692)	(1,566)	(1,448)	(1,349)
Net change in total pension liability	4,858	29,605	6,987	10,001	(1,512)	15,134
Total pension liability (beginning)	119,804	90,199	83,212	73,211	74,723	59,589
Total pension liability (ending)	\$ 124,662	119,804	90,199	83,212	73,211	74,723
Covered-employee payroll	\$ 1,583,766	1,692,641	1,436,909	1,369,276	1,187,065	943,644
Total pension liability as a percentage of payroll	7.87%	7.08%	6.28%	6.08%	6.17%	7.92%

**University of Colorado**  
**Notes to Required Supplementary Information**  
**June 30, 2022 and 2021 (Unaudited)**

**NOTE 1 – UNIVERSITY OPEB’S TOTAL OPEB LIABILITY**

**FUNDED STATUS**

No assets are held in trust to pay for plan benefits.

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS TO UNIVERSITY OPEB**

Changes of assumptions or other inputs effective for the June 30, 2021 measurement date are as follow:

- Discount rate changed from 2.20 percent to 2.15 percent.
- Mortality table was updated from PUB-2010 “Teachers” table with generational projection using Scale PM-2020 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2021.
- Retirement rates for PERA employees, termination rates, and salary scale were updated from the December 31, 2015 Colorado PERA assumption study to the December 31, 2019 Colorado PERA assumption study.
- Claims and trend rates were updated to better reflect expected future plan experience.

Changes in assumptions or other inputs effective for the June 30, 2020 measurement date are as follow:

- Discount rate changed from 3.50 percent to 2.20 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2019 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2020.

Changes in assumptions or other inputs effective for the June 30, 2019 measurement date are as follow:

- Discount rate changed from 3.85 percent to 3.50 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2018 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2019.
- Health care trend rates were updated.
- Health care claim costs and retiree contributions were updated based upon recent experiences.

Changes in assumptions or other inputs effective for the June 30, 2018 measurement date are as follow:

- Discount rate changed from 3.60 percent to 3.85 percent.
- Mortality table was updated to reflect the Public Retirement Plans Mortality Tables Report issued by the Society of Actuaries in January 2019. The specific assumption used the PUB-2010 Teachers Classification Table with generational projection using Scale MP-2018. The impact of this change was an increase in Total OPEB Liability of about 8 percent.

Changes in assumptions or other inputs effective for the June 30, 2017 measurement date are as follow:

- Discount rate changed from 2.85 percent to 3.60 percent.
- Health care trend rates were updated.

**University of Colorado**  
**Notes to Required Supplementary Information**  
**June 30, 2022 and 2021 (Unaudited)**

- Spouse age differential changed from zero years for males and females to spouses two years younger for males and one year older for females.
- Spouse coverage assumption changed from 54 percent for males and 22 percent for females to 60 percent for males and 40 percent for females for PERA participants.
- The following assumptions were updated based on the December 31, 2015 Colorado PERA assumption study:
  - Mortality rates
  - Withdrawal rates
  - Retirement rates (apply to PERA participants only)

**NOTE 2 – PERA’S NET OPEB LIABILITY**

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS**

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB compared to the prior year.

Changes in assumptions or other inputs effective for the December 31, 2020 measurement period are as follow:

- Revised economic and demographic assumptions were adopted by PERA’s Board on November 20, 2020, and were effective as of December 31, 2020.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2020 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.
- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB compared to the prior year.

**University of Colorado**  
**Notes to Required Supplementary Information**  
**June 30, 2022 and 2021 (Unaudited)**

**NOTE 3 – PERA’S NET PENSION LIABILITY**

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS**

Changes in assumptions or other inputs effective for the December 31, 2021 measurement period are as follow:

- The annual increase (AI) cap benefit provision was changed from 1.25 percent to 1.00 percent.

Changes in assumptions or other inputs effective for the December 31, 2020 measurement period are as follow:

- Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Changes in assumptions or other inputs effective for the December 31, 2019 measurement period are as follow:

- The assumption used to value the AI cap benefit provision was changed from 1.50 percent to 1.25 percent.

Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follow:

- The assumed investment rate of return of 7.25 percent was used as the discount rate, rather than using the blended rate of 4.72 percent.

Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follow:

- The discount rate was lowered from 5.26 percent to 4.72 percent.

Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:

- The investment return assumption was lowered from 7.50 percent to 7.25 percent.
- The price inflation assumption was lowered from 2.80 percent to 2.40 percent.
- The real rate of investment return assumption increased from 4.70 percent per year, net of investment expenses, to 4.85 percent per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90 percent to 3.50 percent.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP-2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50 percent to 5.26 percent.

**University of Colorado**  
**Notes to Required Supplementary Information**  
**June 30, 2022 and 2021 (Unaudited)**

There were no changes in terms or assumptions for the December 31, 2015 measurement period for pension compared to the prior year.

There were no changes in terms or assumptions for the December 31, 2014 measurement period for pension compared to the prior year.

Changes in assumptions or other input effective for the December 31, 2013 measurement period are as follows:

- The investment return assumption was lowered from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 3.50 percent to 2.80 percent.
- The wage inflation assumption was lowered from 4.25 percent to 3.90 percent.

**NOTE 4 – UNIVERSITY’S ALTERNATE MEDICARE PAYMENT TOTAL PENSION LIABILITY**

**FUNDED STATUS**

No assets are held in trust to pay for plan benefits.

**CHANGES IN BENEFIT TERMS AND ACTUARIAL ASSUMPTIONS**

Changes of assumptions and other inputs effective for the June 30, 2021 measurement date are as follow:

- Discount rate changed from 2.20 percent to 2.15 percent.
- Mortality table was updated from PUB-2010 “Teachers” table with generational projection using Scale PM-2020 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2021.
- Termination rates and salary scale were updated from the December 31, 2015 Colorado PERA assumption study to the December 31, 2019 Colorado PERA assumption study.

Changes in assumptions or other inputs effective for the June 30, 2020 measurement date are as follow:

- Discount rate changed from 3.50 percent to 2.20 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2019 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2020.

Changes in assumptions or other inputs effective for the June 30, 2019 measurement date are as follow:

- Discount rate changed from 3.85 percent to 3.50 percent.
- Mortality table was updated from the PUB-2010 “Teachers” table with generational projection using Scale MP-2018 to the PUB-2010 “Teachers” table with generational projection using Scale MP-2019.

Changes in assumptions or other inputs effective for the June 30, 2018 measurement date are as follow:

- Discount rate changed from 3.60 percent to 3.85 percent.

**University of Colorado**  
**Notes to Required Supplementary Information**  
**June 30, 2022 and 2021 (Unaudited)**

- Mortality table was updated to reflect the Public Retirement Plans Mortality Tables Report issued by the Society of Actuaries in January 2019. The specific assumption used the PUB-2010 Teachers Classification Table with generational projection using Scale MP-2018. The impact of this change was an increase in TPL of about 10 percent.

Changes in assumptions or other inputs effective for the June 30, 2017 measurement date are as follow:

- Discount rate changed from 2.85 percent to 3.60 percent.
- Spouse age differential changed from zero years for males and females to spouses two years younger for males and one year older for females.
- Spouse coverage assumption changed from 54 percent for males and 22 percent for females to 60 percent for males and 40 percent for females.
- The following assumptions were updated based on the December 31, 2015 Colorado PERA assumption study:
  - Mortality rates
  - Withdrawal rates

Changes in assumptions or other inputs effective for the June 30, 2016 measurement date are as follow:

- A decrease in the discount rate from 3.85 percent to 2.85 percent.



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**Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance with  
Government Auditing Standards**

**Independent Auditor's Report**

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities, the aggregate discretely presented component units and the fiduciary component unit of the University of Colorado (the University) as of and for the year then ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the University's basic financial statements and have issued our report thereon dated December 9, 2022, which contains an emphasis of matter paragraph regarding the financial statements of the University and implementation of new standards. Our report also includes a reference to other auditors who audited the financial statements of the University of Colorado Medicine, Altitude West, LLC and the University License Equity Holding Inc. all blended component units, and the University of Colorado Foundation (CU Foundation), a discretely present component unit, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of Altitude West, LLC, a blended component unit, the CU Foundation, a discretely presented component unit, and the University of Colorado Health and Welfare Trust, a fiduciary component unit, were not audited in accordance with *Government Auditing Standards*.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the findings and recommendation section of this report as Recommendation No. 1 that we consider to be a significant deficiency.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***The University's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the University's response to the findings identified in our audit and described in the findings and recommendation section of this report. The University's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**FORVIS,LLP**

Denver, Colorado  
December 9, 2022





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## Required Communications to the Legislative Audit Committee

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

As part of our audit of the financial statements of the University of Colorado System (the University) as of and for the year ended June 30, 2022, we wish to communicate the following to you.

### **Auditor's Responsibility Under Auditing Standards Generally Accepted in the United States of America and the Standards Applicable to Financial Audits Contained in *Government Auditing Standards* Issued by the Comptroller General of the United States**

An audit performed in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States is designed to obtain reasonable, rather than absolute, assurance about the financial statements. In performing auditing procedures, we establish scopes of audit tests in relation to the financial statements taken as a whole. Our engagement does not include a detailed audit of every transaction. Our contract with the State of Colorado, Office of the State Auditor more specifically describes our responsibilities.

These standards require communication of significant matters related to the financial statement audit that are relevant to the responsibilities of those charged with governance in overseeing the financial reporting process. Such matters are communicated in the remainder of this letter or have previously been communicated during other phases of the audit. The standards do not require the auditor to design procedures for the purpose of identifying other matters to be communicated with those charged with governance.

An audit of the financial statements does not relieve management or those charged with governance of their responsibilities. The engagement letter with the Colorado Office of the State Auditor more specifically describes your responsibilities.

### **Other Information Accompanying the Audited Financial Statements**

The audited financial statements are presented along with management's annual report. Management, or those charged with governance, is responsible for preparing the annual report. We were not engaged to audit the other information contained in the annual report and as a result our opinion does not provide assurance as to the completeness and accuracy of the other information contained therein. Instead, our objectives with regard to such information were to read the entire report to determine if financial information discussed in sections outside the financial statements materially contradicts the audited financial statements. If we identify any such matters, we bring them to management's attention and review subsequent revisions.

## **Qualitative Aspects of Significant Accounting Policies and Practices**

### ***Significant Accounting Policies***

The University's significant accounting policies are described in Note 1 of the audited financial statements. In addition, the University adopted the following new accounting standard:

#### ***GASB 87, Leases***

Effective July 1, 2020, the University adopted GASB 87, *Leases*. GASB 87 creates one model for recognizing leases for both lessees and lessors. Substantially all leases are recognized on the lessees' statement of net position. In the activity statement, lessees no longer report rent expense for the previously classified operating leases but instead report interest expense on the liability and amortization expense related to the asset. Lessors recognize a lease receivable and corresponding deferred inflow of resources. Interest income associated with the receivable are recognized using the effective interest method.

Adoption of GASB 87 required significant time to identify a complete list of lease contracts for consideration of adoption and measure the lease assets and liabilities for recognition.

### ***Alternative Accounting Treatments***

- No matters are reportable

### ***Management Judgments and Accounting Estimates***

Accounting estimates are an integral part of financial statement preparation by management, based on its judgments. The following areas involve significant estimates for which we are prepared to discuss management's estimation process and our procedures for testing the reasonableness of those estimates:

- Valuation of student and grants receivable
- Compensated absences
- Valuation of capital assets
- Pension liabilities and related disclosures
- OPEB liabilities and related disclosures

### ***Financial Statement Disclosures***

The following areas involve particularly sensitive financial statement disclosures for which we are prepared to discuss the issues involved and related judgments made in formulating those disclosures:

- Revenue recognition
- Subsequent events
- Determination of fair values
- Pension plan
- OPEB plan
- Related-organization transactions

## **Audit Adjustments**

During the course of any audit, an auditor may propose adjustments to financial statement amounts. Management evaluates our proposals and records those adjustments which, in its judgment, are required to prevent the financial statements from being materially misstated. A misstatement is a difference between the amount, classification, presentation, or disclosure of a reported financial statement item and that which is required for the item to be presented fairly in accordance with the applicable financial reporting framework. Some adjustments proposed were not recorded because their aggregate effect is not currently material; however, they involve areas in which adjustments in the future could be material, individually or in the aggregate.

### Proposed Audit Adjustments Recorded

- Reclassification entry between grants receivable and unearned revenue

### Proposed Audit Adjustments Not Recorded

- No matters are reportable

## **Auditor's Judgments About the Quality of the University's Accounting Principles**

During the course of the audit, we made the following observations regarding the University's application of accounting principles:

- For the fiscal year ended June 30, 2022, the University adopted the provisions of Governmental Accounting Standards Board Statement No. 87, *Leases* (GASB 87) and restated the fiscal year 2021 for comparative purposes

## **Disagreements with Management**

The following matters involved disagreements which if not satisfactorily resolved would have caused a modified auditor's opinion on the financial statements:

- No matters are reportable

## **Significant Issues Discussed with Management**

### ***Prior to Retention***

During our discussion with management prior to our engagement, the following issues regarding application of accounting principles or auditing standards were discussed:

- No matters are reportable

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

### ***During the Audit Process***

During the audit process, the following issues were discussed or were the subject of correspondence with management:

- Adoption of GASB 87

### **Difficulties Encountered in Performing the Audit**

Our audit requires cooperative effort between management and the audit team. During our audit, we found significant difficulties in working effectively on the following matters:

- No matters are reportable

### **Significant Related-party Findings**

We would like to communicate the following significant findings or issues that arose during our audit, related to the University's related-party activity:

- No matters are reportable

### **Other Material Communications**

Listed below are other material communications between management and us related to the audit:

- Management representation letter
- Management letter

\* \* \* \* \*

This letter is intended solely for the information and use of those charged with governance and management and is not intended to be and should not be used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee this is a public document.

**FORVIS,LLP**

Denver, Colorado  
December 9, 2022

## **State-Funded Student Financial Assistance Programs**

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# **University of Colorado System**

## **State-Funded Student Financial Assistance Programs**

### **Year Ended June 30, 2022**

#### **Introduction**

The University of Colorado System (the University) is governed by the University of Colorado Board of Regents. The University is a state-supported institution of higher education comprised of the system office and the following three accredited campuses, all of which receive state-funded financial aid:

- University of Colorado Boulder
- University of Colorado Denver | Anschutz Medical Campus
- University of Colorado – Colorado Springs

Our financial and compliance examination of the various state-funded student financial assistance programs at the University for the year ended June 30, 2022 was directed toward the objectives and criteria set forth in the Colorado Commission on Higher Education’s (CCHE) Financial Aid Policy and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the Board of Regents of the University of Colorado.

#### **State-Funded Student Financial Assistance Programs**

The University’s various state-funded student financial assistance programs include the following:

- Colorado Need-Based Grant
- Colorado Graduate Grant
- Colorado Work-Study
- Colorado Merit Aid
- Loan Match

The total state-funded student financial assistance programs expenditures made by the University were approximately \$48 million during the year ended June 30, 2022.

The Director of Financial Aid at each campus is responsible for administration of these programs. This responsibility includes application processing, eligibility determination, and financial aid packaging, as well as ensuring compliance with regulations governing the participation of the University in federal and state financial aid programs. The campus controllers are responsible for the programs’ financial management, general ledger accounting, payments, and collections.

**University of Colorado System**  
**State-Funded Student Financial Assistance Programs**  
**Year Ended June 30, 2022**

Authorizations and expenditures for state-funded student financial assistance programs are detailed by program in the accompanying statement of allocations, expenditures, and reversions for the year ended June 30, 2022. The University also obtained authorizations for federal student financial aid funds as follows:

Pell Grants	\$ 57,713,272
Supplemental Educational Opportunity Grant	2,229,138
College Work-Study	3,821,648

**Summary of Current Year Comments**

There were no findings or recommendations related to State-Funded Student Financial Assistance Programs for the year ended June 30, 2022.

**Summary of Progress of Implementing Prior Audit Recommendations**

The audit report for the year ended **June 30, 2020**, included no recommendations.





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## **Independent Auditor's Report on the Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs**

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

### **Report on the Audit of the Statement of Allocations, Expenditures, and Reversions**

#### ***Opinion***

We have audited the accompanying statement of allocations, expenditures, and reversions of the state-funded student financial assistance programs (the Statement) of University of Colorado System (the University), as of and for the year ended June 30, 2022, and the related notes to the Statement, in accordance with the requirements of *2021-22 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado-Funded Student Aid*, issued by the Colorado Department of Higher Education (CDHE).

In our opinion, the accompanying Statement referred to above presents fairly, in all material respects, the respective allocations, expenditures, and reversions of the State-Funded Student Financial Assistance programs of the University for the year ended June 30, 2022, in accordance with the format as set forth in the *Colorado-Funded Student Aid 2021-22 Audit Guide for State and Private Non-Profit Institutions of Higher Education*, issued by the Colorado Department of Higher Education (CDHE), and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University described in Note 1 to the Statement.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedule section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Emphasis of Matter – Basis of Accounting***

We draw attention to Note 2 to the Statement, which describes the basis of accounting. The Statement was prepared by the University in accordance with the *Colorado-Funded Student Aid 2021-22 Audit Guide for State and Private Non-Profit Institutions of Higher Education*, issued by CDHE, and in conformity with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University. The Statement is a summary of cash activity of the state-funded student financial assistance programs with the exception of the Colorado Work-Study programs, and does not present certain transactions that would be included in the statement of state-funded student assistance programs if it was presented on the accrual basis of accounting, as prescribed by generally accepted accounting principles. Accordingly, the accompanying Statement is not intended to, and does not present the financial position, changes in financial position, or cash flows of the University in conformity with accounting principles generally accepted in the united states of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Statement of Allocations, Expenditures, and Reversions***

Management is responsible for the preparation and fair presentation of the schedule in accordance with the financial format as set forth in the *Colorado-Funded Student Aid 2021-22 Audit Guide for State and Private Non-Profit Institutions of Higher Education*, issued by the Colorado Department of Higher Education (CDHE), and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the governing board of the University as described in Note 1 to the Statement. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the schedule that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Statement of Allocations, Expenditures, and Reversions***

Our objectives are to obtain reasonable assurance about whether the Statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Statement.

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the Statement in accordance with the format set forth by CDHE. The accompanying introduction and schedules of allocations, expenditures, transfers and reversions of each of the colleges (the Schedules) are presented for purposes of additional analysis and are not a required part of the Statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedules are fairly stated, in all material respects, in relation to the Statement as a whole.

### ***Restriction on Use***

This report is intended solely for the information and use of the Legislative Audit Committee, the Office of the State Auditor, the University of Colorado, Board of Regents, management of the University, and the Colorado Department of Higher Education and is not intended to be and should not be used by anyone other than these specified parties. However upon release by the Legislative Audit Committee, this report is a public document.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2022 on our consideration of University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering University's internal control over financial reporting and compliance.

**FORVIS,LLP**

Denver, Colorado  
December 9, 2022

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**University of Colorado**  
**Statement of Allocations, Expenditures, and Reversions**  
**of the State-Funded Student Financial Assistance Programs – Consolidated**  
**Year Ended June 30, 2022**

<b>Consolidated</b>	<b>Total Financial Aid</b>	<b>Colorado Need-Based Grant</b>	<b>Colorado Graduate Grant</b>	<b>Colorado Work-Study</b>	<b>Colorado Merit Aid</b>	<b>Loan Match</b>	<b>Early Childhood Education</b>
Appropriations							
Original Official Allocation Notice	\$ 49,093,915	\$ 36,360,117	\$ 8,266,695	\$ 4,096,860	\$ -	\$ -	\$ 370,243
Additional Funds Allocated by CCHE	91,447	74,673	-	-	-	1,265	15,509
Total appropriations	<u>49,185,362</u>	<u>36,434,790</u>	<u>8,266,695</u>	<u>4,096,860</u>	<u>-</u>	<u>1,265</u>	<u>385,752</u>
Total expenditures	<u>49,185,362</u>	<u>36,434,790</u>	<u>8,266,695</u>	<u>4,096,860</u>	<u>-</u>	<u>1,265</u>	<u>385,752</u>
Reversions	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

# **University of Colorado**

## **Notes to Statement of Allocations, Expenditures, and Reversions of the State-Funded Student Financial Assistance Programs Year Ended June 30, 2022**

### **Note 1: Basis of Presentation**

The University of Colorado (the University) is governed by the University's Board of Regents. The University comprises the system office and the following three accredited campuses:

- University of Colorado Boulder
- University of Colorado Denver | Anschutz Medical Campus
- University of Colorado – Colorado Springs

The accompanying statement of allocations, expenditures, and reversions of state-funded student financial assistance programs (the Statement) has been prepared in accordance with the format as prescribed by the Colorado Department of Higher Education (CDHE) *2021-22 Audit Guide for State and Private Non-Profit Institutions of Higher Education, Colorado-Funded Student Aid* issued and in conformity with the provision of the Colorado Commission on Higher Education (CCHE) Student Financial Aid Policy and in accordance with the policies and procedures for State-Funded Student Financial Assistance Programs established by the Board of Regents of the University of Colorado. The purpose of the Statement is to present, in summary form, the state-funded student financial assistance activities of the University's three accredited campuses for the year ended June 30, 2022.

Because the Statement presents only a selected portion of the activities of the University, it is not intended to and does not present either the financial position or changes in financial position of the University in conformity with U.S. generally accepted accounting principles.

### **Note 2: Basis of Accounting**

All state-funded student financial assistance is expensed on a cash basis, except for the Colorado Work-Study program. Colorado Work-Study wages are recorded on the accrual basis recognizing expenses when the services are performed.

**University of Colorado**  
**Schedule of Allocations, Expenditures, and Reversions**  
**of the State-Funded Student Financial Assistance Programs – By Campus**  
**Year Ended June 30, 2022**

<b>Boulder</b>	<b>Total Financial Aid</b>	<b>Colorado Need-Based Grant</b>	<b>Colorado Graduate Grant</b>	<b>Colorado Work-Study</b>	<b>Colorado Merit Aid</b>	<b>Loan Match</b>	<b>Early Childhood Education</b>
<b>Appropriations</b>							
Original Official Allocation Notice	\$ 15,800,310	\$ 12,871,738	\$ 875,459	\$ 2,053,113	\$ -	\$ -	\$ -
Additional Funds Allocated by CCHE	<u>36,467</u>	<u>36,467</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total appropriations	<u>15,836,777</u>	<u>12,908,205</u>	<u>875,459</u>	<u>2,053,113</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>15,836,777</u>	<u>12,908,205</u>	<u>875,459</u>	<u>2,053,113</u>	<u>-</u>	<u>-</u>	<u>-</u>
Reversions	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Denver   Anschutz</b>							
<b>Appropriations</b>							
Original Official Allocation Notice	\$ 22,045,822	\$ 13,485,614	\$ 7,121,976	\$ 1,134,628	\$ -	\$ -	\$ 303,604
Additional Funds Allocated by CCHE	<u>54,980</u>	<u>38,206</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,265</u>	<u>15,509</u>
Total appropriations	<u>22,100,802</u>	<u>13,523,820</u>	<u>7,121,976</u>	<u>1,134,628</u>	<u>-</u>	<u>1,265</u>	<u>319,113</u>
Total expenditures	<u>22,100,802</u>	<u>13,523,820</u>	<u>7,121,976</u>	<u>1,134,628</u>	<u>-</u>	<u>1,265</u>	<u>319,113</u>
Reversions	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Colorado Springs</b>							
<b>Appropriations</b>							
Original Official Allocation Notice	\$ 11,247,783	\$ 10,002,765	\$ 269,260	\$ 909,119	\$ -	\$ -	\$ 66,639
Total appropriations	<u>11,247,783</u>	<u>10,002,765</u>	<u>269,260</u>	<u>909,119</u>	<u>-</u>	<u>-</u>	<u>66,639</u>
Total expenditures	<u>11,247,783</u>	<u>10,002,765</u>	<u>269,260</u>	<u>909,119</u>	<u>-</u>	<u>-</u>	<u>66,639</u>
Reversions	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

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**Report on Internal Control Over Financial Reporting  
and on Compliance and Other Matters Based on an Audit  
of the Statement of Allocations, Expenditures and Reversions of  
the State of Colorado State-Funded Student Assistance Programs  
Performed in Accordance with *Government Auditing Standards***

**Independent Auditor's Report**

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the statement of allocations, expenditures and reversions of the state-funded student financial assistance programs (the Statement), and have issued our report thereon dated December 9, 2022.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the Statement, we considered the University's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the Statement, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the University's Statement will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

The Members of the Legislative Audit Committee  
University of Colorado Board of Regents Audit Committee

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the University's Statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the Statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**FORVIS, LLP**

Denver, Colorado  
December 9, 2022